CHAPTER 2 ALTERNATIVES

2.1 Introduction

The BLM is preparing a draft RMP and draft EIS to provide direction for managing 504,900 acres of BLM lands under the jurisdictions of the CRVFO (not including the 73,600-acre Roan Plateau) to analyze the environmental effects resulting from implementing the alternatives addressed in the draft RMP. This chapter details the proposed Alternatives A through D to be considered in the draft RMP/EIS. Also provided are a narrative description of what decisions each alternative would establish and figures to show where each decision is applicable (Appendix A, Figures).

Stipulations (Appendix B) apply to surface-disturbing activities on lands overlying federal mineral estate, which includes mineral estate underlying BLM lands, privately owned lands, and underlying state-owned lands. As such, federal mineral estate acres are greater than BLM surface acres. In the planning area, federal mineral estate in the CRVFO totals 707,000 acres. Leasing decisions for lands administered by the US Department of Agriculture, US Forest Service, will be made in the appropriate USFS Land and Resource Management Plan EIS. These USFS "forest plans" analyze impacts from oil and gas leasing and development on National Forest System lands, and describe where the USFS will and will not consent to leasing.

The Roan Plateau portion of the CRVFO planning area is not included in this draft RMP, with the exception of the Wild and Scenic Rivers Suitability Study (Appendix C) and associated management guidance. The decision to not include the Roan Plateau portion reflects the fact that the RMP amendment under which it is being managed is recent and already includes many of the newer management actions addressed for other portions of the CRVFO under Alternatives B through D of this RMP revision. In addition, the federal mineral estate underlying the Roan Plateau planning area has been fully leased for oil and gas exploration and development pursuant to the RMP amendment, limiting the range of new management actions that could be applied to the area.

2.2 SUMMARY OF RESOURCE USES AND SPECIAL DESIGNATIONS BY ALTERNATIVE

Combined with the figures in Appendix A, Sections 2.2.1 through 2.2.4 and Table 2-1 highlight the meaningful differences among alternatives relative to resource uses and special designations. The alternatives development process is described in Section 2.3, and the alternatives are described in detail in Section 2.7.

2.2.1 Alternative A (No Action Alternative)

The no action alternative, Alternative A, is a continuation of the present management direction and current prevailing conditions and is based on existing planning decisions and amendments. This alternative meets the requirements of NEPA (40 CFR, Part 1502.14) that a no action alternative be considered; "no action" means that current management practices, based on existing RMPs and other management decision documents, would continue. Goals and objectives for BLM land resources and resource uses would be based on the existing RMP, subsequent RMP amendments, and activity- or implementation-level plans. The emphasis would be on maintaining the land management direction for physical, biological, cultural, and historic resource values, along with recreational, social, and economic land uses. Direction contained in laws, regulations, and BLM policies superseding provisions of the existing RMPs and amendments would be implemented.

2.2.2 Alternative B (Preferred Alternative)

Alternative B seeks to allocate limited resources among competing human interests, land uses, and the conservation of natural and cultural resource values. Goals and objectives would focus on environmental, economic, and social outcomes achieved by strategically addressing demands across the landscape. Management direction would generally be broad to accommodate a variety of values and uses. See Section 2.6 for a discussion of the selection of the preferred alternative.

2.2.3 Alternative C

Alternative C emphasizes improving, rehabilitating, and restoring resources and sustaining the ecological integrity of habitats for all priority plant, wildlife, and fish species, particularly the habitats needed for the conservation and recovery of federally listed, proposed, or candidate threatened and endangered plant and animal species. Goals and objectives focus on environmental and social outcomes achieved by sustaining relatively unmodified physical landscapes and natural and cultural resource values for current and future generations.

2.2.4 Alternative D

The appropriate mix of uses on BLM lands and mineral estate would be based on making the most of resources that target social and economic outcomes, while protecting land health. Management direction would recognize and expand existing uses, and accommodate new uses to the greatest extent possible. The appropriate development scenarios for allowable uses (such as mineral leasing, locatable mineral development, recreation, communication sites, and livestock grazing) would emphasize maximizing resource production in an environmentally responsible manner, while maintaining the basic protection needed to sustain resources.

Table 2-1 Comparative Summary of Resource Uses and Special Designations by Alternative

Resource or Resource Use	Unit of Measure	Notes	Alt A	Alt B	Alt C	Alt D
Visual Resource Management (VRM)	Acres		Alt A	Alt B	Alt C	Alt D
VRM Class I			17,100	33,600	33,600	34,000
VRM Class II			230,100	249,200	258,100	228,300
VRM Class III			113,700	102,100	97,000	104,600
VRM Class IV			144,200	120,300	116,000	138,300
VRM Class V			100			
		Total CRVFO Acres	505,200	505,200	505,200	505,200
Wildland Fire Management	Acres		Alt A	Alt B	Alt C	Alt D
FMU A			22,500	22,500	22,500	22,500
FMU B			254,900	254,900	254,900	254,900
FMU C			190,900	190,900	190,900	190,900
FMU D			36,100	36,100	36,100	36,100
		Total CRVFO Acres	504,400	504,400	504,400	504,400
Lands with Wilderness Characteristics (LWCs) Outside WSAs	Acres		Alt A	Alt B	Alt C	Alt D
Castle Peak Addition	4,000				$ullet^1$	
Deep Creek	4,400				$ullet^1$	
Flat Tops Addition	3,500				•1	
Grand Hogback	11,400				$ullet^1$	
Pisgah Mountain	15,500				•1	
Thompson Creek	8,200				$ullet^1$	
		Total CRVFO Acres	0	0	47,000	0
Forestry	Acres or PSQ		Alt A	Alt B	Alt C	Alt D
Acres Commercial Forest / Intensive Management			17,900	31,400	28,400	32,200
Acres Closed to Commercial Timber Harvest			27,800	81,800	135,000	85,000
Probable Sale Quantity (PSQ) (million board feet)			1.8	1.2	0.9	1.4
Livestock Grazing	Acres or AUMs		Alt A	Alt B	Alt C	Alt D
Acres open to livestock grazing			489,600	451,400	432,000	443,400
Acres closed to livestock grazing			15,300	53,600	73,000	61,500
		Total CRVFO Acres	504,900	505,000	505,000	504,900
Available AUMs			39,200	36,000	35,500	36,500
Special Recreation Management Areas (SRMAs)	Acres	Targeted Activities	Alt A	Alt B	Alt C	Alt D
Bocco Mountain (northeast of Eagle)	1,400	Motorcycle Riding	•	•		•
Bull Gulch (north of Gypsum)	8,300	Hiking, Hunting	•			

Table 2-1 Comparative Summary of Resource Uses and Special Designations by Alternative

Resource or Resource Use	Unit of Measure	Notes	Alt A	Alt B	Alt C	Alt D
Deep Creek (west of Gypsum)	2,400	Hiking	•			
Fisher (north of Carbondale)	2,800	Day-Use Hiking, Mountain Biking				•
Gypsum Hills (north of Gypsum)	16,900	Off-Highway Vehicles (OHVs)	•			
Hack Lake (northwest of Gypsum)	3,300 (A) 3,700 (B)	Hiking, Horseback Riding, Hunting, Camping	•	•		
Hardscrabble/East Eagle (east and west of Eagle; south of I- 70)	17,000	Zones for Day-use, Mountain Biking, OHVs				•
King Mountain (far northeastern part of CRVFO)	13,000	Hunting, Horseback Riding, Wildlife Viewing, Camping		•		
Red Hill	3,100	Day-use Hiking, Mountain Biking	•	•	•	•
The Crown (west of Basalt)	9,100	Alternative B – Zones for Day- use Mountain Biking, OHVs Alternative D – Mountain Biking, Camping		•		•
Thompson Creek (southwest of Carbondale)	4,300 (A) 9,500 (D)	Alternative A – Dispersed Recreation Alternative D – Zones for Dayuse Hiking, Rock Climbing, Mountain Biking	•			•
Upper Colorado River	20,700	Zones for Fishing/Floatboating and Floatboating/Tubing	•	•	•	•
		Total CRVFO Acres	60,400	51,000	23,800	63,600
Extensive Recreation Management Areas (ERMAs)	Acres	Targeted Activities	Alt A	Alt B	Alt C	Alt D
Glenwood Springs (not a destination)	444,500	Various Dispersed Activities	•			
Eagle River (Edwards to Dotsero)	3,300	River-related Day-use including Float-boating, Fishing		•	•	•
Fisher Creek (southeast of Glenwood Springs)	2,800	Non-motorized Day-use including Mountain Biking, Hiking, Hunting		•	•	
Hack Lake (northwest of Gypsum)	3,700	Non-motorized Activities including Backcountry Hiking, Camping, Horseback Riding, Hunting			•	•
Hardscrabble/East Eagle (east and west of Eagle; south of I- 70)	17,000	Motorsports, Mountain Biking, Hiking, Hunting, Scenic Driving		•	•	
King Mountain (near Toponas)	13,000	Alternative C – Backcountry Camping, Horseback Riding, Hunting Alternative D – Backcountry Camping, Mountain Biking, Horseback Riding, Hunting			•	•

Table 2-1 Comparative Summary of Resource Uses and Special Designations by Alternative

Resource or Resource Use	Unit of Measure	Notes	Alt A	Alt B	Alt C	Alt D
New Castle (near New Castle)	9,900	Non-motorized Day-use including Mountain Biking and River-related Activities		•	•	•
Silt Mesa (northwest of Silt)	3,100	Alternative B and D – Day-use Motorsports, Mountain Biking, Hiking, Horseback Riding Alternative C – Non-motorized Day-use including Hiking, Mountain Biking, Horseback Riding		•	•	•
Thompson Creek (southwest of Carbondale)	9,500	Alternative B – Non-motorized Day-use including Mountain Biking, Hiking, Sport Climbing, Horseback Riding, Hunting Alternative C – Primitive Recreation including Mountain Biking, Hiking, Traditional Climbing, Horseback Riding		•	•	
The Crown (west of Basalt)	9,100	Motorsports, Mountain Biking, Hiking, Hunting, Scenic Driving			•	
		Total CRVFO Acres	NA	45,600	71,400	33,000
Trails and Travel Management	Acres or Miles		Alt A	Alt B	Alt C	Alt D
Acres open to cross-country travel			294,300	0	0	0
Acres limited to existing routes			38,000	0	0	0
Acres limited to existing routes May 1 to November 30			4,300	0	0	0
Acres limited to designated routes			123,000	467,600	467,400	473,500
Miles of routes designated for full-sized vehicles			760	470	440	530
Miles of routes designated for all- terrain vehicles			86	62	55	68
Miles of routes designated for motorcycle			85	66	27	82
Miles of routes designated for mechanized			180	220	140	280
Miles of routes designated for foot/horse			160	420	440	300
Miles of routes designated for foot			2	2	2	2
		Total CRVFO miles of motorized designated routes	1,273	1,240	1,104	1,262
		Total CRVFO miles of non- motorized designated routes	310	310	310	310
		Total CRVFO miles of all designated routes	1,583	1,550	1,414	1,572
Miles of routes designated for obliteration			0	70	220	50

Table 2-1 Comparative Summary of Resource Uses and Special Designations by Alternative

Resource or Resource Use	Unit of Measure	Notes	Alt A	Alt B	Alt C	Alt D
Miles of routes designated for seasonal closure, August 20 to April 30 (Alternatives B and C) or October 1 to April 30 (Alternative D)			0	8	8	8
Acres closed to off-highway vehicle use December 1 to April 30 (Alt. A) or December 1 to April 15 (Alts. B, C, and D)			74,800	118,000	148,200	87,400
Acres closed to off-highway vehicle use year-round			44,000	37,300	37,500	31,400
Lands and Realty	Acres		Alt A	Alt B	Alt C	Alt D
Right-of-way avoidance areas			101,300	169,600	162,000	126,700
Right-of-way exclusion areas			20,800	39,300	50,600	39,000
Retention areas, subject to land tenure adjustment on a case-by-case basis			494,400	488,400	488,700	418,300
Areas identified for sale			11,100			
Stipulations for Surface- Disturbing Activities (Refer to Appendix B)	Acres (Federal mineral estate ²)		Alt A	Alt B	Alt C	Alt D
No surface occupancy or surface- disturbing activities	,		239,600	326,700	333,800	203,000
Controlled surface use			424,800	489,500	500,500	297,800
Timing limitations			352,400	339,700	339,700	398,100
Fluid Minerals	Acres (Federal mineral estate ²)		Alt A	Alt B	Alt C	Alt D
Closed to fluid minerals leasing (Refer to Appendix P)	,		27,800	55,600	175,500	48,800
Open to fluid minerals leasing (Refer to Appendix P)			679,200	651,400	531,500	658,200
Open with NSOs			109,400	134,300	78,400	81,800
Open with CSUs			203,500	152,500	242,600	132,000
Open with TLs			170,200	201,600	201,600	199,600
Open with Standard Stipulations			196,100	163,000	8,900	244,800
Locatable Minerals	Acres		Alt A	Alt B	Alt C	Alt D
Recommended for withdrawal from locatable mineral exploration or development			34,600	97,000	172,100	72,300
Open to locatable mineral exploration or development			470,300	407,900	332,800	432,600
		Total CRVFO Acres	504,900	504,900	504,900	504,900

Table 2-1 Comparative Summary of Resource Uses and Special Designations by Alternative

Resource or Resource Use	Unit of	Notes	Alt A	Alt B	Alt C	Alt D
Salable Minerals/Mineral	Measure					
Materials and Non-Energy Solid Leasable Minerals	Acres		Alt A	Alt B	Alt C	Alt D
Closed to salables/mineral materials disposal and non-energy solid mineral leasing			28,000	142,200	196,000	27,800
Open to salables/mineral materials disposal and non-energy solid mineral leasing			476,900	362,700	317,000	477,200
		Total CRVFO Acres	504,900	504,900	513,000	505,000
Areas of Critical Environmental Concern (ACECs)	Acres	ACEC Values	Alt A	Alt B	Alt C	Alt D
Abrams Creek	190	Genetically pure population of naturally reproducing Colorado River cutthroat trout			•	
Blue Hill	3,700	Heritage values and natural hazards	•	•	•	•
Bull Gulch	10,400	Scenic (unique geologic forms and sharp contrasting colors), botanical	•	•	•	•
Colorado River Seeps	470	Significant plant communities: Betula occidentalis/Mesic grass; Artemisia tridentata/Leymus cinereus			•	
Deep Creek	2,400	Scenic, geologic (caves)	•	•	•	
Dotsero Crater	100	Geologic (volcanic crater)		•	•	
Glenwood Springs Debris Flow Hazard Zone	6,100	Natural hazard, steep slopes, mud and debris flow protection	•	•	•	•
Grand Hogback	14,000	Scenic, geologic, heritage			•	
Greater Sage-Grouse Habitat	24,600	Sage-grouse (BLM sensitive species)			•	
Hardscrabble-Mayer Gulch	3,400	Highest known concentrations of Harrington's penstemon (Penstemon harringtonii)		•		
Hardscrabble-Mayer Gulch/ East Eagle	4,200	Highest known concentrations of Harrington's penstemon (Penstemon harringtonii)			•	
Lower Colorado River	130	Riparian, wildlife	•			
Lyons Gulch	480	Sensitive plant: Harrington's penstemon (<i>Penstemon harringtonii</i>)		•	•	
McCoy Fan Delta	220	Geologic (marine deposits)			•	
Mount Logan Foothills	3,900	Colorado hookless cactus (Sclerocactus glaucus), DeBeque phacelia (Phacelia submutica), Naturita milkvetch (Astragalus naturitensis)			•	
Sheep Creek Uplands	4,500	Harrington's penstemon (Penstemon harringtonii) core population		•	•	

Table 2-1 Comparative Summary of Resource Uses and Special Designations by Alternative

Resource or Resource Use	Unit of Measure	Notes	Alt A	Alt B	Alt C	Alt D
The Crown Ridge	1,000	Sensitive plant: Harrington's penstemon (Penstemon barringtonii)			•	
Thompson Creek	4,300 (A) 3,400 (B, C)	Scenic, geologic, historic, ecological	•	•	•	
		Total CRVFO Acres	27,030	34,500	79,700	20,200
Wilderness Study Areas (WSAs)	Acres		Alt A	Alt B	Alt C	Alt D
Bull Gulch	15,200	Manage under Interim Policy	•	•	•	•
Castle Peak	12,200	for Lands under Wilderness	•	•	•	•
Eagle Mountain	320	Review until a determination by	•	•	•	•
Hack Lake	4	Congress	•	•	•	•
		Total CRVFO Acres	27,700	27,700	27,700	27,700
Wild and Scenic Rivers (WSRs) Suitable for Inclusion in the NWSRS	Miles Total / on BLM	Classification	Alt A	Alt B	Alt C	Alt D
Segments Outside Roan Plateau						
Abrams Creek	3.4 /3.4	recreational			•	
Battlement Creek	2.9 / 1.7	recreational			•	
Colorado River – segment 6	45.4 / 27.3	recreational		•3	•	
Colorado River – segment 7	15.7 / 3.4	recreational		•3	•	
Deep Creek – segment 2	3.6 / 3.6	wild		•3	•	
Deep Creek – segment 3	0.9 / 0.9	recreational		•3	•	
Eagle River	25.7 / 5.5	recreational			•	
Egeria Creek	8.3 / 7.8	recreational			•	
Hack Creek	2.4 / 1.6	scenic			•	
Mitchell Creek	0.9 / 0.9	recreational			•	
No Name Creek	0.1 / 0.1	recreational			•	
Rock Creek	4.8 / 3.2	recreational			•	
Thompson Creek	4.8 / 4.8	wild			•	
Segments within the Roan Plateau						
East Middle Fork Parachute Creek complex	10.3 / 10.3				•	
East Fork Parachute Creek complex	13.8 / 13.8				•	
n/a = not available		Total CRVFO Miles			143.0/88.3	

n/a = not available

¹ Lands with wilderness characteristics (LWCs) outside WSAs would be protected with specific management prescriptions.

² Federal mineral estate includes mineral estate underlying BLM lands, privately owned lands, State-owned lands, and BOR and DOE lands. As such, Federal mineral estate acres are greater than BLM surface acres. Federal mineral estate totals 707,000 acres in the CRVFO.

³ Alternative B comprises two variants. Under Alternative B1, the BLM would find two Colorado River segments (61.1 miles, 30.7miles on BLM) and two Deep Creek segments (4.5 miles, all on BLM) suitable for congressional designation for inclusion in the NWSRS. Under Alternative B2, the BLM would defer a determination of suitability for the two Colorado River segments and recommend adopting and implementing the Stakeholder Management Plan to protect their free-flowing nature, outstanding remarkable values, and tentative classifications. Also under Alternative B2, the BLM would find the two Deep Creek segments suitable for congressional designation for inclusion in the NWSRS.

Source: BLM 2008c (GIS)

2.3 ALTERNATIVES DEVELOPMENT

Alternatives development is the heart of the RMP and EIS process. Land use planning regulations and NEPA require the BLM to develop a reasonable range of alternatives during the planning process. Alternatives must be within the established planning criteria (Title 43 Code of Federal Regulations [CFR], Section 1610). The basic goal of developing alternatives is to prepare different possible management scenarios that accomplish the following:

- Address the identified major planning issues.
- Resolve conflicts among resources and resource uses.
- Meet the purpose of and need for the RMP.

Achieving this goal will help the BLM and the public understand the various ways of addressing conflicts concerning alternative uses of available resources, as well as providing the decisionmaker with a reasonable range of alternatives with which to make an informed decision. The components of the alternatives and the general direction of each alternative are discussed below.

2.3.1 Developing Alternatives for the CRVFO

The CRVFO implemented the first five steps of BLM's planning process (Section 1.4, Planning Process) in developing alternatives, as follows: scoping, planning criteria development, issue identification, data collection, and current management assessment. The issue identification and current management assessment processes began in 2006, with an extensive review by BLM's interdisciplinary team of current land management decisions and direction from the Glenwood Springs RMP (BLM 1984a) and subsequent amendments (BLM 1988, 1991a, 1991b, 1995, 1997a, 1997c, 1999a, 1999b, 2001a, 2004a, 2007b, 2008b). From this review, the BLM identified preliminary planning issues that could be addressed in a new RMP.

As discussed in Section 1.5, Scoping and Planning Issues, preliminary planning issues were distributed during the scoping process for public comment, along with a request for identifying additional issues. Based on scoping and public participation efforts, the CRVFO identified the 12 planning issues detailed in Section 1.5, Scoping and Planning Issues. Planning issues are concerns or controversies about existing and potential land and resource allowable uses, levels of resource use, production, and related management practices. Planning issues are well defined or topically discrete, and entail alternatives from which to choose. This definition

Planning Issues express concerns, conflicts, and problems with the existing management of public lands. Frequently, issues are based on how land uses affect resources. Some issues are concerned with how land uses can affect other land uses, or how the protection of resources affects land uses.

suggests that there are different ways to resolve the competition or demand.

To better define the scope of the EIS analysis, the planning issues were broken down into two groups. The first group is composed of those key planning issues requiring varied approaches in alternatives development to address unresolved conflicts and questions. The second group is composed of other planning issues that would have a smaller degree of impact on the development of alternatives.

Key Issues

Key issues are those that were specifically determined to have the greatest potential impact on the direction of the RMP alternatives. These key issues reflect the resources or resource uses that are the most formative or determinative (having the power or quality of deciding) and thus were the main factors used to develop alternatives. The five key issues creating variation in the alternatives are as follows:

- Recreational demand and uses
- Special designations
- Energy development
- Wildlife
- Sagebrush habitat and sagebrush-dependent species

Recreational demand and uses. As the human environment in the central Rocky Mountains has changed over the past 20-plus years since the current CRVFO RMP (BLM 1984a) was developed, so also have the recreation demands and expectations on Colorado BLM lands. Public use and enjoyment of BLM lands have been affected by intense competition among increasing numbers of people for a finite amount of resources. Recreation visitation and use are expected to increase, especially in areas near growing communities. The public continues to demand a diverse range of recreation opportunities in a variety of natural resource recreation settings. Some people want new or improved facilities for, and improved signage and information about, recreation opportunities, while others do not. Some people want more structured recreation opportunities for specific activities, while others want the BLM to manage for dispersed recreation activities. With changing regional and local economies, rapid population growth, shifting demographics, and the expansion of residential areas, recreation is the center of both conflict and opportunity.

The current RMP (BLM 1984a) addresses only recreation opportunities within Special Recreational Management Areas (SRMAs) and Extensive Recreation Management Areas (ERMAs). However, the revised BLM Land Use Planning Handbook (H-1601-1; BLM 2005a) requires managing for structured outcomes within SRMAs. This requires addressing not only recreation, but also identifying visitor desires for experiences and benefits, the character of the recreation settings, and the necessary implementation framework. The CRVFO needs to review existing SRMAs and propose additional SRMAs to conform to the revised guidance.

Special designations. Special designations protect resources and experiences but can reduce current opportunities, experiences, or uses. These specially designated lands may not allow for, or may have reduced levels of, resource use and development. Many people may want more BLM land allocated to these areas, while others may oppose such allocation or may desire a reduction in the established quantities. Specifically, there has been high public interest in studying river segments for inclusion in the National Wild and Scenic Rivers System (NWSRS). Special designations addressed in this planning process include areas of critical environmental concern (ACECs), NWSRS suitability, wilderness study areas (WSAs), and lands with wilderness characteristics (LWCs) outside WSAs to be managed to protect those characteristics.

Energy development (including air quality). The CRVFO includes areas of oil and gas development on BLM lands, lands administered by the USFS, and both privately owned and state-owned lands with underlying federal mineral estate. The CRVFO is approaching the amount of oil and gas development projected in the reasonable foreseeable development (RFD) scenario from the 1999 Oil and Gas Leasing and Development Amendment EIS (BLM 1999b). The number of applications for permits to drill (APDs) received by CRVFO increased dramatically from 28 in fiscal year 2000 to 397 in 2007, decreased to 200 in 2009 during the

economic downturn, and rose again to 327 in 2010. During that 11-year period, CRVFO approved a total of approximately 2,400 APDs, and more than 1,200 federal wells were drilled. This new development includes oil and gas projects on previously undeveloped federal leases as well as considerable infill drilling of existing development areas. The latter has increasingly involved use of directional drilling technologies to reach new bottomhole targets from existing well pads, with no or only limited additional surface disturbance. Adding numerous new wells without having to construct new pads and access roads and using newer drilling rigs and other more modern equipment have helped reduce air quality impacts on a per-well basis.

Wildlife (including special status species). While the USFWS and the Colorado Division of Wildlife (CDOW) are directly responsible for managing fish and wildlife species, the BLM is directly responsible for managing fish and wildlife habitat on its lands and is indirectly responsible for the health and well-being of fish and wildlife whose habitats are on BLM lands. In addition, the BLM is mandated to ensure that special status species are protected, by virtue of the Endangered Species Act of 1973, by policy in the 6840 Manual, and by the BLM Land Use Planning Handbook (H-1601-1; BLM 2005a). This goal is furthered through a memorandum of agreement with the USFWS and the USFS.

Many of the management decisions related to fish and wildlife in the existing CRVFO RMP (BLM 1984a) can be categorized as decisions to collect additional data, cooperate with other agencies, provide new habitat or protect existing habitat for specific species or populations, or improve habitats for particular species (BLM 1984a). Although some wildlife protection or mitigation measures have been effective in preventing impacts on wildlife and wildlife habitat, growing issues will be further examined. Examples of these issues are fragmentation and reduced habitat quality from oil and gas development, expanding subdivisions, and recreation.

Sagebrush habitat and sagebrush-dependent species. Sagebrush shrublands are diverse and important habitats that support a variety of unique flora and fauna, including sage-grouse. Sagebrush shrublands are also among the most important wintering and foraging areas for big game, especially mule deer. Many of the lower elevation communities of Wyoming big sagebrush, which comprise the bulk of mule deer winter range in the region, are old, with moderate to severe hedging in much of the CRVFO area. In contrast, mountain big sagebrush and subalpine sagebrush communities in the CRVFO area are in generally good condition, with good diversity and cover of herbaceous species. Throughout the region, sagebrush habitats continue to be threatened by a variety of influences associated with increased human presence and resource development. Conversion of the sagebrush steppe to agriculture, invasion by non-native plant species, energy extraction, rural residential expansion, and recreation have reduced, degraded, or fragmented sagebrush habitats. The bulk of these influences has occurred at lower elevations that contain a higher proportion of private land and are especially critical areas for sage-grouse and wintering big game. The RMP revisions will address issues associated with sagebrush habitat fragmentation and big game winter range.

Other Issues

Seven of the twelve planning issues identified through planning and public participation were determined to have less impact on the direction of the RMP alternatives. These issues were important to respondents during scoping, although they were not as formative or determinative for developing alternatives. These seven issues are considered in the environmental consequences analysis of the alternatives (Chapter 4) and have an impact on the management and use of BLM lands. The seven other issues creating public concerns addressed in this draft RMP/EIS are as follows:

- Vegetation
- Travel management and transportation
- Lands and realty
- Wildland-urban interface
- Range health/upland management
- Water/riparian resources
- Cultural resources

Vegetation (including special status species). Regardless of the alternative, the desired outcomes for vegetation communities are to achieve a healthy cover of perennial vegetation that stabilizes the soil, increases infiltration of precipitation, slows surface runoff, prevents erosion, provides clean water to adjacent streams, and enhances the visual quality of BLM lands.

Rangelands, composed primarily of sagebrush steppe and grassland communities, provide valuable cover, forage, and breeding sites for a variety of wildlife (including sage-grouse and wintering big game) and are the foundation for many resource uses. Some have expressed concern that resource uses may be affecting the natural function and condition of these communities. In addition, many rangelands, particularly at the lower and middle elevations, are threatened by the invasion and expansion of non-native annual cheatgrass and other noxious weeds.

Forests, specifically lodgepole pine communities, are experiencing an outbreak of mountain pine beetle; approximately 85 to 95 percent of the lodgepole pine trees greater than 7 inches diameter at breast height (dbh) are infected or already dead. The alternatives provide varying management approaches to address vegetation and resource impacts from lodgepole pine mortality as a result of the mountain pine beetle outbreak.

Under all alternatives, BLM Colorado's Standards for Public Land Health and Guidelines for Livestock Grazing Management (BLM 1997a) would apply to vegetation resources.

Travel management and transportation. Travel and transportation are an integral part of virtually every activity that occurs on BLM lands. These RMP revisions will comprehensively address all modes of travel and access. Because travel and transportation management supports and facilitates other BLM land uses, the direction for trails and travel management is provided by other resources and program management objectives. In accordance with Colorado BLM guidance in Instruction Memorandum 2007-020 (BLM 2007e), areas open to cross-country travel or designated as "open to existing routes" will change to areas that are "limited to designated routes."

Lands and realty. Regardless of the alternative, land tenure adjustments and right-of-way actions should support the goals and objectives set for natural resources and resource uses that determine alternatives development. As such, lands and realty actions are subject to the various criteria developed from prescriptions to achieve the desired outcomes of other resource and resource use programs. The proposed lands and realty actions were adjusted as necessary to comply with the objectives and constraints of each alternative.

Wildland-urban interface. BLM land management issues are more complex in areas next to BLM lands where population and development are rapidly expanding. The zone where BLM lands and urban lands are contiguous or intermixed is called the wildland-urban interface. The CRVFO is faced with the challenge of sustaining BLM resources and public demands. Regardless of the alternative, this topic is inherent in all issues for both field offices.

Range health/upland management. On February 3, 1997, the Secretary of the Interior approved the BLM Colorado's Standards for Public Land Health and Guidelines for Livestock Grazing Management (BLM 1997a). In accordance with the BLM Land Use Planning Handbook (H-1601-1; BLM 2005a), Standards for Public Land Health will be expressed as goals in RMPs. The proposed planning criteria include these standards and guidelines, and lay out a strategy for ensuring that proper grazing practices are followed. Regardless of the alternative, BLM management actions would be designed to achieve the standards for BLM land health. In areas where standards are not achieved, current uses and management actions will be reviewed and modified as necessary to ensure significant progress toward achieving a healthy ecosystem. Grazing will be managed to maintain or improve the health of the BLM lands by incorporating terms to enhance resource conditions into permitted operations.

Water/riparian. Regardless of the alternative, water quality of all water bodies, including groundwater (where applicable) on or influenced by BLM lands, would be managed to achieve or exceed the water quality standards established by the State of Colorado. Water quality standards for surface water and groundwater include the designation of beneficial uses, numeric criteria, narrative criteria, and antidegradation requirements set forth under state law (5 Colorado Code of Regulations 1002-8), as required by Section 303(c) of the Clean Water Act.

Cultural resources. Regardless of the alternative, significant cultural properties would be protected under Section 106 of the National Historic Preservation Act and the Archaeological Resource and Protection Act. These acts require that any proposed undertaking that may impact cultural resources take into account the potential effects on historic properties. This leads to completion of field and record search inventories and field assessments. Decisions are made in consultation with the State Historic Preservation Officer, the Advisory Council on Historic Preservation, and Native American groups, as applicable. Section 110 of the NHPA guides the long-term preservation of historic properties under federal management.

2.4 ALTERNATIVES CONSIDERED FOR DETAILED ANALYSIS

Following the close of the public scoping period in June 2007, the BLM began developing alternatives by assembling an interdisciplinary team of BLM resource specialists in the CRVFO. The BLM also coordinated with cooperating agencies beginning in April 2007 and continuing throughout the planning process. Between September 2007 and June 2008, the BLM interdisciplinary team developed management goals, objectives, and management actions to meet those goals and objectives.

Four management alternatives were developed to fulfill the purpose and need (Section 1.2, Purpose of and Need for the RMP), to meet the multiple use mandates of the Federal Land Policy and Management Act of 1976 (FLPMA; 43 USC 1716), and to address the 12 planning issues. Alternatives A (no action), B, C, and D offer a range of management options that resolve the issues identified in the Community Assessment Report (BLM 2007d), the scoping process, and other outreach activities. These outreach activities include input from cooperating agencies, the Northwest Resource Advisory Council subgroups, visitor studies, focus groups, informal interviews, and reports, such as the NWSRS eligibility study (BLM 2007f) and NWSRS suitability

study (BLM 2008c) (Appendix C) for all rivers in the decision area, ACECs evaluation summarized in Appendix E (BLM 2007g), and visual resource management (VRM) study (Otak 2007). Each alternative stands alone as a potential RMP and provides direction for resource programs based on the development of specific goals, objectives, and management actions. Described in each alternative is specific direction influencing land management, with an emphasis on different combinations of resource uses, allowable uses, and restoration measures to address issues and to resolve user conflicts. Resource program goals are met in varying degrees across alternatives. Resources or resource uses not tied to key planning issues or mandated by laws and regulations often contain few or no differences in management between alternatives. Alternatives may also result in different long-term conditions.

How the alternatives differ from one another is in the relative emphasis given to particular resources or resource uses. Each alternative has been designed to respond to the key issues differently, providing a range of possible management approaches that the BLM could implement. That distinction is expressed in the RMP by varying specific objectives, allowable uses, management actions, and implementation actions, such as travel route designations. The general direction of each alternative is summarized in Sections 2.4.1 through 2.4.4, below.

A complete description of all decisions proposed for each alternative is included in Table 2-2, Descriptions of Alternatives A, B, C, and D, at the end of this chapter.

2.4.1 Alternative A (No Action Alternative)

Alternative A is the continuation of the present management situation. Goals and objectives for BLM land resources and resource uses would be based on the existing CRVFO RMP, RMP amendments, and activity-or implementation-level plans. The emphasis would be on maintaining the existing land management direction for physical, biological, cultural, and historic resource values, along with recreational, social, and economic land uses. The BLM would implement the direction contained in laws, regulations, and BLM policies superseding provisions of the existing RMPs and amendments.

The appropriate development scenarios would stay the same for such allowable uses as mineral leasing, locatable mineral development, recreation, timber harvest, utility corridors, and livestock grazing. There would be no change in goals, objectives, allowable uses, or management actions that are allowed, restricted, or prohibited on BLM lands and mineral estate. The BLM would not establish additional criteria or change present criteria to guide the identification of site-specific use levels for implementation activities.

Table 2-1 summarizes proposed decisions, Table 2-2 includes details of all proposed decisions, and Appendix B describes stipulations for oil and gas leasing and surface-disturbing activities. Key components of Alternative A are as follows:

RMP, amendments, and recreation area management plans. Recreation management would generally emphasize the continued availability of outdoor recreation opportunities, interpretation, and visitor safety. The existing eight SRMAs (Bocco Mountain, Bull Gulch, Deep Creek, Gypsum Hills, Hack Lake, Red Hill, Thompson Creek, and the Upper Colorado River) would be established. The remaining BLM lands would be managed custodially as the Glenwood Springs ERMA. Application of No Surface Occupancy (NSO) stipulations would offer some protection for non-motorized recreation opportunities at King Mountain,

Siloam Springs, Castle Peak, Bull Gulch (the portion of the WSA not within the SRMA), Sunlight Peak, Fisher Creek, and Pisgah Mountain.

Energy development. Under Alternative A, a total of 679,200 acres in the CRVFO would be open to oil and gas leasing and development. These areas would be subject to a variety of NSO, controlled surface use (CSU), and timing limitation (TL) stipulations as well as conditions of approval (COAs) to ensure that oil and gas activities are conducted in an environmentally acceptable manner.

Fish and wildlife (including special status species). The condition and trends of all aquatic habitats within perennial streams or lakes would continue to be maintained and, where needed, improved at levels conducive to a healthy aquatic community. BLM land habitat would be managed to support optimum terrestrial wildlife population levels, as determined cooperatively with the CDOW Strategic Plan and the USFWS, commensurate with public land health standards. Special status species and their habitats would be managed to provide for their continued presence in accordance with applicable laws and regulations. Current stipulations (e.g., seasonal protections) would be maintained to protect sensitive species habitat, such as greater sage-grouse.

Sagebrush habitat and sagebrush-dependent species. Implementing measures to protect occupied and suitable habitat for sagebrush-dependent species would continue. Habitat treatments to enhance sagebrush habitat for sagebrush-dependent species would be implemented.

Special designations. Four existing WSAs (27,700 acres) and six ACECs (27,000 acres) would continue to be managed, and protective management would be implemented on 26 stream segments (143 miles total, 88.1 miles on BLM) eligible for inclusion in the NWSRS.

2.4.2 Alternative B (Preferred Alternative)

Alternative B seeks to allocate limited resources among competing human interests, land uses, and the conservation of natural and cultural resource values. Goals and objectives would focus on environmental, economic, and social outcomes achieved by strategically addressing demands across the landscape. Management direction would generally be broad to accommodate a variety of values and uses. See Section 2.6 for discussion of the selection of the preferred alternative.

Table 2-1 summarizes proposed decisions, Table 2-2 includes details of all proposed decisions, and Appendix B describes stipulations for oil and gas leasing and surface-disturbing activities. Key components of Alternative B are as follows:

Recreation demand and uses. Alternative B would emphasize a variety of recreation opportunities and the protection of natural resource recreation settings. Current recreational uses would be recognized and accommodated where possible when considering land uses. Alternative B would include the designation of six SRMAs (Bocco Mountain, Hack Lake, King Mountain, Red Hill, The Crown, and the Upper Colorado River) where recreation opportunities are recognized as a primary management consideration due to their unique value, importance, and/or distinctiveness. Alternative B would also include the designation of six ERMAs (Eagle River, Fisher Creek, Hardscrabble/East Eagle, New Castle, Silt Mesa, and Thompson Creek) where the principal recreation activities, current recreation demand, and existing recreation facilities would receive specific management consideration commensurate with the management of other resources.

Energy development. Alternative B would include designation of 651,400 acres as open to oil and gas exploration and development. Oil and gas activities on BLM lands or associated with federal mineral estate would be managed using a variety of NSO, CSU, and TL stipulations (Appendix B) and COAs to ensure that exploration and development are conducted in an environmentally responsible manner. This alternative would have the greatest restrictions on oil and gas leasing and development of the four alternatives.

Fish and wildlife (including special status species). Fish and wildlife species (including special status species) would be strategically managed with an emphasis on protecting crucial habitat, streamflows, and riparian areas. Management would protect and improve priority habitat, winter range (quantity and quality), and core wildlife areas. Development would be moderately limited in, and seasonal restrictions would be applied to, winter range.

Sagebrush habitat and sagebrush-dependent species. Alternative B would emphasize identifying and protecting sagebrush habitat for sagebrush-dependent species. Alternative B would also implement habitat treatments to enhance sagebrush habitat for sagebrush-dependent species.

Special designations. Alternative B would maintain the four existing WSAs (27,700 acres) and designate nine ACECs (34,500 acres). For WSRs, Alternative B is divided into Alternative B1 and Alternative B2. Under Alternative B1, the BLM would find four segments suitable for inclusion in the NWSRS, including two segments of Deep Creek (4.5 miles, all on BLM) and two segments of the Colorado River between the CRVFO boundary near State Bridge and Glenwood Springs (61.1 miles total, 30.7 miles on BLM). Under Alternative B2, the BLM would defer a determination of suitability and would recommend adopting and implementing the Stakeholder Management Plan to protect the free-flowing nature, outstanding remarkable values, and tentative classifications on the Colorado River segments.

2.4.3 Alternative C

Alternative C emphasizes protecting resource values and sustaining or restoring the ecological integrity of habitats for all priority plant, wildlife, and fish species, particularly the habitats needed for conserving and recovering listed, proposed, or candidate threatened or endangered plant and animal species. Goals and objectives focus on environmental and social outcomes achieved by sustaining relatively unmodified physical landscapes and natural and cultural resource values for current and future generations.

The appropriate mix of uses on BLM lands and mineral estate would be based on minimizing site specific types and levels of human disturbances to natural and cultural resources. Management direction would generally be ecologically based; existing uses would be recognized but would likely be limited to ensure the protection of natural and cultural values, including intangible Native American landscape values encompassing plant communities, wildlife, viewsheds, air, and water. The appropriate development scenarios for allowable uses (such as mineral leasing, locatable mineral development, recreation, and livestock grazing) are contingent on meeting the essential conditions of natural and heritage resources.

Table 2-1 summarizes proposed decisions, Table 2-2 includes details of all proposed decisions, and Appendix B describes stipulations for oil and gas leasing and surface-disturbing activities. Key components of Alternative C are as follows:

Lands with wilderness characteristics. All lands with wilderness characteristics (LWCs) outside WSAs would be managed to protect those characteristics, using the management settings and prescriptions presented

in Appendix F. The total area of LWCs to be managed in this way is 47,000 acres. No other alternative includes management specifically to preserve wilderness character outside the WSAs.

Recreation demand and uses. Recreation opportunities would be emphasized under Alternative C in concert with sustaining the biological integrity of habitats for plants, wildlife, and fish species. Recreation may be limited in ecologically sensitive areas. Recreation and visitor services management would be recognized as the primary land use in the Red Hill SRMA and the Upper Colorado River SRMA. In turn, Alternative C would include the designation of nine ERMAs (Eagle River Fisher Creek, Hardscrabble/East Eagle, New Castle, Silt Mesa, Thompson Creek, Hack Lake, King Mountain, and The Crown), the most among the four alternatives analyzed. At these ERMAs, the principal recreation activities, current recreation demand, and existing recreation facilities would be given specific management consideration commensurate with the management of other resources.

Energy development. Alternative C would include designation of 531,500 acres as open to oil and gas exploration and development. Oil and gas activities on BLM lands or associated with federal mineral estate would be managed using a variety of NSO, CSU, and TL stipulations (Appendix B) and COAs to ensure that exploration and development are conducted in an environmentally responsible manner. Restrictions on oil and gas leasing and development under this alternative would be intermediate between Alternatives B and D.

The BLM would manage (with adequate rules, regulations, agreements, and stipulations) the exploration of oil and gas and mineral resources in high-potential areas through the extensive application of stipulations, such as NSOs and TLs (Appendix B) applied to energy development. Such stipulations would be aimed at maximum conservation of the relatively unmodified physical landscapes, the essential conditions of natural and cultural resources, and compatibility with adjacent land uses. Under Alternative C, additional areas would be administratively closed to energy development to emphasize resource conservation and protection, particularly for wildlife, special status species, vegetation, soils, air quality, and riparian areas, while providing opportunities for energy development.

Fish and wildlife (including special status species). Fish and wildlife species, including special status species, would be managed with an emphasis on proactively identifying, protecting, and improving habitats, such as sensitive and crucial wildlife habitat. Management would also protect and improve priority habitat, winter range (quantity and quality), and core wildlife areas. Parts of core wildlife areas would be closed or major (NSO) constraints would be applied to fluid minerals leasing. Protection of tributary watersheds, fish-bearing streams, streamflows, riparian areas, and habitat connections and migration corridors would be maximized. Development would be limited in, and seasonal restrictions would be applied to, winter range.

Sagebrush habitat and sagebrush-dependent species. The BLM would proactively identify, protect, and improve wildlife habitat, including treatments for the benefit of sagebrush-dependent species, particularly in areas identified as historical habitats. Alternative C would include establishing reference areas to use as control groups for evaluating management activities in sagebrush habitat.

Special designations. Alternative C would maintain the four existing WSAs (27,700 acres) and designate 16 ACECs (65,800 acres). All 26 eligible stream segments (143 miles total, 88.1 miles on BLM) would be found suitable for inclusion in the NWSRS. This total includes 13 eligible segments in the Roan Plateau planning area.

2.4.4 Alternative D

The appropriate mix of uses on BLM lands and mineral estate would be based on making the most of resources that target social and economic outcomes, while protecting land health. Management direction would recognize and expand existing uses and would accommodate new uses to the greatest extent possible. The appropriate development scenarios for allowable uses (such as mineral leasing, locatable mineral development, recreation, communication sites, and livestock grazing) would emphasize maximizing resource production in an environmentally responsible manner, while maintaining the basic protection needed to sustain resources.

Table 2-1 summarizes proposed decisions, Table 2-2 includes details of all proposed decisions, and Appendix B describes stipulations for oil and gas leasing and surface-disturbing activities. Key components of Alternative D are as follows:

Recreational demand and uses. Alternative D would emphasize managing BLM lands in a manner that would accommodate recreation uses in combination with other BLM land uses. Alternative D would include the designation of seven SRMAs (Bocco Mountain, Fisher Creek, Hardscrabble/East Eagle, Red Hill, The Crown, Thompson Creek, and the Upper Colorado River) where recreation opportunities are recognized as a primary management consideration due to their unique value, importance and/or distinctiveness. Alternative D would also designate five ERMAs (Eagle River, Hack Lake, King Mountain, New Castle, and Silt Mesa) where the principal recreation activities, current recreation demand, and existing recreation facilities would receive specific management consideration commensurate with the management of other resources.

Energy development. Alternative D would include designation of 658,200 acres as open to oil and gas exploration and development. Oil and gas activities on BLM lands or associated with federal mineral estate would be managed using a variety NSO, CSU, and TL stipulations (Appendix B) and COAs to ensure that exploration and development are conducted in an environmentally responsible manner. In general, fewer restrictions would be placed on oil and gas leasing and development than under the other action alternatives.

Fish and wildlife (including special status species). Alternative D would continue to manage fish and wildlife (including special status species) with an emphasis on protecting crucial habitat, including protecting streamflows and riparian areas.

Sagebrush habitat and sagebrush-dependent species. Fewer restrictions would be placed on uses in sagebrush habitat than under Alternatives B and C.

Special designations. Alternative D would maintain the four existing WSAs (27,700 acres) and designate three ACECs (20,200 acres). No segments eligible for inclusion in the NWSRS would be found suitable for congressional designation. Alternative D would not include special management for LWCs.

2.4.5 Components of Alternatives

Decisions in RMPs guide future land management actions and subsequent site-specific implementation decisions. The RMP decisions establish goals and objectives (desired outcomes) for resources and resource uses and the allowable uses and management actions needed to achieve those goals and objectives. The goals are the same across all alternatives, but objectives may vary for key issues. This may result in different allowable uses and management actions across alternatives for many resources and resource uses.

More specifically, desired future conditions or desired outcomes are stated as goals and objectives. Goals are broad statements of desired outcomes (RMP-wide and resource or resource-use specific) and generally are not quantifiable or measurable. Objectives are more specifically desired conditions or outcomes to meet the resource/resource use goal. For key issues, objectives are different across alternatives; for other issues, objectives can be the same or different across alternatives.

Management actions and allowable uses are designed to achieve the objectives. Management actions include management measures that will guide future and day-to-day activities. Allowable uses indicate which uses are allowed, restricted, or prohibited and may include stipulations. Allowable uses also identify lands where specific uses are excluded to protect resource values, or where certain lands are open or closed in response to legislative, regulatory, or policy requirements.

Implementation decisions generally constitute site specific, on-the-ground actions and are not addressed in the RMP revisions, with the exception of travel management decisions and a few others.

2.4.6 Management Common to All Alternatives

Some of the allowable uses and management actions in this draft RMP/EIS are carried forward from the existing RMPs (Alternative A) because there is no impending concern associated with them or they do not need to change. These decisions are common to all four alternatives because a range of alternative decisions is not necessary for every resource or resource use. Other decisions are common to all action alternatives (Alternatives B, C, and D) only. Each alternative emphasizes a slightly different mix of resources and resource uses, but many similarities exist.

All alternatives contain the following common elements:

- Comply with state and federal laws, regulations, policies, and standards, including the multiple use mandates of FLPMA.
- Conduct implementation actions (day-to-day management, monitoring, and administrative functions)
 that stem directly from regulations, policy, and law, which are considered in conformance with the
 RMP alternatives and are not specifically addressed in the alternatives.
- Provide for human safety and property protection from wildfire.
- In limited travel areas, designate specific routes for motorized, mechanized, and non-motorized/non-mechanized use.
- Incorporate Colorado Standards for Public Land Health (BLM 1997a) as goals in the alternatives.
- Authorize livestock grazing in a manner consistent with Colorado Standards for Public Land Health and Guidelines for Livestock Management (BLM 1997a).
- Sustain habitat in sufficient quantities and quality for viable plant, fish, and wildlife populations.
- Include protective measures that minimize air and water pollutants.
- Adhere to the Colorado Department of Public Health and Environment's (CDPHE) Air Quality Control Commission Regulations (CDPHE 2008a), as required by law, to ensure that the Clean Air Act is not violated. Special requirements to alleviate air quality impacts are included on a case-by-case basis in use authorizations (including lease stipulations) within the scope of BLM's authority.

- Facilitate orderly, economic, and environmentally sound energy development. Develop natural gas resources in the CRVFO's Lower Colorado River area (Figure 3-1, Appendix A) under existing lease terms and conditions (e.g., NSO, TL).
- Continue to manage WSAs in compliance with the BLM's interim management policy (BLM Handbook 8550-1, Interim Management Policy for Lands under Wilderness Review [BLM 1995]).
- Offer a diversity of recreation opportunities that foster outdoor lifestyles and that add to people's quality of life.
- Conserve key scenic vistas that communities and visitors value.
- Provide some sustainable forest and woodland products, while maintaining landscape diversity and ecosystem integrity.
- Apply conditions of approval, best management practices, and other site specific mitigation (e.g., recreation guidelines) to all resource uses.
- Apply conditions of approval, best management practices, and other site specific mitigation to minimize erosion, encourage rapid reclamation, retain soils using stormwater mitigation practices, maintain soil stability, and support resources.
- Collaborate with adjacent landowners, federal and state agencies, tribes, communities, other agencies, and other individuals and organizations as needed to attain and monitor water quality standards and to provide source water protection.
- Participate in partnerships and communicate with other agencies and interested parties (e.g., Habitat Partnership Program, Rocky Mountain Elk Foundation, Ducks Unlimited, Trout Unlimited, CDOW, USFWS, and the USFS). Apply Suggested Practices for Raptor Protection on Power Lines: the State of the Art in 2006 (Avian Power Line Interaction Committee 2006) and Avian Protection Plan Guidelines (Avian Power Line Interaction Committee and USFWS 2005) for new power line construction (including upgrades and reconstruction) to prevent raptor electrocution.
- BLM has the discretion to modify surface operations to change or add specific reasonable mitigation
 measures when supported by scientific analysis and consistent with lease rights. All
 mitigation/conservation measures not already required as stipulations would be analyzed in a sitespecific NEPA document, and be incorporated, as appropriate, into conditions of approval of the
 permit, plan of development, and/or other use authorizations.

In addition to these common elements, Table 2-2, Descriptions of Alternatives A, B, C, and D (at the end of this chapter) includes allowable uses and management actions common to all four alternatives. These are shown as one common cell across a row of the table.

Adaptive Management

The systematic process of adaptive management (planning, implementation, monitoring, and evaluation) would be used to determine the success of management actions in achieving objectives, as described in the alternatives, and would be conducted within the framework of the RMP. Adaptive management would be guided by Adaptive Management, the US Department of the Interior Technical Guide (Williams et al. 2007). The RMP revisions are based on current scientific knowledge and best available data. To be successful, the implementation of the RMPs must have the flexibility to adapt and respond to new information. Under the concept of adaptive management, new information or changing conditions would be evaluated and a decision

would be made as to whether to make implementation adjustments or changes. The adaptive management approach enables resource managers to determine how well implementation actions achieve the objectives and what steps are needed to modify or cease implementation to increase success or improve results.

2.5 ALTERNATIVES CONSIDERED BUT ELIMINATED FROM DETAILED ANALYSIS

The alternatives that follow were eliminated from detailed study because they did not meet the purpose of and need for the RMP (Section 1.2) or because they were outside the technical, legal, or policy constraints of developing an RMP for BLM land resources and resource uses.

2.5.1 Implement Exclusive Use or Protection

Some alternatives and general management options were not considered, specifically those that proposed exclusive use or maximum development, production, or protection of one resource at the expense of other resources or resource uses. FLPMA mandates the BLM to manage its lands for multiple use and sustained yield. This eliminates such alternatives as closing all BLM lands to grazing (discussed further in Section 2.5.7) or oil and gas leasing, or managing those lands only for fish, wildlife, and wilderness values, to the exclusion of other resource considerations. In addition, resource conditions do not warrant planning area-wide prohibition of any particular use. Alternatives eliminating traditional uses, where resource conditions do not justify such measures, are not reasonable. Each alternative considered allows for some level of support, protection, or use of all resources in the planning area. In some instances, the alternatives analyzed in detail do include various considerations for eliminating or maximizing individual resource values or uses in specific areas where conflicts exist.

2.5.2 Designate Entire Decision Area as either Open or Closed to Off-Highway Vehicle Use

Considered but dismissed were suggestions to designate all areas on BLM lands as entirely open for yearlong OHV use, without regard to current travel restrictions, or to close areas entirely to OHV use. Management of BLM lands not only requires implementing restrictions to address travel concerns and recreation demands, but it also requires protecting resource values. In addition, the BLM concluded that the current level of open, closed, or limited OHV areas would be used as a baseline for comparing alternatives.

Having an alternative entirely open to OHV use, or entirely closed to OHV use, would be inconsistent with the National OHV Strategy (BLM 2001) incorporated here by reference. The National OHV Strategy recognizes that OHV use is an acceptable use of public land wherever it is compatible with established resource management objectives. While allowing this acceptable use of BLM-administered lands, it is also the responsibility of the BLM to ensure that these lands are preserved and conserved for future generations.

As established by the Federal Land Policy and Management Act of 1976 (FLPMA), the BLM is required to manage the public lands on the basis of multiple use and sustained yield, while protecting natural values.

2.5.3 Undertake Partial Implementation of the RMP

Alternatives that would focus on only a few issues or that otherwise would result in partial implementation of the RMP were considered but eliminated from detailed study. Preparation and full implementation of the RMP is a BLM requirement, so these alternatives were dismissed as infeasible or impracticable, or they were excluded due to legal insufficiency under BLM requirements.

2.5.4 Place Moratorium on Land Exchanges

Placing a moratorium on land exchanges was considered but dismissed. Through FLPMA, Congress determined that land exchanges are an efficient land management tool to consolidate land ownership, as long as individual exchanges are determined to be in the public interest and are done with regulatory constraints.

2.5.5 Designate Additional Wilderness Study Areas

Designation of additional WSAs is not being considered in the alternatives because BLM's authority for establishing WSAs ended in 1993. The BLM has the ability to determine if wilderness characteristics are present outside existing WSAs. Appendix D, Draft Wilderness Characteristics Assessments, includes results of BLM's inventory of these non-WSA lands for wilderness character. Values associated with solitude, primitive recreation, and naturalness are considered with all other resources and resource uses. Areas where wilderness character was not found were not brought forward for analysis (see Appendix D, Draft Wilderness Characteristics Assessments). Plan alternatives may include allocations and actions that protect these values.

2.5.6 Revoke Withdrawals of Oil Shale Resources on BLM Lands

Decisions related to oil shale leasing are tiered to the Oil Shale and Tar Sands RMP Amendments to Address Land Use Allocations in Colorado, Utah, and Wyoming and Programmatic Environmental Impact Statement (BLM 2007h), incorporated here by reference. Therefore, these decisions are not considered in detail in the alternatives.

2.5.7 Close Entire Decision Area to Livestock Grazing

The BLM preliminarily considered including the elimination of any livestock grazing on BLM lands in one alternative. However, this was not analyzed in detail because FLPMA requires the BLM to manage public lands and resources according to the principles of multiple use and sustained yield; Sections 102(7) and 302(A) of FLPMA recognize grazing as a principle use of public lands. Any alternative eliminating this use would be inconsistent with this mandate, as well as Section 102(12) of FLPMA, which directs that public lands be managed in a manner that recognizes the nation's need for domestic food production. The BLM retains discretion to adjust livestock use levels where necessary to protect other resource values and ensure sustainability; therefore, the reduction, modification, or elimination of grazing may be implemented on individual allotments.

An alternative that proposes to make the entire decision area unavailable for grazing would also be inconsistent with the intent of the Taylor Grazing Act, which directs the BLM to provide for livestock use of BLM lands, to adequately safeguard grazing privileges, to provide for the orderly use, improvement, and development of the range, and to stabilize the livestock industry, depending on the public range.

FLPMA requires that public lands be managed on a "multiple use and sustained yield basis" (Sections 302[a] and 102[7]) and includes livestock grazing as a principal or major use of public lands. While multiple use does not require that all lands be used for livestock grazing, complete removal of livestock grazing from the entire decision area would be arbitrary and would not meet the principle of multiple use and sustained yield.

Livestock grazing has been a valid use of the decision area for many years and is a continuing BLM program. Although CEQ's guidelines for implementing NEPA require that agencies analyze the no action alternative in EISs, for the purposes of this NEPA analysis, the no action alternative is to continue current management, which includes livestock grazing. For this reason and those stated above, a no-grazing alternative for the entire decision area has been dismissed from further consideration in this RMP/EIS.

2.6 RATIONALE FOR THE IDENTIFICATION OF THE PREFERRED ALTERNATIVE

The draft RMP/EIS presents four different alternatives, which take into consideration comments received by other governmental agencies, public organizations, the state, tribal entities, and interested individuals. Public collaboration through the scoping process shaped issues covering recreation, wildlife, minerals, cultural resources, grazing, land tenure, designation of ACECs, access to public lands, and other topics.

As part of the RMP process, the alternatives evaluated in the draft EIS represent the range of management actions that address issues identified during scoping and that offer a distinct choice among potential management strategies.

The CEQ regulations for implementing NEPA require the lead agency for preparing an EIS to identify the agency's preferred alternative in the draft EIS. The preferred alternative is the alternative that, at this stage, best represents the resolution of planning issues and promotes balanced multiple use objectives. During the public review of the draft EIS, the BLM will ask for comments on what parts of the preferred alternative the public supports and what parts it opposes. After consideration of these comments, the BLM will develop a proposed RMP, to evaluate in the final RMP EIS.

The CRVFO Field Manager is required to recommend to the BLM State Office which of the range of alternatives best represents the basis on which to develop the proposed RMP. As part of the CRVFO's ongoing consultation with cooperating agencies and coordination with the RAC subgroup (See Section 1.7.2 and Chapter 5), the CRVFO Field Manager asked for input on the selection of the preferred alternative for this draft RMP/EIS. The Field Manager, in collaboration with the District Manager of the Northwest District, recommended Alternative B as the preferred alternative.

In developing the range of alternatives, the BLM identified a single alternative (Alternative C) that analyzed the management of all lands identified as having wilderness characteristics outside WSAs to protect their wilderness character (see Appendix F for management and setting prescriptions related to these LWCs). The other alternatives do not provide specific management prescriptions to protect LWCs, but do analyze and disclose the impacts of the proposed resource management prescriptions, uses, and actions on the LWCs. This analysis represents the full spectrum of alternatives for lands with wilderness characteristics and provides the public with an opportunity to compare the consequences of protecting or not protecting all lands identified as having wilderness characteristics. The decision to not incorporate a subset of the LWCs within the CRVFO into the preferred alternative (Alternative B) reflects a lack of consensus among members of the RAC and cooperating agencies regarding which LWCs to include.

In developing the Proposed RMP/Final EIS, the BLM may choose management actions from within the range of the alternatives presented in the Draft RMP/EIS. The analysis in the alternatives regarding lands with wilderness characteristics could support potential modifications to the preferred alternative that provide for protective management for LWCs. The BLM will consider public comments on the Draft RMP/EIS and continuing participation by the RAC and cooperating agencies in determining whether to protect wilderness characteristics in the Proposed RMP/Final EIS, and, if so, whether to apply the protections to all or only some of the identified LWCs.

2.7 MANAGEMENT GUIDANCE FOR ALTERNATIVES A, B, C, AND D

Table 2-2, Description of Alternatives A, B, C, and D, describes all decisions proposed for each alternative, including goals and objectives. All decisions in Table 2-2 are land use plan-level decisions, with the exception

of those in the Comprehensive Trails and Travel Management section, which are implementation-level decisions.

The Roan Plateau portion of the planning area is not included in the decisions in Table 2-2, with the exception of the Wild and Scenic Rivers Suitability Report (Appendix C) and associated management guidance.

Stipulation decisions (Appendix B) apply to surface-disturbing activities on lands overlying federal mineral estate, which includes that underlying BLM lands, private lands, and state-owned lands. As such, federal mineral estate acres are greater than BLM surface acres. In the planning area, federal mineral estate totals 707,000 acres.

2.7.1 How to Read Table 2-2

Table 2-2 is written and formatted to show the decisions proposed for each alternative, including goals and objectives. Refer to the Diagram 2-1 for an example of how to read Table 2-2.

- In general, only those resources and uses that have been identified as key planning issues have notable differences between the alternatives.
- Actions that are applicable to all alternatives are shown in one cell across a row. These particular objectives and actions would be implemented regardless of which alternative is ultimately selected.
- Actions that are applicable to more than one but not all alternatives are indicated by either combining
 cells for the same alternatives or denoting those objectives or actions as, for example, the "same as
 Alternative B."

Diagram 2-1 How to Read Table 2-2

Alternative A: No Action	Alternative B	Alternative C	Alternative D			
Theme: Current Management	Theme: Mixed Emphasis	Theme: Conservation	Theme: Resource Use			
Resources						
Air						
GOAL:	GOAL:					
No similar goal under current RMP (BLM	Within the scope of BLM's authority,	ensure that air quality and air quality-relat	ed values are adequately protected in			
1984a).	conjunction with activities or resource	conjunction with activities or resource uses authorized by the BLM.				
Objective:	Objective:					
Limit air quality degradation in the resource	1	ated with oil and gas activities to help pro	· ·			
area by ensuring that BLM land-use activities	1	entation Plan to improve visibility, reduc	e atmospheric deposition, and reduce			
are in compliance with Federal, state, and local	greenhouse gas emissions.					
laws and regulations.						
Action:	Action:					
No similar action under current RMP (BLM	1 1	ient of Public Health and Environment in				
1984a).		ion of monitoring equipment on BLM lar	nd or in conjunction with BLM-			
	authorized activities.					
Action:	Action:					
Require oil and gas operators to implement		equiring that oil and gas operators implen				
twice-daily watering of construction areas and		of other dust-suppressant agents at constr				
resource access roads used to support		zed officer may direct the operator to cha				
construction and drilling operations. Require		are insufficient to prevent visible plumes				
fugitive dust control plans.	excessive dust on nearby surfaces in conjunction with vehicular traffic, equipment operations, or wind events. Require fugitive dust control plans in conjunction with oil and gas Master Development Plans (MDPs).					
Action:	Action:	on with on and gas master Development	Fians (MDFs).			
No similar action under current RMP (BLM		1 (i.e1 i.ei.ei.ei.e.	41			
1984a).		gravel (in combination with watering or o naterial to minimize fugitive dust emission				
1904a).		ong-term production and maintenance o				
Action:	Action:	ong-term production and maintenance of	Action:			
Drill rig and frac pump engines would meet	Within one year of the Record of Deci	sion, require that all new and existing	Within one year of the Record of			
Colorado and EPA requirements.	drill rig and frac pump engines used or	, 1	Decision, require that all new and			
colorido mio 1111 requiremento.	minerals meet US Environmental Prot		existing drill rig and frac pump			
		quivalent emission standards, regardless	engines used on BLM lands or to			
	of when the engines begin operation.	1, 1	access federal minerals meet US			
	§		Environmental Protection Agency			
L	1					

Actions that are applicable to more than one but not all alternatives are indicated by combining cells for the same alternatives.

Table 2-2
Descriptions of Alternatives A, B, C, and D

The following is an alphabetical, hyperlinked table of contents for Table 2-2, Descriptions of Alternatives A, B, C, and D:

AREAS OF CRITICAL ENVIRONMENTAL CONCERN	LANDS WITH WILDERNESS CHARACTERISTICS	<u>VEGETATION - GENERAL</u>
AIR	LIVESTOCK GRAZING	<u>VEGETATION - FOREST AND WOODLANDS</u>
CAVE AND KARST RESOURCES	LOCATABLE MINERALS, MINERAL MATERIALS, AND NON-ENERGY LEASABLE MINERALS (SOLID MINERALS)	VEGETATION - RANGELAND
COAL	PALEONTOLOGY	<u>VEGITATION - RIPARIAN</u>
<u>CULTURAL RESOURCES</u>	RECREATION AND VISITOR SERVICES	<u>VEGETATION - WEEDS</u>
FISH AND WILDLIFE	SOILS	VISUAL
FLUID MINERALS	SPECIAL STATUS SPECIES - PLANTS AND TERRESTRIAL WILDLIFE	WATER
<u>FORESTRY</u>	SPECIAL STATUS SPECIES - FISH AND OTHER AQUATIC WILDLIFE	WILD AND SCENIC RIVERS
HEALTH AND SAFETY	COMPREHENSIVE TRAILS AND TRAVEL MANAGEMENT	WILDLAND FIRE MANAGEMENT
LANDS AND REALTY	TRANSPORTATION AND FACILITIES	WILDERNESS STUDY AREAS

Table 2-2 (continued) Descriptions of Alternatives A, B, C, and D

Alternative A: No Action	Alternative B	Alternative C	Alternative D		
Theme: Current Management	Theme: Mixed Emphasis	Theme: Conservation	Theme: Resource Use		
Resources					
Air					
GOAL:	GOAL:				
No similar goal under current RMP (BLM 1984a).	Within the scope of BLM's authority, ensure that air quality and air quality-related values are adequately protected in conjunction with activities or resource uses authorized by the BLM.				
Objective:	Objective:	uses authorized by the BLW.			
Limit air quality degradation in the resource area by ensuring that BLM land-use activities are in compliance with Federal, state, and local laws and regulations.	Control or reduce air pollutants associated with oil and gas activities to help protect human health, conform with the Colorado Regional Haze State Implementation Plan to improve visibility, reduce atmospheric deposition, and reduce greenhouse gas emissions.				
Action: No similar action under current RMP (BLM 1984a).		ent of Public Health and Environment ir ion of monitoring equipment on BLM lar			
Action: Require oil and gas operators to implement twice-daily watering of construction areas and resource access roads used to support construction and drilling operations. Require fugitive dust control plans.	Action: During construction, reduce emissions of fugitive dust by requiring that oil and gas operators implement watering (minimum twice daily during dry conditions) or application of other dust-suppressant agents at construction areas, including access roads used during construction. The authorized officer may direct the operator to change the level and type of dust abatement if the measures being used are insufficient to prevent visible plumes of fugitive dust or deposition of excessive dust on nearby surfaces in conjunction with vehicular traffic, equipment operations, or wind events. Require fugitive dust control plans in conjunction with oil and gas Master Development Plans (MDPs).				
Action: No similar action under current RMP (BLM 1984a).	Action: Require that oil and gas operators use a asphalt, or other road-surfacing materic ("local" and "resource" roads) during l	gravel (in combination with watering or o al to minimize fugitive dust emissions fro ong-term production and maintenance of	ther dust suppressant), chip-seal, om BLM-authorized access roads perations.		
Action: Drill rig and frac pump engines would meet	Action: Require that all new drill rig and frac p	ump engines used on BLM lands or to	Action: Within one year of the Record of		
Colorado and EPA requirements.	access federal minerals use natural gas pump enginers are converted to natura of the Record of Decision.	and that all existing drill rig and frac	Decision, require that all new and existing drill rig and frac pump engines used on BLM lands or to access federal minerals use natural gas or meet or exceed US Environmental		

Alternative A: No Action	Alternative B Alternative C	Alternative D
		Protection Agency Tier 2 Nonroad Diesel Engine Emission Standards.
		By 2015, require that all new and existing drill rig and frac pump engines used on BLM lands or to access federal minerals use natural gas.
Action: No similar action under current plan (BLM 1984a).	Action: Require that oil and gas operators use green completions involving recovery and wells and all private wells drilled from BLM land. An exemption may be granted installation of necessary infrastructure is impracticable.	l cleanup of natural gas at all federal
Action: Allow flaring and venting in accordance with Notice to Lessees (NTL-4A).	Action: Require flaring of natural gas during well completions that are exempted from g basis of impracticability. Prohibit venting of natural gas except during emergence	
Action: Require that all glycol dehydrators, condensate tanks, and other volatile organic compound emission sources meet applicable Colorado Department of Public Health and Environment Air Quality Control Commission and US Environmental Protection Agency emission standards.	Action: Reduce emissions of volatile organic compounds associated with federal oil and install and maintain measures to achieve at least 90 percent control on glycol decontrol on condensate or condensate/produced water tanks.	
Action: Require that at least 60 percent of new federal oil and gas pads use pipelines to transfer natural gas and condensate to consolidated facilities for dehydration, temporary storage in tanks, and (for liquids) transfer to trucks for haulage.	Action: Require that at least 90 percent of new federal oil and gas pads use pipelines to transfer natural gas and condensate to consolidated facilities for dehydration, temporary storage in tanks, and (for liquids) transfer to trucks for haulage.	Action: Require that at least 80 percent of new federal oil and gas pads use pipelines to transfer natural gas and condensate to consolidated facilities for dehydration, temporary storage in tanks, and (for liquids) transfer to trucks for haulage.
Action: Require that at least 60 percent of new federal oil and gas pads use pipelines instead of trucks to convey produced water to consolidated facilities for treatment or transfer to trucks for	Action: Require that at least 90 percent of new federal oil and gas pads use pipelines instead of trucks to convey produced water to consolidated facilities for treatment or for transfer to trucks for haulage.	Action: Require that at least 80 percent of new federal oil and gas pads use pipelines instead of trucks to convey produced water to consolidated

equire that all new and existing natural-gas-fired reciprocating internal combustompression facilities meet Colorado Department of Public Health and Enviro	
equire that all new and existing natural-gas-fired reciprocating internal combusing resision facilities meet Colorado Department of Public Health and Enviro	
egulation No. 7, Emission Standards for New and Relocated engines, regardle equire compliance with applicable US Environmental Protection Agency emissibustion engines.	ess of when the engines begin operation
ction: equire that 100 percent of new compressors at BLM-authorized centralized empression facilities are powered by electricity, including renewable energy surces.	Action: Require that at least 50 percent of new compressors at BLM-authorized centralized compression facilities are powered by electricity, including renewable energy sources.
on et econ ou	mbustion engines. tion: quire that 100 percent of new compressors at BLM-authorized centralized mpression facilities are powered by electricity, including renewable energy

Objective:	Objective:
No similar objective under current RMP (BLM	Ensure that surface disturbances do not cause accelerated erosion (e.g., rills, soil pedestals, and actively eroding gullies)
1984a).	on a watershed scale (e.g., 6th hydrologic unit code scale).
Action:	Action:
Take measures to protect soils in debris-flow	Require professional geotechnical engineering and reclamation plans meeting the following conditions in areas having

hazard zones and erosion hazard areas (see restrictions on use, below).

soils with severe or very severe erosion hazard based on the US Department of Agriculture, Natural Resources Conservation Service (NRCS) soil survey or onsite inspection:

- Restore site productivity.
- Adequately control surface runoff.
- Protect offsite areas from accelerated erosion such as rilling, gullying, piping, and mass wasting.
- Conduct no surface-disturbing activities during periods when soil is saturated.
- Prohibit construction when soils are frozen.

Restrictions on Use:

STIPULATION GS-NSO-14 (Alternative A) / CRV-NSO-1 (Alternatives B, C, and D): Debris Flow Hazard Zones. Prohibit surface occupancy and surface-disturbing activities for the protection of the Glenwood Springs Debris Flow ACEC (Refer to Appendix B.) See Figures 2-1 (Alternative A), 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D) in Appendix A.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Restrictions on Use: STIPULATION GS-NSO-15: Steep Slopes Greater than 50 Percent for Oil and Gas Facilities. Prohibit surface occupancy and surface- disturbing activities on slopes greater than 50 percent. This NSO does not apply to pipelines (Refer to Appendix B.) See Figure 2-1 in Appendix A.	activities on slopes greater tha		ohibit surface occupancy and surface-disturbing (Refer to Appendix B.) See Figures 2-2 (Alternative
Restrictions on Use: STIPULATION GS-CSU-4: Erosive Soils and Slopes Greater than 30 Percent. Require special design, construction, operation, and reclamation measures to limit the amount of surface disturbance, to reduce erosion potential, to maintain site stability and productivity, and to ensure successful reclamation in identified areas of highly erosive soils and of slopes greater than 30 percent. Highly erosive soils are soils in the "severe" and "very severe" erosion classes based on NRCS Erosion Condition mapping. Areas identified in the RMP as Erosion Hazard Areas and Water Quality Management Areas are also included in this stipulation. Implementation may include relocation of operations beyond 200 meters (656 feet). (Refer to Appendix B.) See Figure 2-5 in Appendix A.	restrictions on areas steeper th	an 30 percent and/or areas of very sev	oils with Very Severe Erosion Hazard. Apply CSU vere erosion hazard regardless of slope, based on native B), 2-7 (Alternative C), and 2-8 (Alternative
Objective:	Objective:		
No similar objective under current RMP (BLM 1984a).		ale (as defined by Land Health Standar based on current guidelines (e.g., NR	d 1), canopy cover and ground cover are CS reference sheets, soil surveys).

Action:

Conduct site-specific monitoring (e.g., vegetation transect analysis) in areas identified as not meeting Land Health Standard 1. Where failure is due to unauthorized or undesirable levels of authorized land uses, take corrective actions (e.g., rehabilitation, management changes, and reclamation).

Water

GOAL:

The water quality of all water bodies, including groundwater where applicable, located on or influenced by BLM lands will be managed to achieve or exceed the Water Quality Standards established by the State of Colorado. Water Quality Standards for surface water and groundwater include the designated beneficial uses, numeric

Alternative A: No Action	Alternative B	Alternative C	Alternative D
criteria, narrative criteria, and antidegradation requirements set forth under State law as found in 5 CFR 1002-8, as required by Section 303c of the Clean Water Act.			
Objective:	Objective:		
Maintain or improve existing water quality	Protect watershed functions to ensure that streams on BLM lands are in geomorphic balance (e.g., stream channel size,		
throughout the resource area (CRVFO).	sinuosity, and substrate are appropriate for its landscape position and geology) with the water and sediment being		
	supplied by the watershed (e.g., no accelerated erosion, deposition, or head-cutting).		
Action:	Action:		
No similar action under current RMP (BLM	Improve dysfunctional streams caused by unnatural factors. Modify management practices (e.g., grazing systems,		
1984a).	recreational uses) and/or stream restoration techniques (e.g., native plantings, fencing, energy dissipation structures,		
	bank protection, culverts) as appropriate to address causal factors.		
Restrictions on Use:			
STIPULATION CRV-NSO-3: Major River Con			
(bank-full stage) of six major rivers: Colorado, l	Roaring Fork, Crystal, Frying Pan, Eagle	e, and Piney. (Refer to Appendix B.) See Figure	es 2-1 (Alternative A), 2-2
(Alternative B), 2-3 (Alternative C), and 2-4 (Al			
Restrictions on Use:	Restrictions on Use:		Restrictions on Use:
No similar restrictions on use under current		amside Management Zones. Prohibit surface	No similar restrictions on use.
RMP (BLM 1984a).	occupancy and surface-disturbing activities within 50 feet from the ordinary high		
	water mark of any hydrologic feature (i.e., ephemeral, intermittent, perennial		
		as determined on a case-by-case basis by	
	Geographic Information Systems (GIS) and/or field tools. Distance is horizontal		
	and independent of slope and topographic characteristics. (Refer to Appendix B.)		
	See Figures 2-2 (Alternative B) and 2-3 (Alternative C) in Appendix A.		
Restrictions on Use:		Restrictions on Use: STIPULATION	Restrictions on Use:
No similar restrictions on use under current RN	IP (BLM 1984a).	CRV-CSU-2: Hydrologic Features. Apply	No similar restrictions on use.
		CSU restrictions within 100 feet from	
		the edge of a hydrologic feature as	
		determined on a case-by-case basis by	
		GIS and/or field tools. Hydrologic	
		features include ephemeral,	
		intermittent, and perennial streams and	
		stream channels; wetlands; lakes; fens;	
		and springs. (Refer to Appendix B.) See	
		Figure 2-7 Appendix A.	

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
Objective:	Objective:			
Increase water yield throughout the resource	Provide sufficient water quantity on BLI	M lands for multiple use manage	ement and functioning, healthy riparian,	
area (CRVFO) through forest management	wetland, aquatic, and upland systems.			
practices and vegetation manipulation for				
livestock and big game forage.				
Action:				
File for water rights and water use permits to pro	File for water rights and water use permits to protect all water uses on BLM lands, as allowed by State water law. Uses for which BLM will apply for water rights will			
include, but are not limited to, livestock, wildlife	watering, wildlife habitat, recreation, and	fire suppression. In addition, Bl	LM will make recommendations to the	
Colorado Water Conservation Board for protect	ion or enlargement of in-streamflows on a	appropriate stream segments that	t cross BLM lands.	
Action:	Action:			
No similar action under current RMP (BLM			ative agreements to achieve water management	
1984a).		eamflows, maintaining minimum	pools in reservoirs, and providing public	
	access to water bodies.			
Restrictions on Use:	Restrictions on Use:			
STIPULATION GS-NSO-13: Domestic			phibit surface occupancy and surface-disturbing	
Watershed Areas. Prohibit surface occupancy			to Appendix B.) See Figures 2-2 (Alternative	
and surface-disturbing activities to protect	B), 2-3 (Alternative C), and 2-4 (Alternative C)	tive D) in Appendix A.		
municipal watersheds providing domestic				
water for the communities of Rifle and New				
Castle. (Refer to Appendix B.) See Figure 2-1				
in Appendix A.				
Vegetation – General				

Vegetation – General

GOAL:

Maintain healthy, productive plant communities of native and other desirable species at viable population levels commensurate with the potentials for the species and habitats potentials. Ensure that plants and animals at both the community and population level are productive, resilient, diverse, vigorous, and able to reproduce and sustain natural fluctuations and ecological processes (Land Health Standard 3).

Alternative A: No Action	Alternative B Alternative C	Alternative D		
Vegetation – Forest and Woodlands				
Objective: Provide intensive management on forestlands growing commercial species (lodgepole pine, Engelmann spruce, or Douglas-fir) on productive growing sites (producing 20 cubic feet of wood fiber per acre per year) on lands not withdrawn for other resource needs. Provide limited management on woodlands or non-commercial species (pinyon, juniper, ponderosa pine, subalpine fir, or aspen) or on sites producing less than 20 cubic feet of wood fiber per acre per year.	juniper, Engelmann spruce, Douglas-fir, subalpine fir, limbe conditions and natural regeneration processes.	are across the landscape. Manage other species (e.g., pinyon,		
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Identify areas for current or potential old-growth conditions Old-growth forest stands are composed of trees that are ger desired attributes of old-growth stands are older, large trees deformed tops or boles and some root decay); multiple layer tree age, size, and spacing; and gaps or patchiness in the can	nerally in the late successional stages of development. The for the species and site; signs of decadence (broken or rs of canopy; standing and down dead trees; a variation in		
Action: No similar action under current RMP (BLM 1984a).	Action: Maintain or contribute toward the restoration or developme stands of spruce/fir, pinyon, juniper, and Douglas-fir) in are Restoration Act are proposed. Retain stands with old-growt down and standing dead trees, and multiple canopy layers.	eas where forest treatments under the Healthy Forest		
Vegetation – Rangeland				
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Manage sagebrush steppe where needed to transition from l diverse age class structure across the landscape and to impro			
Action: No similar action under current RMP (BLM 1984a).	Action: Achieve diversity of age class in sagebrush communities by prescribed fire and natural fire managed for resource benefit			
Action: No similar action under current RMP (BLM 1984a).	Action: Reduce encroachment of pinyon, juniper and other woody s	species in sagebrush steppe.		

Alternative A: No Action	Alternative B Alternative C Alternative D		
Objective:	Objective:		
No similar objective under current RMP (BLM	Manage mountain shrub communities to improve composition and structure and to increase bitterbrush and mountain-		
1984a).	mahogany.		
Action:	Action:		
No similar action under current RMP (BLM 1984a).	Use vegetation manipulation (mechanical, biological, and chemical treatments), fencing, seeding, prescribed fire and natural fire managed for resource benefits, and use restrictions to accomplish mountain shrub management objectives.		
Objective:	Objective:		
No similar objective under current RMP (BLM	Manage salt-desert shrub communities to improve vigor and composition of shrubs, diversity and cover of native		
1984a).	understory species, and cover by microbiotic crust.		
Action:	Action:		
No similar action under current RMP (BLM	Use vegetation manipulation (mechanical, biological, and chemical treatments), fencing, seeding, prescribed fire and		
1984a).	natural fire managed for resource benefits, and use restrictions to accomplish salt-desert shrub management objectives.		
	Prioritize treatments to target cheatgrass infestations.		
Objective:	Objective:		
No similar objective under current RMP (BLM	Manage native grasslands to maintain ecological functions.		
1984a).			
Action:	Action:		
No similar action under current RMP (BLM	Use vegetation manipulation (mechanical, biological, and chemical treatments), fencing, seeding with native species,		
1984a).	prescribed fire and natural fire managed for resource benefits, and use restrictions to accomplish native grassland management objectives.		
Action:	Action:		
Seed areas receiving moderate to high soil	Use restoration techniques, including but not limited to revegetation, fertilization, and/or soil amendments (such as		
disturbance during treatment or an understory	those identified in CRVFO interim or long-term restoration plans or BMPs [Appendix G, Best Management Practices		
ground cover less than 10 percent with a	and Standard Operating Procedures]) to rehabilitate disturbed or degraded rangeland plant communities.		
mixture of grass, forb, and browse species.			
Vegetation – Riparian			
Objective:			
Ensure that riparian systems associated with bot!	h running and standing water function properly and have the ability to recover from major disturbances such as fire,		
severe grazing, or 100-year floods. Ensure that ri	iparian vegetation captures sediment and provides forage, habitat, and biodiversity; water quality is improved or		
maintained; and stable soils store and release wat	ter slowly (Land Health Standard 2).		
Action:	Action:		
No similar action under current RMP (BLM	Manage for riparian/wetland values using management actions for improvement or protection. These actions may		
- 10 0 (include, but are not limited to, implementing grazing management actions (e.g., adjusting livestock numbers,		
1984a).			

water developments.

Restrictions on Use: STIPULATION GS-NSO-2: Riparian and Wetland Zones. Prohibit surface occupancy and surface-disturbing activities within riparian vegetation. (Refer to Appendix B.) See Figure	Restrictions on Use: No similar restrictions on use.	Restrictions on Use: STIPULATION CRV-NSO-6: Riparian and Wetland Zones. Prohibit surface occupancy and surface-disturbing activities within	Restrictions on Use: No similar restrictions on use.
2-1 in Appendix A.		riparian/wetland vegetation. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	
Restrictions on Use: STIPULATION GS-CSU-2: Riparian/Wetland Vegetation Zones (500 feet of Outer Edge). Within 500 feet of the outer edge of the riparian or wetland vegetation, surface-disturbing activities may require special design, construction, and implementation measures, including relocation of operations beyond 200 meters (656 feet). The actual required measures will be based on the purpose, nature, and extent of the disturbance, the affected wetland/riparian area and values, and the feasibility of relocating the project. (Refer to Appendix B.) See Figure 2-5 in Appendix A.	Restrictions on Use: STIPULATION CRV-CSU-3: Riparian/Wetland Vegetation Zones (within Riparian/Wetland Area and within 500 feet of Outer Edge). Within the riparian/wetland area and within 500 feet of riparian/ wetland vegetation, surface-disturbing activities may require special design, construction, and implementation measures, including relocation of operations beyond 200 meters (656 feet). The actual required measures will be based on the purpose, nature, and extent of the disturbance, the affected wetland/riparian area and values, and the feasibility of relocating the project. (Refer to Appendix B.) See Figures 2-6 (Alternative B), 2-7 (Alternative C) and 2-8 (Alternative D) in Appendix A.	Restrictions on Use: Same as Alternative B.	Restrictions on Use: Same as Alternative B.

Vegetation - Weeds

Objective:

Prevent the establishment of, treat existing, and reduce/slow the spread of noxious and invasive weeds across landscape and ownership boundaries.

Action:

Promote weed awareness and preventative behavior through public contact, volunteer programs, and educational materials (e.g., weed identification brochures, Tread Lightly program).

Alternative A: No Action Alternative B Alternative C Alternative D

Action:

Focus on areas of new infestations and, where possible, extirpate existing populations within priority treatment areas, which include the following:

- Disturbed areas (e.g., oil and gas and other mine development, burned areas, new road construction)
- ACECs
- Special status species habitat
- Riparian areas
- Springs/seeps
- Developed recreation sites, campgrounds, and campsites
- Roads and trails
- Wildland-urban interface
- Big game winter range

Action:

Use appropriate integrated vegetation treatments (e.g., chemical, mechanical, prescribed fire and natural fire managed for resource benefits, biological) for the control of invasive/noxious weeds. Use of herbicides would be consistent with current local, state, and BLM policy.

Action:	Action:
No similar action under current RMP (BLM	Treat monocultures of cheatgrass and other exotic communities through prescribed grazing and chemical, biological,
1984a).	and mechanical treatment methods where eradication is possible. Establish desired vegetation by seeding.

Action:

Hold project proponents, including livestock operators, rights-of-way holders, and other permittees deemed necessary by the Authorized Officer, responsible for monitoring and controlling noxious weeds that result from any new facilities, improvements or other surface disturbances authorized on BLM land (e.g., roads, communication sites, pipelines, stock ponds, fences).

Action:

Lease Notice GS-LN-1: Annual Report of Weed Control and Reclamation Progress. All lessees in the CRVFO are required to report to the Authorized Officer annually on the ongoing progress of reclamation and the status of weeds and weed control at locations developed on the lease. (Refer to Appendix B.)

Fish and Wildlife

GOAL:

Maintain healthy, productive plant and animal communities of native and other desirable species at viable population levels commensurate with the species' and habitats' potential. Ensure that plants and animals at both the community and population level are productive, resilient, diverse, vigorous, and able to reproduce and sustain natural fluctuations and ecological processes (Land Health Standard 3).

Fisheries and Other Aquatic Wildlife				
Objective:	Objective:	Objective:	Objective:	
No similar objective under current RMP (BLM	In addition to providing for a wide	Same as Alternative B.	In addition to providing for a wide	
1984a).	variety of aquatic species, maintain		variety of aquatic species, maintain	
	and improve the portion on BLM		the portion on BLM lands of the	
	lands of the priority habitat		priority habitat requirements for the	
	requirements for the following highly		following highly valued species	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	valued species (priority as recognized for at least one factor such as density, diversity, size, public interest, remnant character, or age): • Coldwater sport fishes, including rainbow, brown, brook, and nonnative cutthroat trout species (any species of cutthroat trout other than Colorado River or greenback cutthroat, which are addressed in the Special Status Species section [e.g., Yellowstone and Snake River cutthroat trout]). • Colorado River Basin native fishes, excluding special status species and including mountain whitefish, mountain sucker, speckled dace, mottled sculpin, and Paiute sculpin. Note for Alternatives B, C, and D: Habitat standards and desired fisheries population levels are determined in some cases by species-specific plans/ strategies (e.g. BLM strategic plans, CDOW Strategic Plans, or USFWS) and commensurate with BLM public land health standards.		 (priority as recognized for at least one factor such as density, diversity, size, public interest, remnant character, or age): Coldwater sport fishes, including rainbow, brown, brook, and nonnative cutthroat trout species (any species of cutthroat trout other than Colorado River or greenback cutthroat, which are addressed in the Special Status Species section [e.g., Yellowstone and Snake River cutthroat trout]). Note for Alternatives B, C, and D: Habitat standards and desired wildlife population levels are determined in some cases by species-specific plans/strategies (e.g. BLM strategic plans, CDOW Strategic Plans, or USFWS) and commensurate with BLM public land health standards.
Common to All Fisheries			
Action:	Action:	Action:	Action:
No similar action under current RMP (BLM 1984a).	Designate the following as priority habitats: perennial water sources (streams, rivers, lakes, ponds, springs, seeps, wetlands, wet meadows, bogs, and fens), riparian areas, intermittent streams and ponds, and ephemeral/seasonal waters.	Designate the following as priority habitats: perennial water sources (streams, rivers, lakes, ponds, springs, seeps, wetlands, wet meadows, bogs, and fens), riparian areas, intermittent streams and ponds, ephemeral waters, and upland habitats within the drainage area of live water.	Designate the following as priority habitats: perennial water sources (streams, rivers, lakes, ponds, springs, seeps, wetlands, wet meadows, bogs, and fens) and riparian areas.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: No similar action under current RMP (BLM 1984a).	Action: Identify limiting habitat factors based on site characteristics and habitat capabilities using channel type and geology classifications (e.g., Rosgen). Upon identification of limiting factors, prioritize and fix those that can be fixed using proven river, stream, lake, and riparian methodologies (e.g., in-channel habitat structures to create pools, riparian plantings, tamarisk removal), or by changing management of other program activities (e.g., changing livestock grazing season use) to achieve desired future condition.		
Action: No similar action under current RMP (BLM 1984a).	Action: Identify in-channel features (e.g., culverts block aquatic organism movement and/oreplace, modify, or remove these impedit opportunities allow. Consider and address appropriate life-stage requirements when stream crossings. Where in-channel barrispecies from competitive species and/or in coordination with CDOW Aquatic Biological Control of the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with CDOW Aquatic Biological CDOW approach in the coordination with the coordination	or impair stream connectivity and ments as they are identified and as a saquatic organism passage and designing new or modifying existing ers are needed to protect native fish disease vectors, consider placement	Action: Identify in-channel features (e.g., culverts, water diversion structures) that block aquatic organism movement and/or impair stream connectivity and replace, modify, or remove these impediments as they are identified and as opportunities allow. Where in-channel barriers are needed to protect native fish species from competitive species and/or disease vectors, consider placement in coordination with CDOW Aquatic Biologists and BLM staff.
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-NSO-15: Fish-Bearing Streams. Prohibit surface occupancy and surface-disturbing activities within 100 meters (328 feet) of all fish-bearing streams. On streams where the riparian corridor width is greater than 100 meters (328 feet) from the stream edge, prohibit surface occupancy and surface-disturbing activities within the riparian zone. (Refer to Appendix B.) See Figure 2-2 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-16: <i>Perennial Waters.</i> Prohibit surface occupancy and surface-disturbing activities within 100 meters (328 feet) of perennial waters. On perennial waters where the riparian corridor width is greater than 100 meters (328 feet) from the stream edge, prohibit surface occupancy and surface-disturbing activities within the riparian zone. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	Restrictions on Use: STIPULATION CRV-CSU-6: Trout-Bearing Streams. Apply CSU restrictions within 100 meters (328 feet) of all trout-bearing streams, except those containing conservation or core conservation populations of Colorado River cutthroat trout or occupied habitat of greenback cutthroat trout (refer to NSO in Special Status Species section). On streams where the riparian corridor width is greater than 100 meters (328 feet) from the stream edge, prohibit surface use within the riparian zone. (Refer to Appendix B.) See Figure 2-8 in Appendix A.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Restrictions on Use: STIPULATION GS-NSO-5: <i>Rifle Falls and Glenwood Springs Fish Hatcheries</i> . Prohibit surface occupancy and surface-disturbing activities within a 2-mile radius of the hatcheries to protect the quality and quantity of surface water and underground aquifers supplying the Rifle Falls (and Glenwood Springs (State Fish Hatcheries. (Refer to Appendix B.) See Figure 2-1 in Appendix A.	supplying the hatcheries. This stipulation applies to activities with the potential to adversely affect the quality or quantity of surface water and groundwater sources for the hatcheries. Existing hatcheries include Rifle Falls and Glenwood Springs State Fish Hatcheries. (Refer to Appendix B.) See Figures 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D) in Appendix A.		
		rout; Nonnative Cutthroat Trout, Mou	ntain Whitefish, Mottled and Paiute Sculpin)
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	whitefish, mottled sculpin). Prespawning periods of Marand brook trout to protect	rohibit in-channel stream work in all occup ch 1 to August 1 for rainbow and cutthroa	brook, rainbow, and nonnative cutthroat trout, mountain pied trout streams during appropriate spring and fall at trout and October 1 to November 30 for brown efer to Appendix B.) See Figures 2-10 (Alternatives
Terrestrial Wildlife			
Objective: No similar objective under current RMP (BLM 1984a).	requirements for the follo public interest, remnant of • Big game ungulates • Greater sage-grouse	owing priority species (as recognized for at character, or age): ing birds of conservation concern	ain and improve the share on BLM lands of habitat least one factor such as density, diversity, size,
Action:			

Allow introduction, translocation, transplantation, restocking, augmentation, and reestablishment of native and naturalized fish and wildlife species in cooperation with CDOW and/or USFWS, subject to the guidance provided by BLM's 1745 policy and by existing or future memorandums of understanding with CDOW.

Action:

Lease Notice GS-LN-2: Biological Inventories. In areas of known or suspected habitat of special status species, or habitat of other species of interest, such as raptor nests, elk calving areas, or significant natural plant communities, require a biological inventory before approval of operations. The inventory would be used to prepare mitigating measures to reduce or avoid the impacts of surface disturbance on the affected species or their habitats. These mitigating measures may include, but are not limited to, relocating roads, well pads, pipelines, and other facilities, and fencing operations or habitat. (Refer to Appendix B.)

Alternative A: No Action Alternative B Alternative C Alternative D

Action:

Lease Notice GS-LN-5 (Alternative A) / CRV-LN-3 (Alternatives B, C, and D): Working in Big Game Winter Range. Require operators to implement specific measures to reduce or avoid the impacts of oil and gas operations on wildlife and wildlife habitat within high-value or crucial big game winter range. (Refer to Appendix B.)

Action:

Lease Notice GS-LN-6 (Alternative A) / CRV-LN-2 (Alternatives B, C, and D): Working in High-Value Wildlife Habitat. Require the operator to establish a set of reasonable operating procedures for employees and contractors working in high-value wildlife habitats. These areas include, but are not limited to, special status-species habitat, severe big game winter range, moose priority habitat, and migration corridors. Such procedures would be designed to inform employees and contractors of ways to minimize the effect of their presence on wildlife and wildlife habitats. Procedures might address items such as working in bear country, controlling dogs, and understanding and abiding by hunting and firearms regulations. (Refer to Appendix B.)

Big Game Ungulates

Objective:	
No similar objective under current RMP (F	3LM
10940	

Minimize big game stress and disturbance from surface occupancy and surface-disturbing activities on winter ranges, winter concentration areas, severe winter ranges, migration corridors, and birthing areas.

Action:

Protect wintering big game species by closing the following areas to motorized travel from December 1 to April 30:

- Black Mountain-Winter Ridge
- Bocco Mountain
- Boiler-East Elk Creek
- Boore Flat–Domantle
- Cottonwood Creek
- Haff Pasture portion of Fisher Creek
- Flatiron Mesa
- Light Hill
- Pisgah Mountain-Windy Point
- Red Canyon–Hells Pocket
- Red Hill SRMA (also closed to mechanized travel)
- The Crown

Under mild winter conditions, the last 60 days of the seasonal limitation period may be suspended after consultation with CDOW.

Action:

Protect wintering big game species by closing the following areas to motorized and mechanized travel from December 1 to April 15:

Same areas as Alternative A, plus the following:

- Dry Rifle Creek
- Hardscrabble
- New Castle
- Old Man's Gulch
- Thompson Creek/Holgate Mesa
- Triangle Peak
- Williams Hill

Under mild winter conditions, the last 60 days of the seasonal limitation period may be suspended after consultation with CDOW.

Under severe winter conditions, the limitation period may be extended if

Action:

Protect wintering big game species by closing the following areas to motorized and mechanized travel from December 1 to April 15:

Same areas as Alternative B, plus the following:

- Basalt Mountain
- Cattle Creek
- East Eagle
- Red Hill (Gypsum)
- The Crown addition in Price Creek and West Sopris Creek
- Vulcan
- West Rifle Creek

Under mild and severe winter conditions, same as Alternative B regarding limitation period exceptions.

Action:

Protect wintering big game species by closing the following areas to motorized and mechanized travel from December 1 to April 15:

Same areas same as Alternative A, plus the following:

- Dry Rifle Creek
- Newcastle
- Thompson Creek/Holgate Mesa

Under mild and severe winter conditions, same as Alternative B regarding limitation period exceptions.

snow depth, snow crusting, daily mean temperatures (long periods of cold temperatures), and concentrations of

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Under severe winter conditions, the limitation period may be extended if requested by the CDOW. Severity of the winter will be determined on the basis of snow depth, snow crusting, daily mean temperatures, and whether animals are concentrated on the winter range during the winter months. Restrictions on Use: STIPULATION TL CO-9: Big Game Winter Habitat. Prohibit surface occupancy and surface-disturbing activities from December 1 to April 30 to protect big game (mule deer, elk, pronghorn antelope, and bighorn sheep) winter range, including crucial winter habitat and other definable winter range as mapped by the CDOW. This may apply to sundry notices that require an environmental analysis. See Figure 2-9 in Appendix A.	from December 1 to April 30 to protectincluding crucial winter habitat and oth	e Winter Habitat. Prohibit surface occupar et big game (mule deer, elk, moose, prong er definable winter range as mapped by t nalysis. See Figures 2-10 (Alternatives B	ghorn, and bighorn sheep) winter range, the CDOW. This may apply to sundry
Restrictions on Use: STIPULATION GS-TL-2 (Alternative A) / CF as follows:	V-TL-2 (Alternatives B, C, and D): Big (Game Birthing Areas. Prohibit surface occu	spancy and surface-disturbing activities
Elk Calving – April 16 to June 30.Pronghorn Fawning – May 1 to July 15			
Rocky Mountain Bighorn Sheep Lambing – May	ay 1 to July 15		
Desert Bighorn Sheep Lambing – March 1 to N			
Refer to Appendix B. See Figures 2-9 (Alternativ	· ·	11 (Alternative D) in Appendix A.	
Action:	Action:	, FF	
No similar action under current RMP (BLM 1984a).		ncurrence by the BLM authorized officer winter weather conditions as defined by	

No similar objective under current RMP (BLM

Objective:

1984a).

Minimize habitat loss and fragmentation and maintain habitat connectivity.

animals.

Alternative A: No Action	Alternative B Alternative C	Alternative D
Restrictions on Use:	Restrictions on Use:	Restrictions on Use:
No similar restrictions on use under current RMP (BLM 1984a).	STIPULATION CRV-NSO-8: Core Wildlife Areas. Prohibit surface occupancy and surface-disturbing activities on core wildlife areas. Core wildlife areas include areas of high habitat value for multiple species including sage-grouse, elk, mule deer, and bighorn sheep. Please note: Core Wildlife Areas are Closed to Leasing for fluid minerals in Alternative C. Core wildlife areas include: • Cottonwood/Eby Creek • Dry Rifle Creek • East Eagle • Fisher Creek • Hernage/Abrams Creeks • Horse Mountain • Light Hill • Main-West Elk Ridge • New Castle North • Old Man's Gulch • Tenderfoot Mesa • The Crown • Thompson Creek - Holgate Mesa • West Elk Ridge • West Rifle Creek • Williams Hill • Winter Ridge- Deer Pen • Wolcott Refer to Appendix B. See Figures 2-2 (Alternative B) and 2-3 (Alternative C) in	No similar restrictions on use.
Restrictions on Use:	Appendix A. Restrictions on Use:	<u> </u>
STIPULATION GS-NSO-11: Nine Wildlife	No similar restrictions on use.	
Seclusion Areas. Prohibit surface occupancy and		
surface-disturbing activities within seclusion areas that provide high wildlife value: Starkey		
Gulch, Riley Gulch, Crawford Gulch, Paradise		
Creek, Coal Ridge, Lower Garfield, Jackson		
Gulch, Bald Mountain, and Battlement Mesa.		
(Refer to Appendix B.) See Figure 2-1 in		

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Appendix A.			
Objective:			
Protect State Wildlife Areas from unnecessary su	rface occupancy and surface-disturbing ac	tivities.	
Restrictions on Use: STIPULATION GS-NSO-4: Garfield Creek, Basalt, and West Rifle Creek State Wildlife Areas. Protect wildlife habitat values for which these areas were acquired by the state, including crucial big game and upland game winter habitat, concentration areas, and riparian values. (Refer to Appendix B.) See Figure 2-1 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-10: State Wildlife Areas. Prohibit surface occupancy and surface-disturbing activities on all State-owned Wildlife Areas to protect wildlife habitat values for which these areas were acquired by the state, including crucial big game and upland game winter habitat, concentration areas, and riparian values. (Refer to Appendix B.) See Figure 2-2 in Appendix A.	Restrictions on Use: CLOSED TO LEASING for fluid minerals (CRV-CL-2: State Wildlife Areas). Prohibit oil and gas leasing on all State-owned Wildlife Areas. (Refer to Appendix B.) See Figure 2-14 in Appendix A.	Restrictions on Use: STIPULATION CRV-CSU-4: State Wildlife Areas. Apply CSU restrictions to surface-disturbing activities on all State-owned Wildlife Areas to protect wildlife habitat values for which these areas were acquired by the state, including crucial big game and upland game winter habitat, concentration areas, and riparian values. (Refer to Appendix B.) See Figure 2-8 in Appendix A.
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Create optimum winter range and summer/transition habitat conditions for big game, targeting a ratio of 60 percent foraging habitat to 40 percent escape/hiding/thermal/birthing cover.		
Action: No similar action under current RMP (BLM 1984a).	Action: Implement habitat improvement projects in the mountain shrub community (e.g., chemical, mechanical, prescribed fire and natural fire managed for resource benefits, biological, seeding) to increase the amount of available, palatable, and nutritious forage by setting back succession and creating a diverse age structure of plants throughout the CRVFO.		
Action: No similar action under current RMP (BLM 1984a).	Action: Reduce encroachment by pinyon, juniper and other woody species into the mountain shrub/sagebrush community type, primarily by mechanical methods.		
Action: No similar action under current RMP (BLM 1984a).	Action: Stimulate sprouting and regrowth in decadent aspen patches throughout the CRVFO using treatments such as prescribed fire and natural fire managed for resource benefits and mechanical methods.		
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Increase the diversity and abundance of grasses and forbs in the understory of transition and winter range habitats for the critical period of late fall through early spring.		
Action: No similar action under current RMP (BLM 1984a).	Action: Perform habitat treatments (e.g., chemical, mechanical, prescribed fire and natural fire managed for resource benefits, biological) to reduce the canopy cover in mature uniform-aged brush and mature pinyon, juniper and other forest stands throughout the CRVFO.		

Alternative A: No Action	Alternative B Alternative C	Alternative D
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Reduce habitat fragmentation and restore habitat connectivity on big game wint severe winter ranges, and movement corridors.	er ranges, winter concentration areas,
Action: No similar action under current RMP (BLM 1984a).	Action: Protect big game migration corridors by retaining parcels within migration corridors. (Also see Lands and Realty section)	Action: No similar action.
Action: Increase the permeability of the I-70 corridor for Inventory of Valued Ecosystem Components" (A	big game migration by providing long-term protection and restoration of wildlife ALIVE) Memorandum of Understanding.	e linkages as per "A Landscape Level
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Help achieve CDOW big game population objectives.	
Action: Close routes to motorized use to help keep big game on BLM lands and reduce big game movement to private lands during the big game hunting season. • Portions of Castle Peak accessed by the Stagecoach Trail (#8535) and Domantle Road (#8513) – from October 1 to November 30.	 Action: To help keep big game on BLM lands and reduce big game movement to private lands during the big game hunting season, close the following routes to motorized use: Portions of Castle Peak accessed by the Stagecoach Trail (#8535) and Domantle Road (#8513) – from August 20 to November 30. All Dry Rifle Creek routes – from October 1 to November 30 (see Comprehensive Trails and Travel Management section and corresponding figures). All West Rifle Creek routes – from October 1 to November 30 (see Comprehensive Trails and Travel Management section and corresponding figures). 	Action: Same as Alternative A.
Migratory Birds		•
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Provide healthy and productive habitat for migratory bird species.	
Action: No similar action under current RMP (BLM 1984a).	Action: Provide healthy and productive habitat as determined by habitat and population of Conservation Concern Region Plans, State Partners-in-Flight Plans, and State birds and avoid or minimize impacts on migratory birds by incorporating the fo • Manage plant communities for a variety of seral stages, structural diversities, a supporting diverse and viable migratory bird populations. • Restore, enhance, and maintain riparian and upland habitats.	e Wildlife Action Plans) for migratory llowing measures:

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	habitat during the nesting season. The consider the scale, type, and duration habitat types present; and type of more	ts. tivities that alter vegetation and to the broate COA would apply to activities between M of the project; species potentially present; verized equipment to be used. An exception in 10 meters of the area to be disturbed.	ay 15 and July 15. The COA would weather conditions; elevation and
Cavity-nesting Species	Ohionian		
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Provide healthy and productive habitat	for cavity-nesting species.	
Action:	Action:		Action:
No similar action under current RMP (BLM	Broadly manage all forest types to provi	ide an average snag retention density of	No similar action.
1984a).	three snags per acre.		
Raptors	Larr		
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Provide healthy and productive habitat	for birds of prey.	
Action: No similar action under current RMP (BLM 1984a).	Committee 2006) and Avian Protection P.	ion on Power Lines: the State of the Art in 2006 (lan (APP) Guidelines (Avian Power Line Inte (including upgrades and reconstruction) to	raction Committee and USFWS
Restrictions on Use: STIPULATION NSO CO-3 and GS-NSO-7: Raptors. Prohibit surface occupancy and surface-disturbing activities within a 0.125-mile radius of a nest site of golden eagles, ospreys, accipiters, buteos, falcons (except kestrels), and owls. (Refer to Appendix B.) See Figure 2-1 in Appendix A.	surface-disturbing activities within a bu as follows: • 0.25 mile – golden eagle, osprey, shar; • 0.5 mile – prairie falcon, northern gos (Refer to Appendix B.) See Figures 2-2	rs (General, not including special status raptor specifier zone centered on a nest site. Buffer wich p-shinned hawk, Cooper's hawk, Swainson's hawk (Alternative B), 2-3 (Alternative C), and 2-4	of this for non-special status raptors are shawk, red-tailed hawk, all owls
Restrictions on Use: STIPULATION TL CO-18 and GS-TL-6: Raptors. Prohibit surface occupancy and surface-disturbing activities from February 1 to August 15 within a 0.25-mile radius of a raptor nest site, including accipiters, falcons (except kestrels), buteos, and owls, to protect nesting		0.25-mile buffer species), not including special statu a 0.25-mile radius of a nest site during the f wk, all owls	

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
and fledgling habitat during use. (Refer to	• April 15 to July 15 –sharp-shinned hawk, Cooper's hawk			
Appendix B.) See Figure 2-9 in Appendix A.	(Refer to Appendix B.) See Figures 2-10	(Alternatives B and C) and 2-11 (Al	lternative D) in Appendix A.	
Restrictions on Use:	Restrictions on Use:			
STIPULATION TL CO-20 and GS-TL-8:			al status raptors. Prohibit surface occupancy	
Osprey. Prohibit surface occupancy and surface-	and surface-disturbing activities within a	0.5-mile radius of a nest site during	the following dates to protect use of	
disturbing activities from April 1 to August 31	nesting and fledgling habitat:			
within a 0.5-mile radius of osprey nests to				
protect osprey nesting and fledgling habitat	• March 15 to July 15 – prairie falcon			
during use. (Refer to Appendix B.) See Figure	• March 1 to September 15 – northern g	oshawk		
2-9 in Appendix A.	(Refer to Appendix B.) See Figures 2-10	(Alternatives B and C) and 2-11 (Al	lternative D) in Appendix A.	
Waterfowl and Shorebirds				
Objective:	Objective:			
No similar objective under current RMP (BLM	Provide healthy and productive habitat f	or waterfowl, wading birds, and sho	orebirds	
1984a).				

Restrictions on Use:

STIPULATION NSO CO-7 (Alternative A) / CRV-NSO-14 (Alternatives B, C, and D): *Waterfowl and Shorebird Habitat and Heron Rookeries*. Prohibit surface occupancy and surface-disturbing activities to protect waterfowl and shorebird habitat and rookeries within significant production areas as mapped by CDOW. (Refer to Appendix B.) See Figures 2-1 (Alternative A), 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D) in Appendix A.

Restrictions on Use:

STIPULATION GS-TL-13: Waterfowl and Shorebird Nesting and Production Areas. Prohibit surface occupancy from April 15 to July 15 in a 0.25-mile radius around the nesting and production areas of the Fravert Watchable Wildlife Area, Consolidated Reservoir and the King Mountain Reservoirs-Grimes-Brooks, Nobel, and Upper and Lower King Mountain to protect nesting ducks. (Refer to Appendix B.) See Figure 2-9 in Appendix A.

Restrictions on Use:

STIPULATION CRV-TL-6: *Waterfowl and Shorebird Nesting and Production Areas.* Prohibit surface occupancy and surface-disturbing activities from April 15 to July 15 in a 0.25-mile radius around the nesting and production areas of the Fravert Watchable Wildlife Area, Consolidated Reservoir and the King Mountain Reservoirs-Grimes-Brooks, Nobel, and Upper and Lower King Mountain to reduce the risk of nest abandonment. (Refer to Appendix B.) See Figures 2-10 (Alternatives B and C) and 2-11 (Alternative D) in Appendix A.

Special Status Species – Fish and Other Aquatic Wildlife

GOAL:

Prevent the need for listing of proposed, candidate, and sensitive species under the ESA, protect special status species, and improve their habitats to a point where their special status recognition is no longer warranted (Land Health Standard 4). Take necessary actions to help to delist the five Federally listed fish species found in the planning areas by following pertinent Recovery Plans and implementing actions and protections that assist in their recovery.

Alternative A: No Action	Alternative B	Alternative C	Alternative D		
Objective: Protect occupied and suitable habitat for federally listed, proposed, and candidate threatened or endangered species and protect occupied habitat for BLM sensitive species necessary for:					
	candidate and threatened or endangered sp				
	 Support of BLM sensitive species and significant plant communities, consistent with BLM policy on Special Status Species Management (BLM Manual 6840). 				
Common to All Special Status Fishes					
Action:	Action:				
No similar action under current RMP (BLM		site characteristics and habitat capabilities			
1984a).		ification of limiting factors, prioritize and f			
		nethodologies (e.g., in-channel habitat struc			
		f other program activities (e.g., changing li	vestock grazing season use) to		
	achieve desired future condition.				
Action:	Action:				
No similar action under current RMP (BLM		eam segments by actively seeking minimum	in-stream flow protection and, for		
1984a).	lakes, minimum pool depths, where oppo	ortunities arise.			
Action:	Action:		1		
No similar action under current RMP (BLM		on, translocation, transplantation, restocking			
1984a).	reestablishment of special status fishes in cooperation with CDOW and/or USFWS, subject to the guidance provided by BLM's 1745 policy and by existing or future memorandums of understanding with CDOW.				
Native Trout (Colorado River Cutthroat Tro		tuture memorandums of understanding w	itii CDOW.		
Action:	Action:	Action:	Action:		
No similar action under current RMP (BLM	No similar action.	Designate the Abrams Creek ACEC to	No similar action.		
1984a).	140 Shimar action.	protect the Colorado River cutthroat	1 vo siiimai action.		
150 (a).		trout, a special status species (see			
		ACECs section).			
Restrictions on Use:	Restrictions on Use:	Restrictions on Use:	Restrictions on Use:		
STIPULATION GS-CSU-3: Species Listed as	STIPULATION CRV-NSO-15: Fish-	STIPULATION CRV-NSO-16:	STIPULATION CRV-NSO-31:		
Sensitive by BLM. For those species listed as	Bearing Streams. Prohibit surface	Perennial Waters. Prohibit surface	Conservation and Core Conservation		
sensitive by BLM and for significant natural	occupancy and surface-disturbing	occupancy and surface-disturbing	Populations of Colorado River Cutthroat		
plant communities, special design,	activities within 100 meters (328 feet)	activities within 100 meters (328 feet)	Trout. Prohibit surface occupancy		
construction, and implementation measures,	of all fish-bearing streams. On streams	of perennial waters. On perennial	and surface-disturbing activities		
including relocation of operations by more	where the riparian corridor width is	waters where the riparian corridor	within 100 meters (328 feet) of		
than 200 meters (656 feet), may be required.	greater than 100 meters (328 feet) from	width is greater than 100 meters (328	streams containing conservation		
For plants, habitat areas include occupied	the stream edge, prohibit surface	feet) from the stream edge, prohibit	and core conservation populations		
habitat and habitat necessary for the	occupancy and surface-disturbing	surface occupancy and surface-	of Colorado River cutthroat trout.		
maintenance or recovery of the species or	activities within the riparian zone.	disturbing activities within the riparian	Where the riparian corridor width		

Alternative A: No Action	Alternative B	Alternative C	Alternative D
communities. (Refer to Appendix B.) See Figure 2-5 in Appendix A.	(Refer to Appendix B.) See Figure 2-2 in Appendix A.	zone. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	is greater than 100 meters (328 feet) from stream edge, prohibit surface occupancy and surface-disturbing activities within the riparian zone. (Refer to Appendix B.) See Figure 2-4 in Appendix A.
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-TL-18: Occupied work during the spring spawning period Colorado River cutthroat trout and greer redds (egg masses) and emerging fry. (Re (Alternatives B and C) in Appendix A	aback cutthroat trout waters to protect	Restrictions on Use: STIPULATION CRV-TL-19: Conservation and Core Conservation Populations of Cutthroat Trout Waters. Prohibit in-channel work during the spring spawning period (April 1 to September 1) in all waters supporting conservation and core conservation populations of Colorado River cutthroat trout or occupied habitat of greenback cutthroat trout to protect redds (egg masses) and emerging fry. (Refer to Appendix B.) See Figure 2-11 in Appendix A.
Restrictions on Use: STIPULATION GS-NSO-12: Threatened or Endangered Species. Prohibit surface occupancy and surface-disturbing activities on habitat areas for those species listed by the Federal or state government as endangered or threatened and for Federal proposed or candidate species. Habitat areas include occupied habitat and habitat necessary for the maintenance or recovery of the species. (Refer to Appendix B.) See Figure 2-1 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-32: Endang Bonytail). Prohibit surface occupancy and would be granted except pursuant to corn Act. (Refer to Appendix B.) See Figures	gered Big-River Fishes (Razorback Sucker, Color surface-disturbing activities within Design nsultation with the USFWS pursuant to Sec 2-2 (Alternative B), 2-3 (Alternative C), an	rado Pikeminnow, Humpback Chub, and nated Critical Habitat. No exceptions ction 7 of the Endangered Species
BLM Sensitive Big-River Fishes (Flannelmo	•	ndtail Chub) – CRVFO Only	
Restrictions on Use: STIPULATION GS-CSU-3: Species Listed as	Restrictions on Use: STIPULATION CRV-NSO-33: Sensitin	ve Big-River Fishes (Flannelmouth Sucker, Blueh	ead Sucker, Roundtail Chuh). Prohibit

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Sensitive by BLM. For those species listed as sensitive by BLM and for significant natural plant communities, special design, construction, and implementation measures, including relocation of operations by more than 200 meters (656 feet), may be required. For plants, habitat areas include occupied habitat and habitat necessary for the maintenance or recovery of the species or communities. (Refer to Appendix B.) See Figure 2-5 in Appendix A.		g activities within 100 meters (328 feet) of er, bluehead sucker, and roundtail chub. (R 2-4 (Alternative D) in Appendix A.	
BLM Sensitive Amphibians (Great Basin Spa	l adefoot, Boreal Toad, Northern Leopar	rd Frog, and Wood Frog)	
Restrictions on Use: Apply stipulations that help protect sensitive am Restrictions on Use: STIPULATION GS-CSU-3: Species Listed as Sensitive by BLM. For those species listed as sensitive by BLM and for significant natural plant communities, special design, construction, and implementation measures, including relocation of operations by more than 200 meters (656 feet), may be required. For plants, habitat areas include occupied habitat and habitat necessary for the maintenance or recovery of the species or communities. (Refer to Appendix B.) See	Restrictions on Use: STIPULATION CRV-CSU-15: Sensitive Amphibians (Great Basin Spadefoot, Boreal Toad, Northern Leopard Frog, Wood Frog). Apply CSU restrictions within an 800-meter (0.5-mile) buffer around all identified breeding sites. (Refer to Appendix B.) See Figure 2-6 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-34: Sensitive Amphibians (Great Basin Spadefoot, Boreal Toad, Northern Leopard Frog, Wood Frog). Prohibit surface occupancy and surface-disturbing activities within 800 meters (0.5 mile) of identified breeding sites. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	Restrictions on Use: Same as Alternative B.
Figure 2-5 in Appendix A.			
Special Status Species – Plants and Terres GOAL:	triai Wildlife		
Prevent the need for listing of proposed, candida special status recognition is no longer warranted		protect special status species, and improve t	their habitats to a point where their
Objective:	Objective:	Objective:	Objective:
Protect occupied and suitable habitat for federally listed, proposed, and candidate threatened or endangered species (including	Promote maintenance and recovery of federally listed, proposed, and candidate threatened or endangered	Promote the maintenance and recovery of federally listed, proposed, and candidate threatened or endangered	Promote the maintenance and recovery of federally listed, proposed, and candidate species

greater sage-grouse) and protect occupied

species (including greater sage-grouse)

species (including greater sage-grouse)

threatened or endangered species

Alternative A: No Action	Alternative B	Alternative C	Alternative D
 habitat for sensitive species necessary for: Maintenance and recovery of proposed, candidate, threatened, and endangered species. Support of BLM sensitive species and significant plant communities, consistent with BLM policy on Special Status Species Management (BLM Manual 6840). 	by protecting occupied and adjacent habitat. Protect core populations of Harrington's penstemon (in the CRVFO) and occupied habitat for all other BLM sensitive species.	and BLM sensitive species by protecting occupied and adjacent habitat.	(including greater sage-grouse) by protecting occupied and adjacent habitat. Promote the maintenance of existing populations of BLM sensitive species by protecting occupied habitat.
Common to All Special Status Plants and Te			
Action: No similar action under current RMP (BLM 1984a).	 noxious weeds or other aggressive exo Close or relocate selected travel routes Comprehensive Trails and Travel Man Pursue land tenure adjustments to faci and Realty section.) 	rat, prioritize treatments to protect against tic plants. (Also refer to Vegetation–Weeds to protect special status species and significant agement section and corresponding figures itate the conservation or recovery of speci	s section.) icant plant communities (see s). al status species. (See also the Lands
Action: No similar action under current RMP (BLM 1984a).	Action: Restore potential special status species habitat to suitable habitat by applying treatments to historically occupied, degraded habitats (e.g., Colorado hookless cactus, sage-grouse). Action: No similar action.		
Action: No similar action under current RMP (BLM 1984a).	Action: Allow introduction, translocation, transplantation, restocking, augmentation, and reestablishment of native and naturalized fish and wildlife species in cooperation with CDOW and/or USFWS, subject to the guidance provided by BLM Manual 1745 and by existing or future memorandums of understanding with CDOW.		

Action:

Lease Notice GS-LN-2 (Alternative A) and CRV-LN-4 (Alternatives B, C, and D): *Biological Inventories*. Require a biological inventory before approval of operations in areas of known or suspected habitat of special status species, or habitat of other species of interest such as raptor nests, elk calving areas, or significant natural plant communities. The inventory would be used to prepare mitigating measures to reduce the impacts of surface disturbance on the affected species or their habitats. These mitigating measures may include, but are not limited to, relocation of roads, well pads, pipelines, and other facilities, fencing operations, or habitat. (Refer to Appendix B.)

Action:

Lease Notice LN CO-34: Endangered Species Act. The lease area may now or hereafter contain plants, animals, or their habitats determined to be threatened, endangered, or other special status species. BLM may recommend modifications to exploration and development proposals to further its conservation and management objective to avoid BLM-approved activity that will contribute to a need to list such a species or their habitat. BLM may require modifications to or disapprove proposed activity that is likely to result in jeopardy to the continued existence of a proposed or listed threatened or endangered species or result in the destruction or adverse modification of a designated or proposed critical habitat. BLM will not approve any ground-disturbing activity that may affect any such species or critical habitat until

Alternative A: No Action	Alternative B	Alternative C	Alternative D
it completes its obligations under applicable req procedure for conference or consultation.	uirements of the Endanger	ed Species Act as amended, 16 U.S.C. § 1	531 et seq., including completion of any required
Restrictions on Use: STIPULATION GS-NSO-12: Threatened or	Restrictions on Use: See revised NSO stipulation	ons with buffers for plants and NSOs for i	individual terrestrial wildlife species in the
Endangered Species. Prohibit surface occupancy and surface-disturbing activities on habitat	applicable sections below.	•	•
areas for those species listed by the Federal or			
state government as endangered or threatened and for Federal proposed or candidate species.			
Habitat areas include occupied habitat and			
habitat necessary for the maintenance or recovery of the species. (Refer to Appendix B.)			
See Figure 2-1 in Appendix A.			
Restrictions on Use: STIPULATION GS-CSU-3: Species Listed as	Restrictions on Use:	SII 7. Cignificant Dlant Communities For alon	nt communities that meet BLM's criteria for
Sensitive by BLM. For those species listed as			ementation measures, including relocation of
sensitive by BLM and for significant natural			r plant communities, habitat areas include occupied
plant communities, special design, construction, and implementation measures,		we B), 2-7 (Alternative C), and 2-8 (Alterna	species or communities. (Refer to Appendix B.) tive D) in Appendix A.
including relocation of operations by more	e : 100H : 1:	f 1 1	1 1
than 200 meters (656 feet), may be required. For plants, habitat areas include occupied	See revised CSU stipulation	on for sensitive plants in the "Plants" section	on below
habitat and habitat necessary for the			
maintenance or recovery of the species or communities. (This applies to all sensitive			
wildlife, fish, and plant species and all			
significant natural plant communities.) Refer to Appendix B. See Figure 2-5 in Appendix A.			
Plants			
Action:			
Prohibit collection of rare plants or plant parts, e Action:	except as permitted by the A Action:	uthorized Officer for scientific research.	
No similar action under current RMP (BLM 1984a).	Require projects that remo		endangered or threatened species to set aside and seedbank and associated mycorrhizal species and to

discourage invasive plant species.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: No similar action under current RMP (BLM 1984a).	Action: Designate ACECs to protect the following special status plant species (see ACECs section): • Hardscrabble-Mayer Gulch (Harrington penstemon) • Lyons Gulch (Harrington penstemon) • Sheep Creek Uplands (Harrington's penstemon)	Action: Designate ACECs to protect the following special status plant species (see ACECs section): Same areas as Alternative B, plus: Hardscrabble-Mayer Gulch/East Eagle Ridge (Harrington penstemon) Mount Logan Foothills (Colorado hookless cactus, DeBeque phacelia, Parachute penstemon, Naturita milkvetch) The Crown Ridge (Harrington's penstemon)	Action: No similar action.
Restrictions on Use: STIPULATION NSO CO-8: <i>Special Status Plant Species</i> . Prohibit surface occupancy and surface-disturbing activities on habitat areas to protect special status plant species (including Federally listed species, proposed species, and candidate species). (Refer to Appendix B.) See Figure 2-1 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-18: Threatened, Endangered, Proposed, and Candidate Plants Current and Historically Occupied Habitat. Prohibit surface occupancy and surface-disturbing activities within a 200-meter (656-foot) buffer around current and historically occupied habitat as necessary to protect federally listed, proposed and candidate plants from direct and indirect impacts and loss of habitat. (Refer to Appendix B.) See Figure 2-2 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-19: Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plant Species Current and Historically Occupied Habitat. Prohibit surface occupancy and surface-disturbing activities within a 200-meter (656-foot) buffer around current or historically occupied habitat to protect threatened, endangered, proposed, candidate, or BLM sensitive plant species from direct and indirect impacts and loss of habitat. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	Restrictions on Use: Same as Alternative B.
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-NSO-20: Sensitive Plant Occupied Habitat. Prohibit surface occupancy and surface-disturbing activities within a 100-meter (328-foot) buffer around occupied BLM sensitive species habitat. Outside	Restrictions on Use: (See stipulation CRV-NSO-19 above for Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plant Species Current and Historically Occupied Habitat.)	Restrictions on Use: No similar action.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	ACECs, this NSO will not apply to Harrington's penstemon habitat. (Refer to Appendix B.) See Figure 2-2 in Appendix A.		
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	suitable habitat for DeBeque phacelia un sites near the project area should be mon best available science) each year. If DeBe will be deemed a "reliable year." If DeBe	the Phacelia. Prohibit surface occupancy and less absence is demonstrated in the following the flow of the phacelia is located at three nearby known the phacelia is not detected at the suitable ay be granted for that site and that year. (Red 2-4 (Alternative D) in Appendix A.	ing way: Known DeBeque phacelia owering period (as determined by own sites in a given year, that year habitat to be impacted during a
Restrictions on Use:	Restrictions on Use:	Restrictions on Use:	Restrictions on Use:
No similar restrictions on use under current	STIPULATION CRV-CSU-8:	Same as Alternative A.	STIPULATION CRV-CSU-9:
RMP (BLM 1984a).	Occupied Harrington's Penstemon outside		BLM Sensitive Plant Species Occupied
	ACECs. Apply CSU restrictions to		Habitat. Apply CSU restrictions to
	surface-disturbing activities within a 100-meter (328-foot) buffer around		surface-disturbing activities within a 100-meter (328-foot) buffer
	occupied Harrington's penstemon		around occupied BLM sensitive
	habitat outside ACECs. (Refer to		species habitat (including
	Appendix B.) See Figure 2-6 in		Harrington's penstemon). (Refer
	Appendix A.		to Appendix B.) See Figure 2-8 in
			Appendix A.

American White Pelican

Restrictions on Use:

STIPULATION TL CO-17 (Alternative A) / CRV-TL-16 (Alternatives B, C, and D): *American White Pelican*. Prohibit surface occupancy and surface-disturbing activities from March 16 to September 30. (Refer to Appendix B.) See Figures 2-9 (Alternative A), 2-10 (Alternatives B and C) and 2-11 (Alternative D) in Appendix A.

Bald Eagle

Restrictions on Use:

STIPULATION NSO CO-4 (Alternative A) / CRV-NSO-26 (Alternatives B, C, and D): *Bald Eagle Roost or Nest Site*. Prohibit surface occupancy and surface-disturbing activities within a 0.25-mile radius of the roost or nest site. (Refer to Appendix B.) See Figures 2-1 (Alternative A), 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D) in Appendix A.

Alternative A: No Action	Alternative B Alternative C Alternative D
Restrictions on Use:	Restrictions on Use:
STIPULATION TL-CO-22 and GS-TL-10:	STIPULATION CRV-TL-8: Bald Eagle Nest Sites and Winter Roost Sites. Prohibit surface occupancy and surface-
Bald Eagle Nest Site. Prohibit surface occupancy	disturbing activities within a 0.5-mile buffer around bald eagle nest sites and sinter roost sites to avoid disturbance
and surface-disturbing activities within a 0.25-	during seasonally critical behaviors and activities. Protect nesting, including nest-centered courtship, nest attentiveness
mile buffer around bald eagle nest sites from	and construction or repair, egg-laying, incubation, feeding of nestlings, and post-fledging use of the nest vicinity by
December 15 to June 15 to protect nesting	juveniles. (Refer to Appendix B.) See Figures 2-10 (Alternatives B and C) and 2-11 (Alternative D) in Appendix A.
habitat. (Refer to Appendix B.) See Figure 2-9	
in Appendix A.	TL dates are as follows:
Restrictions on Use:	
STIPULATION TL CO-23 and GS-TL-11:	Nest Sites: October 15 to July 31
Bald Eagle Winter Roost Site. Prohibit surface	
occupancy and surface-disturbing activities	Roost Sites: November 15 to March 15
within a 0.5-mile buffer around bald eagle	
winter roost sites from November 16 to April	
15 to avoid relocation to less suitable areas.	
(Refer to Appendix B.) See Figure 2-9 in	
Appendix A.	
Ferruginous Hawk	
Restrictions on Use:	Restrictions on Use:
STIPULATION GS-NSO-7and	STIPULATION CRV-NSO-29: Ferruginous Hawk Nesting and Fledgling Habitat. Prohibit surface occupancy and surface-
NSO CO-19: Ferruginous Hawk Nesting and	disturbing activities within a 0.5-mile radius of a nest site to protect ferruginous hawk nesting and fledgling habitat
Fledgling Habitat. Prohibit surface occupancy	during use and avoid nest abandonment. (Refer to Appendix B.) See Figures 2-2 (Alternative B), 2-3 (Alternative C),
and surface-disturbing activities within a 0.125-	and 2-4 (Alternative D) in Appendix A.
mile radius of a nest site to protect ferruginous	
hawk nesting and fledgling habitat during usage	
and to avoid nest abandonment. (Refer to	
Appendix B.) See Figure 2-1 in Appendix A.	
Restrictions on Use:	Restrictions on Use:
STIPULATION GS-TL-7: Ferruginous Hawk	STIPULATION CRV-TL-10: Ferruginous Hawk Nesting and Fledgling Habitat. Prohibit surface occupancy and surface-
Nesting and Fledgling Habitat. Prohibit surface	disturbing activities from February 1 to July 15 within a 0.5-mile radius of a nest site to protect ferruginous hawk
occupancy and surface-disturbing activities	nesting and fledgling habitat during use and avoid nest abandonment. (Refer to Appendix B.) See Figures 2-10
from February 1 to August 15 within a 1-mile	(Alternatives B and C) and 2-11 (Alternative D) in Appendix A.
radius of a nest site to protect ferruginous	
hawk nesting and fledgling habitat during usage	
and to avoid nest abandonment. (Refer to	
Appendix B.) See Figure 2-9 in Appendix A.	

Alternative A: No Action Alternative B Alternative C Alternative D

Peregrine Falcon

Restrictions on Use:

STIPULATION NSO CO-5 (Alternative A) / CRV-NSO-27 (Alternatives B, C, and D): *Peregrine Falcon Cliff-Nesting Complex*. Prohibit surface occupancy and surface-disturbing activities within a 0.5 -mile radius of a cliff-nesting complex. (Refer to Appendix B.) See Figures 2-1 (Alternative A), 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D) in Appendix A.

Restrictions on Use:

STIPULATION TL CO-24 (Alternative A) / CRV-TL-14 (Alternatives B, C, and D): *Peregrine Falcon Cliff-Nesting Complex*. Prohibit surface occupancy and surface-disturbing activities within a 0.5-mile buffer around peregrine falcon cliff-nesting complexes from March 15 to July 31. (Refer to Appendix B.) See Figures 2-9 (Alternative A), 2-10 (Alternatives B and C) and 2-11 (Alternative D) in Appendix A.

Greater Sage-Grouse and Sagebrush Biome Action: No similar action under current RMP (BLM 1984a).

Action:

Apply conservation measures and guidance from the Colorado Greater Sage-grouse Conservation Plan, local work group plans (North Eagle, South Route), Connelly Guidelines, the BLM National Sage-grouse Habitat Conservation Strategy (2004) and Western Association of Fish and Wildlife Agencies, when appropriate.

Restrictions on Use:

STIPULATION NSO CO-2: *Grouse Leks*. Prohibit surface occupancy and surface-disturbing activities within a 0.25-mile radius of an active lek (courtship area). Grouse includes greater sage-grouse, Columbian sharp-tailed grouse, and lesser and greater prairie chickens. (Refer to Appendix B.) See Figure 2-1 in Appendix A.

Restrictions on Use:

STIPULATION CRV-NSO-23: *Greater Sage-grouse Leks.* Prohibit surface occupancy and surface-disturbing activities within a 0.6-mile radius of an active or historic (used within the last 10 years) lek. (Refer to Appendix B.) See Figures 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D) in Appendix A.

Restrictions on Use:

STIPULATION GS-TL-3: Greater Sage-grouse Winter and Nesting Habitat. Prohibit surface occupancy and surface-disturbing activities during certain timeframes in grouse crucial winter habitat and nesting habitat (includes greater sage-grouse). Sage-grouse nesting habitat is described as sagebrush stands with sagebrush plants between 30 and 100 centimeters (approximately 12 and 40 inches) in height and a mean canopy cover between 15 and 40 percent within a 2-mile radius of an active lek. Sage-grouse crucial winter habitat:

Restrictions on Use:

STIPULATION CRV-TL-11: *Greater Sage-grouse Winter and Nesting Habitat*. Prohibit surface occupancy and surface-disturbing activities during certain timeframes in grouse crucial winter habitat and nesting habitat (includes greater sage-grouse). Sage-grouse nesting habitat is described as sagebrush stands with sagebrush plants between 30 and 100 centimeters (approximately 12 and 40 inches) in height and a mean canopy cover between 15 and 40 percent within a 4-mile radius of an active lek. Sage-grouse crucial winter habitat: December 16 to March 15. Sage-grouse nesting habitat: March 1 to June 30. (Refer to Appendix B.) See Figures 2-10 (Alternatives B and C) and 2-11 (Alternative D) in Appendix A.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
December 16 to March 15. Sage-grouse nesting habitat: March 1 to June 30. (Refer to Appendix B.) See Figure 2-9 in Appendix A.			
Action: Lease Notice CO-30 (Alternative A)/ CRV-LN-June 30, consistent with lease rights granted and grouse and Columbian sharp-tailed grouse). Refer Objective: Sustain the integrity of the sagebrush biome to prouse and other sagebrush-dependent species.	Section 6 of standard lease terms, out of er to Appendix B.	grouse nesting habitat to protect nesting	grouse species (including greater sage-
Action: No similar action under current RMP (BLM 1984a).	Action: No similar action.	Action: Designate a Greater Sage-grouse Habitat ACEC to protect greater sage-grouse habitat (see ACECs section).	Action: No similar action.
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-CSU-13: <i>Sage-Grouse Habitat in the CRVFO</i> . Apply CSU to protect sagebrush plant communities within sage-grouse habitat. (Refer to Appendix B.) See Figures 2-6 (Alternative B) and 2-7 (Alternative C) in Appendix A.		Restrictions on Use: No similar action.
Columbian Sharp-tailed Grouse	L A A		
Restrictions on Use: STIPULATION NSO CO-2: Grouse Leks. Prohibit surface occupancy and surface- disturbing activities within a 0.25-mile radius of an active lek (courtship are). Grouse includes greater sage-grouse, Columbian sharp-tailed grouse, and lesser and greater prairie chickens. (Refer to Appendix B.) See Figure 2-1 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-24: Active Columbian Sharp-tailed Grouse Leks. Prohibit surface occupancy and surface-disturbing activities within a 0.4-mile radius of an active lek (used within the previous 10 years). (Refer to Appendix B.) See Figure 2-2 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-25: Known Columbian Sharp-tailed Grouse Leks. Prohibit surface occupancy and surface-disturbing activities within a 0.4-mile radius of a known lek. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	Restrictions on Use: Same as Alternative B.
Restrictions on Use: STIPULATION GS-TL-3: Columbian Sharptailed Grouse Winter and Nesting Habitat. Prohibit surface occupancy and surface-disturbing activities during certain timeframes in grouse	Restrictions on Use: STIPULATION CRV-TL-12 (Alternation Prohibit surface occupancy and surface and nesting habitat. Sharp-tailed grouse	atives B, C, and D): Columbian Sharp-tailed e-disturbing activities during certain times e nesting habitat is described as mountain lbs per hectare and average shrub height of	rames in grouse crucial winter habitat shrub communities with a density of

Alternative A: No Action	Alternative B	Alternative C	Alternative D
crucial winter habitat and nesting habitat	mile radius of an active lek	Sharp-tailed grouse crucial winter habi	tat: December 16 to March 15. Sharp-tailed grouse
(includes Columbian sharp-tailed grouse).	nesting habitat: March 1 to	June 30. See Figures 2-10 (Alternatives	B and C) and 2-11 (Alternative D) in Appendix A.
Sharp-tailed grouse nesting habitat is described			
as sagebrush stands with sagebrush plants			
between 30 and 100 centimeters			
(approximately 12 and 40 inches) in height and			
a mean canopy cover between 15 and 40			
percent within a 2-mile radius of an active lek.			
Sharp-tailed grouse crucial winter habitat:			
December 16 to March 15. Sage-grouse nesting			
habitat: March 1 to June 30. (Refer to			
Appendix B.) See Figure 2-9 in Appendix A.			
Action:	•		

Lease Notice CO-30 (Alternative A)/ CRV-LN-5 (Alternatives B, C, and D): Nesting Grouse Species. Relocate surface-disturbing activities proposed between March 1 and June 30, consistent with lease rights granted and Section 6 of standard lease terms, out of grouse nesting habitat to protect nesting grouse species (including greater sagegrouse and Columbian sharp-tailed grouse). Refer to Appendix B.

Greater Sandhill Crane

Restrictions on Use:

STIPULATION TL CO-16 (Alternative A) / CRV-TL-15 (Alternatives B, C, and D): *Greater Sandhill Crane*. Prohibit surface occupancy and surface-disturbing activities from March 1 to October 16 to protect greater sandhill crane nesting and staging habitat during usage. (Refer to Appendix B.) See Figures 2-9 (Alternative A), 2-10 (Alternatives B and C) and 2-11 (Alternative D) in Appendix A.

(Thermatives B and C) and 2-11 (Michiative B) in Appendix A.			
Western Yellow-billed Cuckoo			
Action:	Action:		
No similar current action under current RMP	If suitable habitat for the Federal candidate yellow-billed cuckoo (Coccyzus americanus) is identified, conservation		
(BLM 1984a).	measures would be applied.		
Mexican Spotted Owl			
Action:	Action:		
No similar action under current RMP (BLM	If areas of suitable Mexican spotted owl habitat is identified, apply conservation measures specified by USFWS.		
1984a).			
Restrictions on Use:	Restrictions on Use:		
STIPULATION NSO CO-6: Mexican Spotted	STIPULATION CRV-NSO-28: Mexican Spotted Owl. Prohibit surface occupancy and surface-disturbing activities		
Owl. Prohibit surface occupancy and surface-	within a 0.5-mile radius of a roost or nest site. (Refer to Appendix B.) See Figures 2-2 (Alternative B), 2-3 (Alternative		
disturbing activities within a 0.25-mile radius of	C), and 2-4 (Alternative D) in Appendix A.		
a roost or nest site. (Refer to Appendix B.) See			
Figure 2-1 in Appendix A.			

Alternative A: No Action	Alternative B A	lternative C	Alternative D
Restrictions on Use: STIPULATION TL CO-21: Mexican Spotted Owl Nesting and Fledgling Habitat. Prohibit surface occupancy and surface-disturbing activities from February 1 through July 31 to protect Mexican spotted owl core habitat areas (i.e., nesting and fledgling habitat) during usage. (Refer to Appendix B.)	Restrictions on Use: No similar restrictions on use.		
Restrictions on Use: STIPULATION GS-TL-9: Mexican Spotted Owl Primary Activity Centers. Prohibit surface occupancy and surface-disturbing activities from February 1 through July 31. (Refer to Appendix B.) See Figure 2-9 in Appendix A.	Restrictions on Use: STIPULATION CRV-TL-9: Mexican Spo disturbing activities during seasons of critical (Alternative D) in Appendix A. TL dates are as follows: March 1 to Augus	cal use. (Refer to Appendix B.) See Fig	
Bats			
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-NSO-30: Special Starface occupancy and surface-disturbing a Townsend's big-eared bat, fringed myotis, (Refer to Appendix B.) See Figures 2-2 (All in Appendix A.	activities within a 0.25-mile radius of and special status bat roost sites.	Restrictions on Use: No similar restrictions on use.
Restrictions on Use: No similar restrictions on use under current RM			Restrictions on Use: STIPULATION CRV-CSU-14: Special Status Bat Species Roost Sites. Apply CSU restrictions within 0.25- mile of special status bat roost sites. (Refer to Appendix B.) See Figure 2-8 in Appendix A.
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-TL-17: Special State fringed myotis, Yuma myotis, and big free- sites (April 15 to August 31); and winter his Figures 2-10 (Alternatives B and C) and 2-	-tailed bat). Limit ground disturbance ibernation sites (November 15 to Apr	Sites (i.e., Townsend's big-eared bat, during the following periods: Maternity

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Canada Lynx			
Action: No similar action under current RMP (BLM 1984a).	Strategy (Ruediger et al. 2006		d in the Canada Lynx Conservation Assessment and e lands and realty section as a ROW Avoidance biomass development)
Action: No similar action under current RMP (BLM 1984a).	and maintain snowshoe har		place of fire, as a disturbance process to create Analysis Units to achieve desired conditions in
Gray Wolf			
Action: No similar action under current RMP (BLM 1984a).	Action: If applicable, coordinate wi	th the CDOW and USFWS for wolf manag	gement.
Cultural Resources			
GOAL 1: Identify, preserve, and protect significant culture.	ral resources in order to ensure	appropriate uses by present and future ger	nerations (i.e., for research, education, and

preservation of cultural heritage (FLPMA Section 103 [C], 201 [A], 202 [A]; National Historic Preservation Act of 1966 (NHPA) Sections 106 and 110; Archaeological Resources Protection Act of 1979 Section 14[a]; the Antiquities Act Section 2, National Programmatic Agreement between the BLM and National Conference of State

Historic Preservation Officers, Colorado Protocol, and other pertinent legislation).

Preserve the nature and value of cultural resources.

reserve the nature and value of cultural resources.				
Action:	Action:			
No similar action under current RMP (BLM	The BLM has allocated cultural resources currently recorded, or projected to occur on the basis of existing data			
1984a).	synthesis, to the following uses (BLM	synthesis, to the following uses (BLM 2005a). These allocations are contained in the Class I Cultural Resource		
	Overview of the BLM Colorado River Valley Field Office (Reed et al. 2008), which contains privileged information not			
	for distribution.	for distribution.		
	<u>Use Allocation</u> <u>Desired Outcome</u>			
	a. Scientific use	a. Scientific use a. Preserved until research potential is realized		
	b. Conservation for future use	b. Conservation for future use b. Preserved until conditions for use are met		
	c. Traditional use	c. Long-term preservation		
	d. Public use	d. Long-term preservation, onsite interpretation		
	e. Experimental use			
	f. Discharge from management f. No use after recordation; not preserved			
	Sites will be added or removed from each allocation in response to changing conditions or as additional data and			
	information are obtained.			

Alternative A: No Action	Alternative B Alternative C	Alternative D			
GOAL 2: Seek to reduce imminent threats and resolve potential conflicts from natural or human-caused deterioration, or potential conflict with other resource uses (FLPMA Sec. 103[c], NHPA 106, 110[a][2]) by ensuring that all authorizations for land use and resource use will comply with the NHPA Section 106; Colorado Protocol; Colorado Revised Statutes 24-80-1301 for Historic, Prehistoric, and Archaeological Resources, and for Unmarked Human Graves; and other applicable laws.					
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Preserve the existing character of the cultural and associated physical landsca	**			
	l resources, giving priority to those that are associated with proposed actions w	where surfaces will be disturbed.			
	proponents early in the implementation planning process to define an area of dother related actions in consultation with the Native American Tribes, the Sta				
Restrictions on Use: Technical Guidance from the COSO of a 100-meter (328-foot) buffer for historic properties (BLM 2008f, Chapter 2).	Restrictions on Use: STIPULATION CRV-NSO-39: Historic Properties (200 meters [656 feet]). Prohibit surface occupancy and surface-disturbing activities within 200 meter (656 feet) of historic properties. (Refer to Appendix B.) See Figures 2-2 (Alternative B) and 2-3 (Alternative C) in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-38 (BLM 2008f): Historic Properties (100 meters [328 feet]). Prohibit surface occupancy and surface-disturbing activities within 100 meters (328 feet) of historic properties. (Refer to Appendix B.) See Figure 2-4 in Appendix A.			
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Promote professional cultural resource research, public awareness, and education	tion.			
Action: No action under current RMP (BLM 1984a).	Action: Identify measures such as the following to proactively manage, protect, and use cultural resources, including traditional cultural properties: • Develop heritage tourism sites. • Interpret sites. • Identify priority areas in need of Class III cultural resource inventories. • Conduct Class III cultural resource inventories to comply with Section 110 of the NHPA. • Direct proactive inventory toward testing sensitivity predictions described in the Class I overview model (Reed et al. 2008). • Organize and conduct ongoing educational programs for the public, school groups, vocational archaeology groups, project proponents, permittees, contractors, and others about cultural resource ethics, and encourage their help in				

Alternative A: No Action	Alternative B Alternative C Alternative D
	reporting incidents of vandalism.
	• Identify priority at-risk, significant sites for stabilization and rehabilitation.
Action:	Action:
Write annual overview and summaries of	No similar action.
cultural resource management efforts and	
resources.	
GOAL 3:	
Uphold Native American trust responsibilities ar	
Objective:	Objective:
No similar objective under current RMP (BLM	Uphold Native American trust responsibilities and accommodate traditional uses.
1984a).	
Restrictions on Use:	Restrictions on Use:
No similar action under current RMP (BLM	STIPULATION CRV-NSO-37: Heritage Areas (Traditional Cultural Properties). Prohibit surface occupancy and surface-
1984a). Same SOP was developed from Native	disturbing activities within 0.25 mile of traditional cultural properties or Native American areas of concern to protect
American Consultation in 2001.	the integrity of place, setting, and/or feeling. (Refer to Appendix B.) See Figures 2-2 (Alternative B), 2-3 (Alternative
	C), and 2-4 (Alternative D) in Appendix A.
Action:	Action:
No similar action under current RMP (BLM	Work toward a cooperative agreement between the Tribes, BLM, Forest Service, and other interested parties to identify
1984a).	and protect Native American sites for the future of all Americans, by incorporating information from the <i>Perspectives on Ute Ethnohistory in West Central Colorado</i> to include:
	Reintroducing Native American tribes to their heritage lands.
	Developing an intern program for Native Americans to learn about and get college credit for obtaining
Delegantalesse	ethnographic information useful for the tribes and government entities.
Paleontology	COAL
GOAL:	GOAL:
No similar goal under current RMP (BLM	Preserve and protect significant paleontological resources (generally vertebrate or noteworthy occurrences of
1984a).	invertebrate or plant fossils) in compliance with the 2009 Paleontological Resources Preservation Act incorporated here by reference.
Objective:	Objective:
No similar objective under current RMP (BLM	Ensure that paleontological resources are available for appropriate scientific and educational uses.
1984a).	Ensure that paleontological resources are available for appropriate scientific and educational uses.
Action:	Action:
No similar action under current RMP (BLM	Provide opportunities for education about and interpretation of paleontological resources. Target areas include, but are
1984a).	not limited to, the dinosaur track-way at Rancho del Rio and other sites deemed suitable for public use by virtue of
	their educational value, durability, and sustainability.

Action:

Lease Notice CO-29 (Alternative A) / CRV-LN-6 (Alternatives B, C, and D): Class 4 and 5 Paleontological Areas. Have an accredited paleontologist approved by the Authorized Officer perform an inventory of surface-disturbing activities in Class 4 and 5 paleontological areas. (Refer to Appendix B.)

Visual

GOAL:

Protect the open spaces, the natural aesthetics, and the scenic vistas that are considered a social, economic, and environmental benefit.

Objective: Maintain visual quality throughout the resource area and protect unique and fragile resource values. Manage Deep Creek and Bull Gulch and the Thompson Creek ACEC's Natural Environment Area under Class I objectives (BLM 1984a).

Objective:

Maintain visual quality and integrity in accordance with VRM classes.

Action: Designate VRM classes as sh

Designate VRM classes as shown on Figure 2-16 (Appendix A), as follows:

- VRM I = 17,100 acres
- VRM II = 230,100 acres
- VRM III = 113,700 acres
- VRM IV = 144,200 acres
- VRM Class V = 100 acres

Manage visual resources on BLM land according to the objectives for each class.

Action:

Action:

Designate VRM classes as shown on Figure 2-17 (Appendix A), as follows:

- VRM I = 33,600 acres
- VRM II = 249,200 acres
- VRM III = 102,100 acres
- VRM IV = 120,300 acres

Manage visual resources on BLM land according to the objectives for each class.

Action:

Designate VRM classes as shown on Figure 2-18 (Appendix A), as follows:

- VRM I = 33,600 acres
- VRM II = 259,700 acres
- VRM III = 97,000 acres
- VRM IV = 114,900 acres Manage visual resources on BLM land according to the objectives for each class.

Action:

Designate VRM classes as shown on Figure 2-19 (Appendix A), as follows:

- VRM I = 34,000 acres
- VRM II = 228,000 acres
- VRM III = 104,600 acres
- VRM IV = 138,300 acres

Manage visual resources on BLM land according to the objectives for each class.

No similar action under current RMP (BLM 1984a).

Action:

Recognize and make changes in VRM classes that compliment adjacent local, state, and Federal entities' land use plans and objectives to maintain scenic values.

Action:

No similar action.

Action:

Allow necessary road maintenance regardless of VRM class.

Action:

No similar action under current RMP (BLM 1984a).

Action:

Within VRM Class II areas, concentrate all new disturbances within existing ROWs or within 200 meters (656 feet) of existing disturbances in order to maintain overall scenic quality in utility corridors and in high-sensitivity transportation corridors identified and analyzed in the Visual Resource Management Update (Otak 2007). This recognizes existing disturbances while not foregoing protections for high-sensitivity transportation corridors.

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
Action:				
Collocate communication towers, facilities, and associated structures with existing communication sites to minimize overall visual impacts.				
Action: No similar action under current RMP (BLM 1984a).	Action: Manage all WSAs under VRM Class I objectives to support interim management policy guidelines to retain a natural landscape. If a WSA is designated as wilderness, the area would continue to be managed as VRM Class I. Exceptions: (1) Case-by-case exceptions for valid existing rights and grandfathered uses; (2) If the WSA is released by Congress (see WSA section).			
Action:	Action:	Action:	Action:	
No similar action under current RMP (BLM 1984a).	Manage the following ACECs where decisions have been made to preserve unique natural, geologic, or cultural features as VRM Class II, unless the ACEC is managed as VRM Class I (Thompson Creek, Bull Gulch, and Deep Creek ACECs): • Blue Hill ACEC • Dotsero Crater ACEC • Glenwood Springs Debris Flow ACEC	Manage all ACECs as VRM Class II, unless the ACEC is managed as VRM Class I (Thompson Creek, Bull Gulch, and Deep Creek ACECs).	Manage ACECs per underlying VRM classes, excluding Bull Gulch ACEC (manage as VRM Class I because of WSA overlap) and Blue Hill ACEC (manage as VRM Class II).	
Action: No similar action under current RMP (BLM 1984a).	Action: No similar action.	Action: Manage the following as LWCs under VRM Class II objectives unless otherwise managed as VRM Class I (Thompson Creek, Bull Gulch, and Deep Creek ACECs): Castle Peak Addition Flat Tops addition Grand Hogback Pisgah Mountain Thompson Creek outside ACEC	Action: No similar action.	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: No similar action under current RMP (BLM 1984a).	Action: Manage the following SRMAs under the following VRM class objectives to support setting prescriptions (for those SRMAs that are within WSAs, see above): VRM Class II Bocco Mountain SRMA Hack Lake SRMA King Mountain SRMA Red Hill SRMA The Crown SRMA	Action: Manage the following SRMAs under the following VRM class objectives to support setting prescriptions: VRM Class II Red Hill SRMA Upper Colorado River SRMA	Action: Manage the following SRMAs under the following VRM class objectives to support setting prescriptions: VRM Class II Fisher Creek SRMA Hardscrabble/East Eagle SRMA Red Hill SRMA The Crown SRMA Thompson Creek SRMA Upper Colorado River SRMA
Restrictions on Use: STIPULATION GS-NSO-16: VRM Class I Areas within ACECs. Prohibit surface occupancy and surface-disturbing activities within Deep Creek ACEC/SRMA, Deep Creek Cave Area (includes NSO for 5,000 feet below the surface), Bull Gulch ACEC/SRMA, Thompson Creek ACEC/SRMA, Hack Lake SRMA, and Rifle Mountain Park to protect Class I VRM values in the ACECs and cave resources in the Deep Creek Area. (Refer to Appendix B.) See Figure 2-1 in Appendix A.		A Class I Areas. For the protection of Class ities within areas designated VRM Class Ind 2-4 (Alternative D) in Appendix A.	
Restrictions on Use: STIPULATION GS-NSO-18: Interstate 70 Viewshed. Prohibit surface occupancy and surface-disturbing activities on slopes over 30 percent with high visual sensitivity in the Interstate-70 viewshed. Lands with high visual sensitivity are those lands within 5 miles of the Interstate, of moderate to high visual exposure, where details of vegetation and landform are readily discernible, and where changes in visual	surface occupancy and surface-disturbing sensitivity to preserve the visual setting the sensitive viewshed corridors of modernative viewshed corridors of modernative viewshed in visual setting the visual setting visu	A Class II Areas with Slopes over 30 Percent and activities in VRM Class II areas with so and integrity. Lands with high visual senderate to high visual exposure, where detail contrast can be easily noticed by the catternative C), and 2-4 (Alternative D) in A	slopes over 30 percent and high visual sitivity are those lands within 5 miles of ails of vegetation and landform are sual observer. (Refer to Appendix B.)

Alternative A: No Action	Alternative B	Alternative C	Alternative D
contrast can be easily noticed by the casual			
observer on the Interstate. (Refer to Appendix			
B.) See Figure 2-1 in Appendix A.			
Restrictions on Use:	Restrictions on Use:		
STIPULATION GS-CSU-5: VRM Class II.			e-disturbing activities within VRM Class II areas
Apply CSU restrictions to areas in VRM Class	comply with BLM Handboo	k 8431-1 to retain the existing characte	r of the landscape. Management activities may be
II. Relocation of operations by more than 200	seen but should not attract a	ttention of the casual observer. Any ch	ange to the landscape must repeat the basic
meters (656 feet) may be required to protect	elements of form, line, color	, and texture found in the predominant	natural features of the characteristic landscape.
visual values. (Refer to Appendix B.) See	Special design measures, mit	igation plans, or relocation of operation	ns by more than 200 meters (656 feet) may be
Figure 2-5 in Appendix A.	required to protect visual va	lues. (Refer to Appendix B.) See Figure	s 2-6 (Alternative B), 2-7 (Alternative C), and 2-8
	(Alternative D) in Appendix	Α.	•

Action:

Lease Notice GS-LN-10 (Alternative A) / CRV-LN-7 (Alternatives B, C, and D): Sensitive Viewsheds. Use lease notices to inform oil and gas lessees of operational concerns in sensitive viewsheds. Special design and construction measures may be required to minimize the visual impacts of drilling activities within 5 miles of all communities or population centers, major BLM or county roads, and state or Federal highways. (Refer to Appendix B.)

Wildland Fire Management

GOAL:

Give first priority to public and firefighter safety and to protection of property. Integrate fire and fuels management to meet Land Health Standards and natural and cultural resource objectives across landscapes, agencies, and government boundaries. Recognize the rule of wildland fire as an essential ecological process and allow fire to play a natural role in the ecosystem where or when resource objectives, or both, can be met.

Objective:

Meet specific wildland fire management unit objectives established in the RMP. Allow for planned and unplanned ignitions to meet wildland fire and other resource management objectives.

Objective:

Use a full range of wildland fire management options, from full suppression to management of unplanned ignitions managed for resource benefits.

Action:

Minimize costs and loss of property and natural resources, compliment resource management objectives, and sustain the productivity of biological ecosystems through fire management.

Action:

Periodically evaluate and, if necessary, alter the fire management units. The following are some of the major evaluation criteria:

- Acres burned in one year.
- Acres burned in ten years.
- New residential and commercial development.
- Changes in wildlife and plant special status species.
- Other vegetation treatments that may alter the fire regime and condition class.
- Social/political changes.

Identify areas where unplanned fire could be managed to meet resource objectives

Alternative A: No Action	Alternative B	Alternative C	Alternative D		
Lands with Wilderness Characteristics (LWCs)					
GOAL: No similar goal under current RMP (BLM 1984a).	GOAL: No similar goal.	GOAL: Manage LWCs to protect their wilderness character and preserve the social, cultural, economic, scientific, and ecological benefits they provide to current and future generations.	GOAL: No similar goal.		
Objective: No similar objective under current RMP (BLM 1984a).	Objective: No similar objective.	Objective: Improve apparent naturalness in LWCs through rehabilitation/restoration and mitigation of human impacts. Provide opportunities for solitude and/or primitive and unconfined recreation.	Objective: No similar objective.		
Action: No similar action under current RMP (BLM 1984a).	Action: No similar action.	Action: Manage the following LWCs, totaling 47,000 acres, to protect their wilderness character: • Castle Peak Addition: 4,000 acres • Deep Creek: 4,400 acres • Flat Tops Addition: 3,500 acres • Grand Hogback: 11,400 acres • Pisgah Mountain: 15,500 acres • Thompson Creek: 8,200 acres Refer to Appendix D, Draft Wilderness Characteristics Assessments. See Figure 2-63 in Appendix A.	Action: No similar action		
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: No similar restrictions on use.	Restrictions on Use: Protect LWCs and their wilderness character per the s Management and Setting Prescriptions for BLM Lands Outside WSAs Being Managed to Protect Wilderness Characteristics. (Appendix F).	Restrictions on Use: No similar restrictions on use.		

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: No similar restrictions on use.	Restrictions on Use: CLOSED TO LEASING for fluid minerals (CRV-CL-4: Lands with Wilderness Characteristics. Manage approximately 47,000 acres of the Federal mineral estate as closed to fluid minerals leasing and geophysical exploration to protect their wilderness character. (Refer to Appendix B.) See Figure 2-14 in Appendix A.	Restrictions on Use: No similar restrictions on use.	
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: No similar restrictions on use.	Restrictions on Use: STIPULATION CRV-NSO-43: Lands with Wilderness Characteristics. Prohibit surface occupancy and surface-disturbing activities on these lands to protect their wilderness character. (Refer to Appendix B.) See Figure 2-3 in Appendix A.	Restrictions on Use: No similar restrictions on use.	
Cave and Karst Resources				
GOAL: No similar goal under current RMP (BLM 1984a). Objective:	GOAL: Preserve the biotic, mineralogical, paled the Federal Cave Resources Protection	ontological, hydrologic, and cultural value Act.	s in caves defined as significant under	
	standards identified by Colorado Cave Si	arvey in coordination with BLM.		
Protect significant cave and karst values per the standards identified by Colorado Cave Survey in coordination with BLM. Action: Setting prescriptions: Manage caves to retain their current physical, social, and operational settings (see Appendix H, CRVFO Management Objectives and Setting Prescriptions for Caves). Action:				
If caves are found to be significant, manage in a Restrictions on Use:	Restrictions on Use:	Restrictions on Use:	Restrictions on Use:	
STIPULATION GS-NSO-16: Deep Creek Cave Area (5,100 acres). Prohibit surface occupancy and surface-disturbing activities in the Deep Creek Cave Area (extends to 5,000 feet below the surface). The NSO area encompasses the cave openings and portions	No similar restrictions on use under current RMP (BLM 1984a).	STIPULATION CRV-NSO-54: Deep Creek Cave Area (5,100 acres). Prohibit surface occupancy and surface-disturbing activities in the Deep Creek cave area (extends vertically to 5,000 feet below the	Same as Alternative B.	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
of the subsurface features and watersheds immediately above the caves. (Refer to Appendix B.) See Figure 2-1 in Appendix A.		surface and northward to the BLM boundary to protect underground features and supporting hydrology). (Refer to Appendix B.) See Figure 2-3 in Appendix A.	
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-NSO-44: Cave and Karst Occurrence Area (680 acres). Prohibit surface occupancy and surface-disturbing activities in the area of 17 known cave and karst resources (extends to 5,000 feet below the surface). The NSO area encompasses cave openings and portions of the subsurface features and watersheds immediately above the caves. (Refer to Appendix B.) See Figure 2-2 in Appendix A.	Restrictions on Use: Same as Alternative B.	Restrictions on Use: Same as Alternative B.
Action: Recommend withdrawal for the Deep Creek AC Materials, and Non-Energy Leasable Minerals an		erals, Salable Minerals/Mineral	Action: No similar action.
Action: Recommend withdrawal for the Deep Creek SRMA. (Also see Locatable Minerals, Mineral Materials, and Non-Energy Leasable Minerals section.)	Action: No similar action.		1
Objective: No similar objective under current RMP (BLM 1984a).	extent consistent with the targeted out	gage in caving, research, and scientific expenses the protection of cave ecology and	
Action: No similar action under current RMP (BLM 1984a).	Action: Implement a permit program to provid returned by permittees on cave condition	e a basis for restricting or monitoring cavon and presence/absence of bats.	ve use and for compiling information

			Alternative D
Resource Uses			
Forestry			
GOAL: No similar goal under current RMP (BLM 1984a). Objective: Manage all suitable commercial forestland and woodland to meet saw timber and fuel wood demand and maintain stand productivity. Action: Manage 17,900 acres of commercial forestland and 82,400 acres of woodland. The annual allowable harvest from suitable commercial forestlands is estimated at 1.8 million board feet.	offering a variety of forest products on a Objective: On suitable productive forestland, produ	Action: Provide forest products, including but not limited to sawlogs, firewood, Christmas trees, posts and poles, transplants, specialty wood products, and biomass by implementing the following actions: Intensively manage 28,400 acres of commercial forest and woodland to target an average annual PSQ of 0.9 million board feet (Figure 2-21, Appendix A). Apply limited management to the remaining 341,500 acres of forests and woodlands. Prohibit commercial timber harvest on 135,000 acres of forests and woodlands (Figure 2-21, Appendix A).	ommercial and private demands on a

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: Manage 17,900 acres of commercial forestland and 82,400 acres of woodland. Manage all forestland supporting commercial forestland and woodland species, including the five forest management units (King Mountain, Black Mountain, Castle Peak, Seven Hermits, and Naval Oil Shale Reserve). Major commercial species include lodgepole pine, Engelmann spruce, Douglas-fir, and ponderosa pine (commercial forestland) and pinyon and juniper (woodland). Aspen and subalpine fir are not considered major commercial species.	commercial and commercial thinning, se mechanical treatments or prescribed fire conversion. Maintain or improve existing access rout	e following actions: clearcuts, shelterwood, eding, and planting; timber stand improver and natural fire managed for resource ben es and construct permanent or temporary tent access agreements or easements to protely inaccessible.	ment; sanitation treatments; and efits for stand replacement or routes for access to productive
Action: Manage forestland to minimize losses of or damage to forest resources from insects and disease.	Action: Implement immediate salvage or accelerated harvests following adverse events (e.g., pine and spruce beetle infestations, other insect outbreaks, disease, blow down, wildfire) to regenerate stands and to capture the economic value of forest products before that value is lost. Accelerate harvest of lodgepole pine killed or threatened by mountain pine beetle above the PSQ for the next 10 to 15 years to salvage commercial value and reduce the large scale severe wildfire potential. As markets develop, increase aspen harvest to regenerate stands affected by sudden aspen decline and other pathogens.	Action: Do not accelerate harvest levels to capture the economic values of forest products following adverse events. Conduct salvage operations to capture some commercial value and reduce the large scale severe wildfire potential.	Action: Same as Alternative B.
Action: Conduct periodic regeneration surveys to monitor for adequacy of regeneration of all reproduction method treatment areas. If adequate regeneration is not present or		o monitor for adequacy of regeneration of sent or anticipated within 15 years, then ar	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
anticipated within 5 years, then artificially			
regenerate the area.			
Action:			
Conduct periodic stand examinations and forest			nprovement projects may be monitored
by periodic re-measurement of permanently mar	1 1	untreated control plots.	
Action:	Action:		
No similar action under current RMP (BLM		to slopes of 40 percent or less on suitable	le soils. Do not constrain aerial or cable
1984a).	systems by slope.		
Objective:	Objective:		
No similar objective under current RMP (BLM		by managing low-productivity forestland	
1984a).), or sites withdrawn from planned harve	
		mensurate with meeting resource goals a	nd objectives (e.g., insects, disease,
	wildfire).		
Action:	Action:	1	.1 (.11
No similar action under current RMP (BLM		g harvesting for wood products, through	
1984a).		tation treatments, and mechanical treatm I replacement or conversion. Conduct no	
		g) unless necessary to achieve manageme	
		ig) unless necessary to achieve manageme	ent objectives of benefit other
Action:	resources. Action:		
Apply forest management practices to improve	Apply forest management practices and harvesting to improve other resource values and reduce hazardous fuels in		
other resource values (e.g., range or wildlife	cooperation with forest management activities on adjacent private lands.		
habitat improvement and treatment of insect-	cooperation with forest management activities on adjacent private lands.		
or disease-infested trees in recreation sites) or			
on BLM lands intermingled with private lands.			
Livestock Grazing			
GOAL:	GOAL:		
No similar goal under current RMP (BLM	Apply flexible and sustainable livestock	grazing, in accordance with land health s	standards, to contribute to local
1984a).	economies, ranching livelihoods, and the	ne rural western character integral to man	y communities.
Objective:	Objective:	Objective:	Objective:
No similar objective under current RMP (BLM	Meet the forage demands of livestock	Meet the forage demands of wildlife	Meet the forage demands of livestock
1984a).	operations based on current active	first, based on CDOW objectives.	operations first, based on current
	preference (AUMs), while improving	Meet the forage demands of livestock	active preference (AUMs). Meet the
	the quantity and quality of forage	operations second, based on current	forage demands of wildlife second,
	available for livestock and wildlife.	active preference. If conflicts for	based on CDOW objectives. If
		forage arise, give preference to	conflicts for forage arise, give
		wildlife.	preference to livestock.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: Provide 489,600 acres for livestock grazing. Provide 39,200 AUMs of livestock forage commensurate with meeting public land health standards. See Figure 2-23 (Appendix A) showing lands available for grazing. Action: Make 756 AUMs on 24 unallotted allotments available for livestock use.	Action: Provide approximately 451,400 acres for livestock grazing, and provide approximately 36,000 AUMs of livestock forage. See Figure 2-24 (Appendix A) showing lands available for grazing. Action: Implement the following actions on 55 currently vacant allotments (Appendix I, Livestock Grazing Allotments): • Combine six allotments with adjacent allotments to facilitate administration (CRVFO). • Close 38 allotments due to suitability for livestock grazing. • Partially close and partially combine three allotments due to suitability for livestock grazing. • Create two reserve allotments. • Make six allotments available for grazing.	Action: Provide approximately 432,000 acres for livestock grazing, and provide approximately 35,500 AUMs of livestock forage. See Figure 2-25 (Appendix A) showing lands available for grazing. Action: Implement the following actions on 55 currently vacant allotments (Appendix I, Livestock Grazing Allotments): • Close all 55 allotments due to suitability for livestock grazing.	Action: Provide approximately 443,400 acres for livestock grazing, and provide approximately 36,500 AUMs of livestock forage. See Figure 2-26 (Appendix A) showing lands available for grazing. Action: Implement the following actions on 59 currently vacant allotments (Appendix I, Livestock Grazing Allotments): Combine 12 allotments with adjacent allotments to facilitate administration. Close 30 allotments due to suitability for livestock grazing. Partially close and partially combine six allotments due to suitability for livestock grazing. Create two reserve allotments for use during rehabilitation. Make five allotments available for
Action: No similar action under current RMP (BLM 1984a).	Action: Close the following allotments that are currently authorized for use to livestock grazing due to resource concerns/conflicts (Appendix I): • County Line 8923 for noncompliance with land health standards due to livestock. • Eby Creek 8638 due to suitability for livestock grazing. • Salt Creek Forest 8722 due to suitability for livestock grazing.	Action: Close the following allotments that are currently authorized for use to livestock grazing due to resource concerns/conflicts (Appendix I): • County Line 8923 for noncompliance with land health standards due to livestock. • Smith Gulch 8922 for noncompliance with land health standards and threatened and endangered species.	grazing. Action: Close the following allotments that are currently authorized for use to livestock grazing due to resource concerns/conflicts (Appendix I): • County Line 8923 for noncompliance with land health standards due to livestock. • Alkali Gulch 8131 due to increased gas production. • Alkali Creek 8130 due to increased gas production.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	Falk 8723 due to suitability for livestock grazing.	 Alkali Gulch 8131 for wildlife habitat. Eby Creek 8638 due to suitability for livestock grazing. Salt Creek Forest 8722 due to suitability for livestock grazing. Falk 8723 due to suitability for livestock grazing. 	Dry Creek Pete and Bill 8125 due to increased gas production.
Action: Prioritize 254 grazing allotments for management according to one of the following three levels: Maintain, Improve, and Custodial, as follows: 42 Maintain (satisfactory condition/limited potential), 94 Improve (unsatisfactory condition/high potential), and 118 Custodial (small unconsolidated allotments/low potential).	Action: Continue prioritizing grazing allotments Custodial. Based on monitoring and reso Livestock Grazing Allotments, listing all	ource management needs, reassign allotn	
Action: Following initial allocation, manipulate 27,800 acres of vegetation on 98 allotments to increase livestock forage by 12,700 AUMs using vegetation manipulation techniques, resulting in total projected allocation of 51,900 AUMs.	Action: Conduct vegetation manipulation and other range improvement projects, including grazing management practices, to improve the quantity and quality of forage available for livestock and wildlife.	Action: Conduct vegetation manipulation and other range improvement projects, including grazing management practices, to improve the quantity and quality of forage available for wildlife first and for livestock second.	Action: Conduct vegetation manipulation and other range improvement projects, including grazing management practices, to improve the quantity and quality of forage available for livestock first and for wildlife second.
Action: No similar action under current RMP (BLM 1984a).	Action: Assess vegetation attributes within grazing and Guidelines for Livestock Grazing Metechnical references.		ado Standards for Public Land Health
Action: Develop a supervision and monitoring plan to ensure that allotments within each category – Maintain, Improve, and Custodial – are checked periodically to determine resource conditions and whether criteria are still being met. Based on monitoring, make adjustments to grazing management (e.g., AUMs, periods of use, allotments, class of livestock, distribution).	Action: Make adjustments to grazing manageme on monitoring.	nt (e.g., AUMs, periods of use, allotmen	ts, class of livestock, distribution) based

Alternative A: No Action	Alternative B Alternative C Alternative D
Action: Prohibit livestock grazing on all seeded areas for two growing seasons.	Action: When and where deemed necessary by the Authorized Officer, defer or exclude livestock grazing use for two growing seasons on disturbed areas (e.g., a fire event, reclamation of disturbed lands, seedings, surface-disturbing vegetation treatment), or until site-specific analysis and/or monitoring data indicate that vegetation cover, species composition, and litter accumulation are adequate to support and protect watershed values, meet vegetation objectives, and sustain grazing use.
Recreation and Visitor Services	
GOAL: No similar goal under current RMP (BLM 1984a). Objective: Provide for visitor safety. Reduce the impacts of recreational use on fragile and unique resource values.	Produce a diversity of quality recreational opportunities that support outdoor-oriented lifestyles and add to participants' quality of life while contributing to the local economies. FO-wide Resource-protection Objective: Increase awareness, understanding, and a sense of stewardship in recreational activity participants so their conduct safeguards cultural and natural resources as defined by Colorado Standards for Public Land Health or area-specific (e.g., ACEC, wild and scenic river) objectives.
resource varies.	FO-wide Visitor Health and Safety Objective: Ensure that visitors are not exposed to unhealthy or unsafe human-created conditions (defined by a repeat incident in the same year, of the same type, in the same location, due to the same cause). FO-wide Use/User Conflict Objective: Achieve a minimum level of conflict between recreation participants to 1) allow other resources/programs to achieve their RMP objectives; 2) curb illegal trespass and property damage; and 3) maintain a diversity of recreation activity participation.
Restrictions on Use:	FO-wide Community Growth Area Objective: Increase collaboration with community partners to maintain appropriate activity-based recreation opportunities in community growth areas (BLM lands adjacent to, between, and surrounding communities; also referred to as wildland-urban interface areas). Restrictions on Use:
No similar restrictions on use under current RMP (BLM 1984a).	STIPULATION CRV-CSU-19: <i>Developed Recreation Facilities and Trails</i> . Apply CSU restrictions on existing and future developed recreation sites, national/regional trails, local system trails, trailheads, interpretive sites, and other sites with recreation value. (Refer to Appendix B.) See Figures 2-6 (Alternative B), 2-7 (Alternative C), and 2-8 (Alternative D) in Appendix A.
Restrictions on Use: Camping Limits. Within ERMAs and SRMAs, implement a 14-day camping limit on BLM lands from September 1 to March 31. From	Restrictions on Use: Camping Limits. In areas open to camping and overnight use, implement a 14-day camping limit on BLM lands from September 1 to March 31. From April 1 to August 31, implement a 7-day camping limit. Campers must relocate at least a 30-mile radius away and may not return within 30 days to a previous campsite.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
April 1 to August 31, implement a 7-day camping limit. Campers must relocate at least 30 miles away and may not return within 30 days to a previous campsite.			
Restrictions on Use: Camping Closures. Close the following BLM lands to camping and overnight use outside designated campsites and developed campgrounds (Figure 2-27, Appendix A): • Within 0.25 mile of the Fisher Creek	Restrictions on Use: Camping Closures. Close the following BLM lands to camping and overnight use outside designated campsites and developed campgrounds (Figure 2-28, Appendix A):	Restrictions on Use: Camping Closures. Close the following BLM lands to camping and overnight use outside designated campsites and developed campgrounds (Figure 2-29, Appendix A):	Restrictions on Use: Camping Closures. Close the following BLM lands to camping and overnight use outside designated campsites and developed campgrounds (Figure 2-30, Appendix A):
 Cemetery Road Within 300 feet from the centerline of North Hardscrabble Access Road (Spring Creek) in Township 5 South, Range 85 West, Track 80, Sixth Principal Meridian Glenwood Canyon in the Horseshoe Canyon (Bend) area in Township 6 South, Range 89 West Section 3, Sixth Principal Meridian Within 0.25 mile of Deep Creek in Township 4 South, Range 86 West, Section 30 and Township 4 South, Range 87 West, Section 25, Sixth Principal Meridian 	 Same areas as Alternative A, plus the following: Within 0.25 mile of Prince Creek Road (Pitkin County Road 7) Within the Eagle River ERMA Garfield Creek Colorado River Access in Township 6 South, Range 91 West, Sections 7 and 8 Silt Mesa on BLM lands south of the crest of the Grand Hogback in Township 5 South, Range 91 West; Township 5 South, Range 92 West; 	Same areas as Alternative B, plus the following: • Within The Crown ERMA	Same areas as Alternative B, except not including the following: • Silt Mesa on BLM lands south of the crest of the Grand Hogback in Township 5 South, Range 91 West; Township 5 South, Range 92 West; Township 6 South, Range 91 West; Township 6 South, Range 92 West; Sixth Principal Meridian
	Township 6 South, Range 91 West; Township 6 South, Range 92 West; Sixth Principal Meridian Thompson Creek area within 0.25 mile of USFS Road 305 Red Hill SRMA (north of Carbondale) Siloam Springs area north of the Colorado River in Township 5 South, Range 87 West, Sections 14- 15, Sixth Principal Meridian South Canyon Recreation Site and surrounding area in Township 6		

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	South, Range 90 West, Section 2,		
	Sixth Principal Meridian		
	• Ute Trailhead (near Dotsero) west		
	and north of the Colorado River in		
	Township 4 South, Range 86 West,		
	Sections 31-32 and Township 5		
	South, Range 86 West, Sections 5-6,		
	Sixth Principal Meridian		
Restrictions on Use:			
Allow the discharge of firearms for recreational			
lischarged toward a proper backstop sufficient			
paper or similar non-breakable materials. All tar		after use and must be removed and proj	
Restrictions on Use:	Restrictions on Use:		Restrictions on Use:
Firearm Use Restriction. Prohibit the discharge of		harge of firearms for recreational target	Firearm Use Restriction. Prohibit the
irearms for recreational target shooting on the		(Figure 2-32, Appendix A). The purpose	discharge of firearms for recreations
ollowing BLM lands (Figure 2-31, Appendix	of the restriction is to protect visitor sa		target shooting on the following BI
A):	accidental shootings (43 CFR 8364.1).	Continue to permit hunting in	lands (Figure 2-33, Appendix A). The
Developed recreation sites	accordance with CDOW regulations.		purpose of the restriction is to
Within 300 feet from the centerline of North	C A1 A 1 .1 C	11 .	protect visitor safety by minimizing
Hardscrabble Access Road (Spring Creek)	Same areas as Alternative A, plus the fo	9	potential for accidental shootings (4
located in Township 5 South, Range 85	• Developed recreation sites (existing a	•	CFR 8364.1). Continue to permit
West, Track 80, Sixth Principal Meridian	• Silt Mesa on BLM lands south of the		hunting in accordance with CDOW regulations.
		T 1: TC (1 D 02 W)	า ระชาบุลทุกกร
	(Township 5 South, Range 91 West 7	ownship 6 South, Range 92 West, Sixth	regulations.

Same areas as Alternative B, except not including the following:

• Silt Mesa on BLM lands south of the crest of the Grand Hogback in Township 5 South, Range 91 West; Township 5 South, Range 92 West; Township 6 South, Range 91 West; and Township 6 South, Range 92 West, Sixth Principal Meridian)

• Battlement Creek within 0.25 mile of Garfield County Road 302 Township 7

Principal Meridian)

South, Range 95 West Sections 14 and 15

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Restrictions on Use: No similar action under current RMP (BLM 1984a). See existing stipulation GS-NSO-16 for SRMAs, including Rifle Mountain Park.		Mountain Park. Prohibit surface occupan Alternative B), 2-3 (Alternative C), and 2	4 (Alternative D) in Appendix A.
Action: Special Recreation Permits. Issue SRPs as a discretionary action. No new SRPs would be issued and no additional uses would be added to existing SRPs for big game hunting, mountain lion hunting, river-related activities on the Upper Colorado River SRMA and the Eagle River, or any activities within King Mountain, Red Hill SRMA, Thompson Creek ACEC, Deep Creek ACEC, Castle Peak WSA, Bull Gulch WSA or Eagle Mountain WSA.	Action: Special Recreation Permits. Issue SRPs as a discretionary action for a variety of uses that are consistent with resource/program objectives and within budgetary/workload constraints. No new SRPs would be issued for big game (except Governor's Tags outfitters on a case-by-case basis) and mountain lion hunting. Prohibit vending permits outside special events on BLM lands. (Also refer to Appendix - Draft Recreation and Visitor Services Prescriptions For Proposed Special and Extensive Recreation Management Areas for specific location SRP management).	Action: Special Recreation Permits. Same as Alternative B, except in areas managed as LWCs, issue special recreation permits only if the proposed activity or event is beneficial to the realization of values associated with wilderness characteristics. (Also refer to Appendix - Draft Recreation and Visitor Services Prescriptions For Proposed Special and Extensive Recreation Management Areas for specific location SRP management).	Action: Special Recreation Permits. Issue SRPs as a discretionary action. Unless otherwise specified, maximize opportunities for commercial recreation through the issuance of SRPs, including vending permits outside special events. Apply cost-recovery procedures for issuing SRPs where appropriate. (Also refer to Appendix - Draft Recreation and Visitor Services Prescriptions For Proposed Special and Extensive Recreation Management Areas for specific location SRP management).

Fees. As provided by the guidelines in the Federal Lands Recreation Enhancement Act (FLREA; PL 108-447), implement recreation fees as appropriate to maintain visitor services and facilities through management of sites or areas as a US Fee Area.

Special Recreation Management Areas (SRMAs)			
Objective:	Objective:		
Ensure the continued availability of outdoor	SRMA Objective: Specific outcome-focused objectives, proposed recreation setting characteristics (RSCs), and the		
recreational opportunities that the public seeks	proposed management framework can be found in Appendix K, CRVFO Draft Recreation Prescriptions for Proposed		
and that are not readily available from other	Special and Extensive Recreation Management Areas.		
sources. Adopt recreation opportunity			
spectrum (ROS) management classes.			
Action:	Action:	Action:	Action:
Designate the existing eight SRMAs (60,400	Designate six SRMAs (51,000 acres):	Designate two SRMAs (23,800 acres):	Designate seven SRMAs (63,600
acres):	• Bocco Mountain (1,400 acres)	• Red Hill (3,100 acres)	acres):

Alternative A: No Action	Alternative B	Alternative C	Alternative D
 Bocco Mountain (1,400 acres) Bull Gulch (8,300 acres) Deep Creek (2,400 acres) Gypsum Hills (16,900 acres) Hack Lake (3,300 acres) Red Hill (3,100 acres) Thompson Creek (4,300 acres) Upper Colorado River (20,700 acres) Refer to Appendix M. See Figure 2-34 in Appendix A. 	 Hack Lake (3,700 acres) King Mountain (13,000 acres) Red Hill (3,100 acres) The Crown (9,100 acres) Upper Colorado River (20,700 acres) Refer to Appendix M. See Figure 2-35 in Appendix A. 	Upper Colorado River (20,700 acres) Refer to Appendix M. See Figure 2-36 in Appendix A.	 Bocco Mountain (1,400 acres) Fisher (2,800 acres) Hardscrabble/ East Eagle (17,000 acres) Red Hill (3,100 acres) The Crown (9,100 acres) Thompson Creek (9,500 acres) Upper Colorado River (20,700 acres) Refer to Appendix M. See 2-37 in Appendix A.
Restrictions on Use: STIPULATION GS-NSO-16: Special Recreation Management Areas, Deep Creek Cave Complex, and ACECs. Prohibit surface occupancy and surface-disturbing activities in the following SRMAs (22,300 acres): Bull Gulch Deep Creek Hack Lake Red Hill Thompson Creek STIPULATION GS-NSO-17: Recreation Management Areas. Prohibit surface occupancy and surface-disturbing activities in the following Recreation Management Areas (64,100 acres): Bull Gulch Area (the portion of the WSA not within the SRMA) Castle Peak Fisher Creek Area (Haff Ranch) King Creek Area (840 acres on the north side of King Mountain)	Restrictions on Use: STIPULATION CRV-NSO-46: Special Recreation Management Areas. Prohibit surface occupancy and surface-disturbing activities in the following SRMAs for the protection of the recreation outcomes and setting prescriptions (49,600 acres): Hack Lake King Mountain Red Hill The Crown Upper Colorado River Refer to Appendix B. See Figure 2-2 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-46: Special Recreation Management Areas. Prohibit surface occupancy and surface-disturbing activities in the following SRMAs for the protection of the recreation outcomes and setting prescriptions (23,800 acres): • Red Hill • Upper Colorado River Refer to Appendix B. See Figure 2-3 in Appendix A.	Restrictions on Use: STIPULATION CRV-NSO-46: Special Recreation Management Areas. Prohibit surface occupancy and surface-disturbing activities in the following SRMAs for the protection of the recreation outcomes and setting prescriptions (27,100 acres): Same areas as Alternative C, plus: Fisher Creek Refer to Appendix B. See Figure 2-4 in Appendix A.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
 King Mountain Pisgah Mountain Siloam Springs Area Sunlight Peak 			
Refer to Appendix B. See Figure 2-1 in Appendix A.			
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-CSU-17: Special Recreation Management Areas. Apply CSU restrictions (1,400 acres) in the following SRMAs for the protection of the recreation outcomes and setting prescriptions: Bocco Mountain Refer to Appendix B. See Figure 2-6 in Appendix A.	Restrictions on Use: No similar restrictions on use.	Restrictions on Use: STIPULATION CRV-CSU-17: Special Recreation Management Areas. Apply CSU restrictions (41,100 acres) in the following SRMAs for the protection of the recreation outcomes and setting prescriptions: Bocco Mountain Hardscrabble/East Eagle The Crown Thompson Creek Refer to Appendix B. See Figure 2-8 in Appendix A.
Extensive Recreation Management Areas (E	CRMAs)		iii Tipperiaii Ti
Objective: Ensure the continued availability of outdoor recreational opportunities that the public seeks and that are not readily available from other sources. Adopt recreation opportunity spectrum (ROS) management classes.	Objective: Objective: ERMA objectives and the proposed Recreation Prescriptions for Proposed	roposed management framework can be Special and Extensive Recreation Manag	ement Areas).
Action: Identify BLM lands not included in SRMAs as part of the CRVFO ERMA (Appendix M, Description of Recreation Resources).	Action: Designate the following areas as ERMAs (45,600 acres): • Eagle River (3,300 acres) • Fisher Creek (2,800 acres) • Hardscrabble/East Eagle (17,000 acres) • New Castle (9,900 acres)	Action: Designate the following areas as ERMAs (71,400 acres): Same areas as Alternative B (45,600 acres), plus the following: • Hack Lake (3,700 acres) • King Mountain (13,000 acres) • The Crown (9,100 acres)	Action: Designate the following areas as ERMA (33,000 acres): • Eagle River (3,300 acres) • Hack Lake (3,700 acres) • King Mountain (13,000 acres) • New Castle (9,900 acres) • Silt Mesa (3,100 acres)

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	 Silt Mesa (3,100 acres) Thompson Creek (9,500 acres) Refer to Appendix M. 	Refer to Appendix M.	Refer to Appendix M.
Restrictions on Use No similar restrictions on use under current RMP (BLM 1984a).	Restrictions on Use: STIPULATION CRV-CSU-18: Extensive Recreation Management Areas. Apply CSU restriction in the following ERMAs: Fisher Creek Hardscrabble/East Eagle New Castle Silt Mesa Thompson Creek (Refer to Appendix B.) See Figure 2-6	Restrictions on Use: STIPULATION CRV-CSU-18: Extensive Recreation Management Areas. Apply CSU restriction in the following ERMAs: • King Mountain • New Castle • Silt Mesa (Refer to Appendix B.) See Figure 2-7 in Appendix A.	Restrictions on Use: No similar restrictions on use.
Comprehensive Trails and Travel Managem	in Appendix A.		
GOAL: No similar goal under current RMP (BLM 1984a). Objective: Protect fragile and unique resource values from damage by ORV use and provide ORV use	GOAL: The travel system supports the BLM man appropriate public and administrative and Objective:	ission, achieves resource management go ccess. rk that best meets the full range of public	,
opportunities where appropriate. Over-Land Travel			
Action: Designate OHV area travel as follows (Figure 2-38, Appendix A): Open: 294,300 acres Limited to existing routes: 38,000 acres Limited to existing routes May 1 to November 30: 4,300 acres Limited to designated routes: 123,000 acres Closed: 44,000 acres	Action: Designate OHV area travel as follows (Figure 2-39, Appendix A): • Open: 0 acres • Limited to designated routes: 467,600 acres • Closed: 37,,300 acres	Action: Designate OHV area travel as follows (Figure 2-40, Appendix A): Open: 0 acres Limited to designated routes: 467,400 acres Closed: 37,500 acres	Action: Designate OHV area travel as follows (Figure 2-41, Appendix A): • Open: 0 acres • Limited to designated routes: 473,500 acres Closed: 31,400 acres

Alternative B Alternative C Alternative D Alternative A: No Action Action: Action: Action: Action: In areas classified as limited to designated In areas classified as limited to In areas classified as limited to In areas classified as limited to routes, allow public travel on 1,273 miles designated routes, allow public travel designated routes, allow travel on designated routes, allow travel on (Figure 2-38, Appendix A): on 1,240 miles (Figure 2-39, 1,104 miles (Figure 2-40, Appendix 1,262 miles (Figure 2-41, Appendix • Routes designated for full-sized vehicles: 760 Appendix A): A): A): • Routes designated for full-sized • Routes designated for full-sized • Routes designated for full-sized miles vehicles: 470 miles vehicles: 440 miles vehicles: 530 miles • Routes designated for all-terrain vehicle (less • Routes designated for all-terrain than 50 inches in width): 86 miles • Routes designated for all-terrain • Routes designated for all-terrain vehicle (less than 50 inches in vehicle (less than 50 inches in vehicle (less than 50 inches in • Routes designated for motorcycle: 85 miles width): 68 miles width): 55 miles width): 62 miles • Routes designated for mechanized: 180 miles • Routes designated for motorcycle: • Routes designated for motorcycle: • Routes designated for motorcycle: • Routes designated for foot/horse: 160 miles 66 miles 27 miles 82 miles • Routes designated for foot: 2 miles • Routes designated for mechanized: • Routes designated for mechanized: • Routes designated for mechanized: • Routes designated for obliteration: 0 miles 220 miles 140 miles 280 miles • Routes designated for foot/horse: • Routes designated for foot/horse: • Routes designated for foot/horse: Allow administrative or other non-public travel 420 miles 440 miles 300 miles (e.g., public with legal access) and public foot/horse travel on an additional 310 miles. • Routes designated for foot: 2 miles • Routes designated for foot: 2 miles • Routes designated for foot: 2 miles • Routes designated for obliteration: • Routes designated for obliteration: • Routes designated for obliteration: 50 miles Administrative routes are limited to authorized 70 miles 220 miles users (typically motorized access). These are • Routes designated for seasonal • Routes designated for seasonal • Routes designated for seasonal existing routes that lead to developments that closure August 20 to April 30: 8 closure August 20 to April 30: 8 closure October 1 to April 30: 8 have an administrative purpose, where the miles miles miles BLM or a permitted user must have access for regular maintenance or operation. Allow administrative or other non-Allow administrative or other non-Allow administrative or other nonpublic travel (e.g., public with legal public travel (e.g., public with legal public travel (e.g., public with legal access) and public foot/horse travel access) and public foot/horse travel access) and public foot/horse travel on an additional 310 miles. on an additional 310 miles. on an additional 310 miles. Administrative routes are limited to Administrative routes are limited to Administrative routes are limited to authorized users (typically motorized authorized users (typically motorized authorized users (typically motorized access). These are existing routes that access). These are existing routes that access). These are existing routes that lead to developments that have an lead to developments that have an lead to developments that have an administrative purpose, where the administrative purpose, where the administrative purpose, where the BLM or a permitted user must have BLM or a permitted user must have BLM or a permitted user must have access for regular maintenance or access for regular maintenance or access for regular maintenance or operation. operation. operation.

Alternative A: No Action	Alternative C	Alternative D
Restrictions on Use:	Restrictions on Use:	
Implement the following seasonal travel closures:	Implement the following seasonal travel closures:	
	Prohibit motorized travel from December 1 to April 30:	
Prohibit motorized travel from December 1 to April 30:	• Transfer Trail – route 8149/8149F (north of Glenwood Springs), except for sa	nowmobiles.
Wintering Big Game Closures (see Wildlife section)	Prohibit motorized and mechanized travel from December 1 to April 15: Wintering Big Game Closures (see Wildlife section).	
• Transfer Trail – route 8149/8149F (north of Glenwood Springs), except for snowmobiles.		
Prohibit motorized travel from December 1 to March 31:		
• Red Hill SRMA (north side).		
Restrictions on Use:	Restrictions on Use:	Restrictions on Use:
Close routes to motorized use to help keep big game on BLM lands and reduce big game movement to private lands during the big game	Close routes to motorized and mechanized use (excluding game retrieval carts or wheelchairs) to help keep big game on BLM lands and reduce big game movement to private lands during the big game hunting season.	Same as Alternative A.
hunting season.	• Portions of Castle Peak accessed by the Stagecoach Trail (#8535) and	
• Portions of Castle Peak accessed by the	Domantle Road (#8513) – from August 20 to November 30)	
Stagecoach Trail (#8535) and Domantle	• All Dry Rifle Creek routes – from October 1 to November 30.	
Road (#8513) – from October 1 to		
November 30).		

Restrictions on Use:

Prohibit motorized/mechanized travel off designated routes in limited and closed areas, with the following exceptions and supplementary stipulations:

- BLM authorization for administrative use (e.g., accessing private land, accessing minerals/energy sites, administering grazing allotments, or conducting maintenance or installation of range improvements, habitat treatments, trail construction, communication sites, and reservoirs).
- BLM authorization to exercise valid existing rights
- For emergency and other purposes as authorized under 43 CFR 8340.0-5(a)(2), (3), (4) and (5):
 - o Any non-amphibious registered motorboat
 - o Any military, fire, emergency, or law enforcement vehicle while being used for emergency purposes
 - o Any vehicle whose use is expressly authorized by the authorized officer, or otherwise officially approved
 - o Vehicles in official use
 - o Any combat or combat support vehicle when used in times of national defense emergencies

2. Alternative	s (Management Guidance for Alternatives A, B, C, and D — Comprehensive Trails and Travel Management)
Alternative A: No Action	Alternative B Alternative C Alternative D
	orizations on a case-by-case basis with approval from the BLM authorized officer. For all authorizations that allow off-following: what type of use is allowed and for what purpose, times, dates or seasons of access; and where ated routes is allowed.
	signations, allow motorized/mechanized travel up to 300 feet from designated motorized/mechanized routes for direct no resource damage occurs; 2) no new routes are created; and 3) such access is not otherwise prohibited by the BLM Field
Action: Game Retrieval. No similar action under current RMP (BLM 1984a). (Game retrieval was defined by specific open, closed, or limited travel regulations.)	Action: Game Retrieval. Prohibit motorized cross-country travel for big game retrieval on BLM lands, excluding direct access for mechanized game retrieval carts provided that 1) no resource damage occurs; 2) no new routes are created; and 3) such access is not otherwise prohibited by the BLM Field Manager.
specified.	odes of travel (e.g., foot and equestrian, including pack stock) are allowed on BLM lands in CRVFO unless otherwise
Over-Snow Travel	
Action: No similar action under current RMP (BLM 1984a).	Action: Define an over-snow vehicle as a motor vehicle that is designed for use over snow that runs on a track or tracks and/or a ski or skis. An over-snow vehicle does not include machinery used strictly for the grooming of non-motorized trails.
Action: No similar action under current RMP (BLM 1984a).	Action: Areas and routes open to over-snow travel must have a minimum average of 12 inches of snow to be considered open for public use.
Action: No similar action under current RMP (BLM 1984a).	Action: On groomed non-motorized winter trails, restrict travel to non-motorized/non-mechanized uses only, unless otherwise authorized by the BLM Field Manager.
Action: Designate all BLM lands open to over-snow vehicles except areas where over-snow travel is limited to designated routes, as follows: • King Mountain – Snowmobile use is prohibited except on designated routes.	Action: Designate all BLM lands open to over-snow vehicles except areas where over-snow travel is limited to designated routes, as follows: • King Mountain • Blue Hill ACEC • Sheep Creek Uplands ACEC • Lyons Gulch ACEC
Total area limited to designated routes for	V LYOUS GUICH ACEC

Total area limited to designated routes for over-snow travel = 27,800 acres.

• Glenwood Springs Debris Flow ACEC

over-snow travel = 13,000 acres.

Total area limited to designated routes for

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: Prohibit over-snow vehicles on BLM lands in the following areas: • All winter wildlife closures • Deep Creek ACEC • Thompson Creek ACEC • WSAs • Hack Lake area • Siloam Springs area • Haff Pasture portion of Fisher Creek	Action: Same as Alternative A with the addition of:: • East Castle Peak • Wolcott • Castle Peak isolate parcels • Hardscrabble Total acres closed to over-snow travel = 174,900	Action: Same as Alternative B with the addition of: • Red Hill Gypsum • Basalt Mountain Total acres closed to over-snow travel = 208,500	Action: Same as Alternative A with the addition of: • Portion of Fisher Creek outside Haff Pasture Total acres closed to over-snow travel = 134,100
Total area closed to over-snow travel = 127,000 acres. Water and Air Travel			
Action: No similar action under current RMP (BLM 1984a).	Action: Water. Close all BLM waters (lakes, ponds, and reservoirs) to motorized use unless consistent with the area's management objectives, and is authorized by the BLM Field Manager.		
Action: No similar action under current RMP (BLM 1984a).	Action: Air. Require all motorized aircraft, including but not limited to airplanes, helicopters, and ultralights, to have a use authorization for take-off and landing locations on BLM lands or waterways.		
Lands and Realty	,		
GOAL 1: No similar goal under current RMP (BLM 1984a).	GOAL 1: Meet public needs while for realty authorizations such as ROWs, renewable energy sources, permits, and leases when such needs are consistent with other resource values.		
Objective: Respond in a timely manner to requests for utility and communication facility authorizations on BLM land, while considering environmental, social, economic, and interagency concerns.	Objective: Provide for the development of transportation systems, utilities, communication sites, and renewable energy resources when such needs are consistent with other resource values.		
Restrictions on Use: No similar restrictions on use under current RMP (BLM 1984a).		eated in the 1992 (updated in 2003) Wester utility facilities in designated or existing of	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: Prior mitigation is required for siting of utility or communication facilities within 101,300 acres designated as "sensitive."	Action: Designate 169,600 acres of ROW Avoidance Areas (including renewable energy sites such as solar, wind, hydro, and biomass development) (Figure 2-43, Appendix A): • ACECs not included in ROW exclusion areas • Heritage Areas • NSO Steep Slopes (greater than or equal to 50 percent) • Debris Flow Hazard NSO • Developed Recreation Sites • SRMAs • Administrative sites • Wetlands • Vegetation monitoring plots • Occupied habitat for special status species (includes sage-grouse) • Wildlife habitat treatment areas • Portions of eight stream segments suitable for inclusion in the NWSRS (recreational and scenic)	Action: Designate 162,000 acres of ROW Avoidance Areas (including renewable energy sites such as solar, wind, hydro, and biomass development) in CRVFO (Figure 2- 44, Appendix A): Same as Alternative B, plus the following: • LWCs • An additional stream segment portion outside the Roan Plateau suitable for inclusion in the NWSRS (recreational and scenic)	Action: Designate 126,700 acres of ROW Avoidance Areas (including renewable energy sites such as solar, wind, hydro, and biomass development) in CRVFO (Figure 2- 45, Appendix A): Same as Alternative B except does not include the following: • SRMAs • Lesser portions of stream segments suitable for inclusion in the NWSRS (recreational and scenic)
	Avoidance Area: An area within which	land use authorizations such as right-of- resource value that may be damaged or di	
Action: Siting of utility or communication facilities is precluded within 20,800 acres currently designated as "unsuitable."	Actions: Designate 39,300 acres of ROW Exclusion Areas (including renewable energy sites such as solar, wind, hydro, and biomass development) in CRVFO (Figure 2-43, Appendix A): • WSAs • ACECs – Blue Hill, Bull Gulch, Deep Creek, Dotsero Crater,	Action: Designate 50,600 acres of ROW Exclusion Areas (including renewable energy sites such as solar, wind, hydro, and biomass development): Identify ROW exclusion areas (where no proposals would be considered) in CRVFO (Figure 2-44, Appendix A):	Action: Designate 39,000 acres of ROW Exclusion Areas (including renewable energy sites such as solar, wind, hydro, and biomass development in CRVFO (Figure 2-45, Appendix A): • WSAs • ACECs – Blue Hill, Bull Gulch • VRM Class I areas

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: No similar action under current RMP (BLM 1984a).		Same areas as Alternative B, plus the following: • ACECs – Abrams Creek • Lands that are segregated (State Land Board Exchange parcel in Eby Creek area) a land use authorization such as a right-order such as a right-o	pment activities were allowed.
Action: Designate Monument Peak, Castle Peak, Doghead Mountain, Sunlight Mountain (in conjunction with the White River National Forest), Bellyache Ridge, and Lookout Mountain as communication sites and prepare management plans. Require special attention beyond the scope of the plan for administrative actions, including issuance of permits for land actions, issuance of grants, leases, and permits, and resolution of trespass.	Action: Prioritize the collocation of communication sites to minimize the number of total sites to minimize the number of total sites to minimize the number of total sites accommunication sites may be considered accommodated on an existing site or or	new communication site locations. New l if the new use cannot be	Action: Review communication site proposals on a case-by-case basis.
Action: No similar action under current RMP (BLM 1984a). Action: No similar action under current RMP (BLM 1984a).	Action: Renewable Energy: Encourage wind energy development in acceptable areas (Figure 2-46, Appendix A) in accordance with current policy and when consistent with resource objectives and goals. Action: Renewable Energy: Consider ROW applications for solar energy development projects per IM 2007-97. ROW avoidance and exclusion areas (as stated above) apply. Implement Executive Order 13212 (Actions to Expedite Energy-Related Projects) and Section 211 of the Energy Policy Act of 2005 (Sense of Congress Regarding Generation Capacity of Electricity from Renewable Energy Resources on Public Lands) through the development of an interagency Programmatic EIS for solar energy development.		

Alternative A: No Action	Alternative B	Alternative C	Alternative D
GOAL 2: No similar goal under current RMP (BLM 1984a). Objective: Increase overall efficiency and effectiveness of BLM land management by identifying BLM land suitable for disposal through public sale (Category I lands) and suitable for continued management under multiple use concepts (Category II lands).	effective BLM land management. Objective: Apply the following land tenure: (1) ret use management; (2) acquire lands or ir management objectives; and (3) dispose no longer needed for Federal purposes.	(or interests in lands) with high resources ain all public lands or interests (such as enterests in land that complement importate of lands or interests in lands that are different interests in lands i	asements) in land that enhance multiple nt resource values and further
Action: Manage 494,400 acres that are not suitable for disposal through public sale as Category II lands, the land base to be managed under multiple use principles. On a case-by-case basis, consider disposal of Category II lands through exchange, boundary adjustment, state selection, Recreation and Public Purpose Act purchase, or other appropriate statutory authority, provided such disposal is consistent with management efficiency and effectiveness under multiple use principles for specific areas.	Action: Retain for long-term management the following BLM lands totaling 488,400 acres in CRVFO: SRMAs ERMAs Developed recreational sites Developed administrative sites ACECs WSAs Suitable wild and scenic river segments Heritage Areas Both high- and moderate-potential Federal mineral estate under Federal surface Habitat for proposed, candidate, and listed species Core wildlife areas BLM lands that have access points from public roads Major river corridors (0.5 mile on either side of the following rivers: Colorado, Roaring Fork [Pitkin, Eagle Counties], Crystal [Pitkin,	Action: Retain for long-term management the following BLM lands totaling 488,700 acres in CRVFO: Same areas as Alternative B, plus the following: • Lands with wilderness characteristics (LWCs) • Wetlands and riparian areas • Occupied sensitive species habitat Deer critical winter range and elk severe winter range	Action: Retention Areas: Retain for long-term management the following BLM lands totaling 418,300 acres in CRVFO: Same areas as Alternative B, except for core wildlife areas.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	for designation as a retention area, and lands leaving public ownership would b long-term conservation easement) suffi- objectives associated with the retention	anagement unless (1) resource values and related management opportunities, woul be guaranteed a level of protection under cient to ensure maintenance or enhancer area; or (3) equal or better public access	d be maintained or enhanced; (2) the other ownership (e.g., included in a ment of the resource values and public
Action: Manage 62,800 acres of Category II lands as cooperative management areas where multiple use principles are influenced by other adjacent or interested governmental agencies. Cooperative management areas may be managed through cooperative agreements, memoranda of understanding, or withdrawals. They may also be exchanged with other governmental agencies if exchange best meets management objectives and public needs.	exchange. Action: Consider acquisitions for BLM lands inside and outside retention areas through exchanges, boundary adjustments, donations, or purchase that meet any of the following criteria: • Provide public access. • Consolidate existing BLM lands, including parcels that make management easier or reduce trespass occurrences. • Are suitable for public purposes adjacent to or of special importance to local communities and to state and/or Federal agencies for purposes including, but not limited to, community expansion, extended community services, or economic development.		ier or reduce trespass occurrences. communities and to state and/or sion, extended community services, or ect wildlife and critical habitat, enhance

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: Manage 11,100 acres as Category I lands suitable for disposal through exchange, state selections, and Recreation and Public Purpose Act purchases.	Action: Consider disposals through exchanges, state selections, boundary adjustments, Recreation and Public Purpose Act leases and patents, leases under Section 302 of FLPMA, sales under Sections 203 and 209 of FLPMA, and sales under the Federal Land Transaction Facilitation Act for BLM lands outside retention areas. Apply the following criteria to disposals: • Disposal of the land will not adversely impact the manageability of remaining BLM lands or minerals. • Disposal of the land will not adversely impact public access to remaining BLM –administered lands. • Disposal of the land is deemed to be in the public interest. • Existing public access at the time of disposal would be reserved, as needed, if the lands are transferred out of public ownership. Objective: Meet resource needs by withdrawing lands from mineral leasing, General Mining I		Action: Consider disposals through exchanges, state selections, boundary adjustments, Recreation and Public Purpose Act leases and patents, and Section 302 leases and sales for BLM lands outside retention areas that would meet the following criteria: • Lands that have facilities in trespass. • Lands without legal public access. • Lands of any configuration that makes the land difficult to manage and increases the occurrence of trespass. • Lands suitable for public purposes adjacent to or of special importance to local communities and to state and/or Federal agencies for purposes including, but not limited to, community expansion, extended community services, or economic development. • Existing public access at the time of disposal would be reserved, as needed, if the lands are transferred out of public ownership.
Objective: No similar objective under current RMP (BLM 1984a).	,	nds from mineral leasing, General Mining	
Action: Recommend for withdrawal the following areas that are recommended for closure to the mining laws for locatable exploration or development (locatable minerals) totaling 34,600 acres (Figure 2-50, Appendix A):	Action: Recommend for withdrawal the following areas for closure to the mining laws for locatable exploration or development (locatable minerals) totaling 97,000 acres (Figure 2-51,	Action: Recommend for withdrawal the following areas for closure to the mining laws for locatable exploration or development (locatable minerals) totaling 172,100 acres (Figure 2-52,	Action: Recommend for withdrawal the following areas for closure to the mining laws for locatable exploration or development (locatable minerals) totaling 72,300 acres (Figure 2-53,

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
 Developed recreation sites Bull Gulch ACEC/SRMA Deep Creek ACEC/SRMA Thompson Creek ACEC/SRMA Public water reserve Rifle Gap reclamation project WSAs (Also see Locatable Minerals, Mineral Materials, and Non-Energy Leasable Minerals section.) 	Appendix A): Same areas as Alternative A, plus the following: • Upper Colorado River SRMA • Municipal watersheds • ACECs • Four segments suitable for inclusion in the NWSRS (Also see Locatable Minerals, Mineral Materials, and Non-Energy Leasable Minerals section.)	Appendix A): Same areas as Alternative B, plus the following: • ACECs Areas managed as LWCs • An additional 22 segments suitable for inclusion in the NWSRS (Also see Locatable Minerals, Mineral Materials, and Non-Energy Leasable Minerals section.)	Appendix A): • Developed recreation sites • Upper Colorado River SRMA • ACECs • WSAs (Also see Locatable Minerals, Mineral Materials, and Non-Energy Leasable Minerals section.)	
Action: No similar action under current RMP (BLM 1984a).	Action: Review withdrawals, as needed, and recommend their renewal, continuation, revocation, or termination.			
Coal				
GOAL: No similar goal under current RMP (BLM 1984a).	GOAL: Provide opportunities for leasing, exploneeds.	oration, and development of coal to meet	local and national energy and mineral	
Objective: Maximize the availability of Federal mineral exploration and development to allow the best mechanism for meeting BLM management objectives. Maximize the number of acres of Federal mineral estate open for development, while protecting other resources and allowing for resource recovery and impacts mitigation.	Objective: Facilitate environmentally sound exploration and development of coal resources using the best available technology.			
Action: Manage approximately 28,500 acres of the Feder consideration for coal leasing (Figure 2-54, Appe		Action: Manage approximately 17,900 acres of the Federal mineral estate in CRVFO as open to consideration for coal leasing (Figure 2-54, Appendix A). This excludes lands in the Grand Hogback ACEC and lands managed as LWCs.	Action: Same as Alternatives A and B.	

Alternative A: No Action	Alternative B	Alternative C	Alternative D		
Restrictions on Use:					
	Within areas open to coal leasing, designate approximately 1,600 acres as unacceptable for coal leasing (Figure 2-54, Appendix A) based on multiple-use conflicts.				
Restrictions on Use:	Restrictions on Use:	(- 8 · · · - FF - · · · · · · · · · ·			
No similar restrictions on use under current	Apply special conditions that must be me	et during more detailed planning, lease s	ale, or post-lease activities, including		
RMP (BLM 1984a).		measures required to protect other resource values, as outlined in Appendix B (Stipulations Applicable to Oil and Gas			
,	Leasing and Other Surface-Disturbing A				
	Operating Procedures).				
Restrictions on Use:	,				
STIPULATION GS-NSO-1 (Alternative A) /	CRV-NSO-47 (Alternatives B, C, and D):	Surface Coal Mines. Prohibit surface occur	pancy and surface-disturbing activities		
within the area of an approved surface coal mine	e. (Refer to Appendix B.) See Figures 2-1 (A	Alternative A), 2-2 (Alternative B), 2-3 (Alternative C), and 2-4 (Alternative D)		
in Appendix A.		, , ,	, , ,		
Restrictions on Use:					
STIPULATION GS-CSU-1 (Alternative A) / C					
the area of Federally leased coal lands. Relocate of			om and pillar mining operations. (Refer		
to Appendix B.) See Figures 2-5 (Alternative A),					
Fluid Minerals (Oil and Gas, Coalbed Natura		ources)			
GOAL:	GOAL:				
No similar goal under current RMP (BLM	Provide opportunities for leasing, exploration, and development of fluid minerals using balanced multiple-use				
1984a).	management to meet local and national energy needs.				
Oil and Gas (including Coalbed Natural Gas					
Objective:	Objective:				
Facilitate the orderly, economic, and	Facilitate orderly, economic, and environ	mentally sound exploration and develop	oment of oil and gas resources, using		
environmentally sound exploration and	the best available technology.				
development of oil and gas resources using					
balanced multiple-use management.					
Action:	Action:	Action:	Action:		
Manage approximately 679,200 acres of the	Manage approximately 651,400 acres of	Manage approximately 531,500 acres	Manage approximately 658,200 acres		
Federal mineral estate in CRVFO as open to	Federal mineral estate in CRVFO as	of Federal mineral estate in CRVFO	of Federal mineral estate in CRVFO		
oil and gas leasing and development (Figure 2-	open to oil and gas leasing (Figure 2-	as open to oil and gas leasing	as open to oil and gas leasing (Figure		
12, Appendix A).	13, Appendix A).	(Figure 2-14, Appendix A).	2-15, Appendix A).		
Allowable Use:	Allowable Use:		Allowable Use:		
Anticipate development of approximately	Anticipate development of approximately 2,206 Federal wells on 276 multi-		Anticipate development of		
2,662 Federal wells on 333 multi-well pads	well pads outside the Roan Plateau, with an estimated 2,774 acres of surface		approximately 4,198 Federal wells on		
outside the Roan Plateau, with an estimated	disturbance. This includes the pads, acce		525 pads outside the Roan Plateau,		
3,347 acres of surface disturbance. This	of offsite facilities. The total area would be reduced to 1,814 acres upon		with an estimated 5,276 acres of		
includes the pads, access roads, pipelines, and a	interim reclamation of well pads. Number	rs exclude approximately 872 wells on	surface disturbance. This includes the		
<i>pro-rata</i> share of offsite facilities. The total area	USFS lands.	pads, access roads, pipelines, and a			

Alternative A: No Action	Alternative B	Alternative C	Alternative D
would be reduced to 2,181 acres upon interim reclamation of well pads. Numbers exclude approximately 872 wells on USFS lands. Note: The CRVFO RFD (BLM 2008e) estimated that 99% of new gas development would occur in high-potential areas and 1% in moderate- to low-potential areas.	Note: The CRVFO RFD (BLM 2008e) estimated that 99% of new gas development would occur in high-potential areas and 1% moderate- to low-potential areas.		pro-rata share of offsite facilities. The total area would be reduced to 3,439 acres upon interim reclamation of well pads. Numbers exclude approximately 872 wells on USFS lands. Note: The CRVFO RFD (BLM 2008e) estimated that 99% of new gas development would occur in high-potential areas and 1% in moderate-to low-potential areas.
Restrictions on Use: CLOSED TO LEASING for fluid minerals: Manage approximately 27,800 acres of the Federal mineral estate in CRVFO as closed to fluid minerals leasing and geophysical exploration: Lands within municipal boundaries (GS-CL-5) Thompson Creek Natural Environment Area (part of the ACEC) Eagle Mountain (Maroon Bells Addition) WSA (CRV-CL-11) Hack Lack (Flat Tops Addition) WSA (CRV-CL-11) Castle Peak WSA (CRV-CL-11) Bull Gulch WSA (CRV-CL-11) (Refer to Appendix B.)	Restrictions on Use: CLOSED TO LEASING for fluid minerals: Manage approximately 55,600 acres of the Federal mineral estate in CRVFO as closed to fluid minerals leasing and geophysical exploration: Same areas as Alternative A, plus the following: • Upper Colorado River SRMA (CRV-CL-7) • Blue Hill ACEC (CRV-CL-9) • Bull Gulch ACEC (CRV-CL-9) • Deep Creek ACEC (CRV-CL-8) • Thompson Creek ACEC (CRV-CL-8) • Four segments suitable for inclusion in the NWSRS (CRV-CL-12) (Refer to Appendix B.)	Restrictions on Use: CLOSED TO LEASING for fluid minerals: Manage approximately 175,500 acres of the Federal mineral estate in CRVFO as closed to fluid minerals leasing and geophysical exploration: Same areas as Alternative B, plus the following: Core wildlife areas (CRV-CL-1) Greater Sage-grouse Habitat ACEC (CRV-CL-9) State Wildlife Areas (CRV-CL-2) Areas managed as LWCs (CRV-CL-4) An additional 22 segments suitable for inclusion in the NWSRS (CRV-CL-12) (Refer to Appendix B.)	Restrictions on Use: CLOSED TO LEASING for fluid minerals: Manage approximately 48,800 acres of Federal mineral estate in CRVFO as closed to fluid minerals leasing and geophysical exploration: Same areas as Alternative A, plus the following: Upper Colorado River SRMA (CRV-CL-7) Blue Hill ACEC (CRV-CL-9) Bull Gulch ACEC (CRV-CL-9) (Refer to Appendix B.)

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
Restrictions on Use: STIPULATION NSO (all NSOs): Apply major constraints (NSO/no surface-disturbing activities) to 239,600 acres that are open to oil and gas leasing. Lease areas with fluid minerals NSO stipulations to protect resources. (Refer to Appendix B.) See Figure 2-1 in Appendix A. Restrictions on Use: STIPULATION CSU (all CSUs): Apply moderate constraints (CSU, site-specific relocation) to 424,800 acres that are open to oil and gas leasing. Lease areas with CSU stipulations to protect resources. (Refer to Appendix B.) See Figure 2-5 in Appendix A.	Restrictions on Use: STIPULATION NSO (all NSOs): Apply major constraints (NSO/no surface-disturbing activities) to 326,700 acres that are open to fluid minerals leasing. Lease areas with fluid minerals NSO stipulations to protect resources. (Refer to Appendix B.) See Figure 2-2 in Appendix A. Restrictions on Use: STIPULATION CSU (all CSUs): Apply moderate constraints (CSU, site-specific relocation) to 489,500 acres that are open to fluid minerals leasing. Lease areas with CSU stipulations to protect resources. (Refer to Appendix B.) See Figure 2-6	Restrictions on Use: STIPULATION NSO (all NSOs): Apply major constraints (NSO/no surface-disturbing activities) to 333,800 acres that are open to fluid minerals leasing. Lease areas with fluid minerals NSO stipulations to protect resources. (Refer to Appendix B.) See Figure 2-3 in Appendix A. Restrictions on Use: STIPULATION CSU (all CSUs): Apply moderate constraints (CSU, site-specific relocation) to 500,500 acres that are open to fluid minerals leasing. Lease areas with CSU stipulations to protect resources. (Refer to Appendix B.) See Figure 2-	Restrictions on Use: STIPULATION NSO (all NSOs): Apply major constraints (NSO/no surface-disturbing activities) to 203,000 acres that are open to fluid minerals leasing. Lease areas with fluid minerals NSO stipulations to protect resources. (Refer to Appendix B.) See Figure 2-4 in Appendix A. Restrictions on Use: STIPULATION CSU (all CSUs): Apply moderate constraints (CSU, site-specific relocation) to 297,800 acres that are open to fluid minerals leasing. Lease areas with CSU stipulations to protect resources. (Refer to Appendix B.) See Figure 2-8 in Appendix A.	
Restrictions on Use: STIPULATION TL (all TLs): Apply moderate constraints (Timing Limitations) to 352,400 acres that are open to oil and gas leasing. Lease areas with Timing Limitation stipulations to protect resources. (Refer to Appendix B.) See Figure 2-9 in Appendix A.	in Appendix A. Restrictions on Use: STIPULATION TL (all TLs): Apply moderate constraints (Timing Limitations) to 339,700 acres that are open to fluid minerals leasing. Lease areas with Timing Limitation stipulations to protect resources. (Refer to Appendix B.) See Figure 2-10 in Appendix A.		Restrictions on Use: STIPULATION TL (all TLs): Apply moderate constraints (Timing Limitations) to 398,100 acres that are open to fluid minerals leasing. Lease areas with Timing Limitation stipulations to protect resources. (Refer to Appendix B.) See Figure 2-11 in Appendix A.	
Action: In areas being actively developed, the operator must submit a Master Development Plan (formerly known as Geographic Area Proposal) that describes 2 to 5 years of activity for operator-controlled Federal leases within a reasonable geographic area (to be determined jointly with BLM). The Master Development Plan will be used to plan development of Federal leases within the area to account for well locations, roads, and pipelines, and to identify cumulative environmental effects and appropriate mitigation. The extent of the analysis will be dependent on the extent of surface ownership, extent of lease holdings, topography, access, and resource concerns. This requirement for a Master Development Plan may be waived for individual or small groups of exploratory wells, for directional wells drilled on previously developed well pads, or for individual wells proposed along existing roads.				

development and areas to be developed before their abandonment.

Resource condition objectives identified in this RMP will guide reclamation activities of areas that are currently under

Action:

No similar action under current RMP (BLM

Action:

1984a).

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
Oil Shale				
Action: The BLM amended the 1984 Glenwood Springs RMP (BLM 1984a) to revoke withdrawals placed on BLM lands for the purpose of protecting the oil shale resource. This proposed action pertains only to oil shale lands withdrawn under Executive Order 5327, dated April 15, 1930, as amended, and Public Land Order 4522, dated September 13, 1968, as amended. These two oil shale withdrawal orders were no longer needed because existing regulations, policies, and land use decisions provide adequate protection and conservation of oil shale resources. The proposed action revoked these two withdrawal orders in their entirety. The Energy Policy Act of 2005 requires development of a commercial scale leasing program for oil shale.	Action: Conduct oil shale leasing in conformance with the Approved Resource Management Plan Amendments / Record of Decision for Oil Shale and Tar Sands Resources to Address Land Use Allocations in Colorado, Utah, and Wyoming and Final Programmatic Environmental Impact Statement (BLM 2008g), the Roan Plateau RMP Amendment/Record of Decision (BLM 2007b, 2008b), and surface-disturbing stipulations identified in Appendix B. Resource condition objectives identified in this RMP will guide reclamation activities of areas to be developed before their abandonment.			
Geothermal				
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Facilitate environmentally technology.	sound exploration and development of §	geothermal resources using the best available	
Action: The CRVFO planning area has the potential for geothermal development. Most geothermal resources are likely to be of a lower temperature; therefore, no nominations for commercial electrical generation leases (indirect use) are expected. However, BLM could receive future applications for onsite electrical generation from geothermal resources for oil and gas facilities (direct use). Leasing of geothermal resources would be in conformance with the surface-disturbing stipulations identified in Appendix B, Stipulations Applicable to Fluid Minerals Leasing and All Surface-Disturbing Activities. Resource condition objectives identified in this RMP will guide reclamation activities of areas to be developed before their abandonment.				
Solid Minerals (Locatable Minerals, Salable GOAL:	Minerals/Mineral Material GOAL:	is, and Non-Energy Leasable Minera	ils)	
No similar goal under current RMP (BLM 1984a).	Provide opportunities for preventing unnecessary an		eral materials, and non-energy leasable minerals while	
Objective: Maintain the maximum amount of BLM land available for exploration and development of minerals.	Objective: Facilitate environmentally materials, and non-energy		locatable minerals, salable minerals/mineral	

Alternative A: No Action Alternative B Alternative C Alternative D

Locatable Minerals

Action:

All BLM lands are open to mineral entry and development (locatable minerals) under the General Mining Law of 1872 unless already withdrawn or proposed for administrative withdrawal or wilderness designation. (Refer to Lands and Realty section for the list of areas proposed for withdrawal.) Locatable mineral exploration and development on BLM lands would be regulated under 43 CFR 3800. All surface estate (locatable minerals) would be open to location of mining claims activity. See Figures 2-50 through 2-53 in Appendix A. In WSAs (36,700 acres [27,700 acres in CRVFO], restrictions on mineral development will become effective only if Congress designates the area as Wilderness. Pending this determination, WSAs remain open provided that activities meet nonimpairment criteria and that those activities began before the passage of FLPMA.

Salable Minerals/Mineral Materials

Restrictions on Use:

Disposal of salable minerals/mineral materials (such as moss rock, topsoil, sand and gravel, scoria, and fill dirt) on BLM lands would be regulated under 43 CFR 3600 and subject to the stipulations in Appendix B (Stipulations Applicable to Oil and Gas Leasing and Other Surface-Disturbing Activities).

Action:

Open all BLM surface estate to salable/mineral materials disposal, except those identified below, which would be closed to disposal:

- Deep Creek RMA/ACEC
- Thompson Creek ACEC
- WSAs

In WSAs, restrictions on mineral development will become effective only if Congress designates the area as Wilderness. Pending this determination, WSAs remain open provided that activities meet nonimpairment criteria and that those activities began before the passage of FLPMA.

Open areas total 470,290 acres in CRVFO (Figure 2-55, Appendix A).

Action:

Open all BLM surface estate to salable/mineral materials disposal, except for those identified below, which would be closed to disposal:

- WSAs
- ACECs
- SRMAs

A 11

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- Developed recreation sites
- Municipal watersheds (CRVFO)
- Four segments in CRVFO suitable for inclusion in the NWSRS

Open areas total 362,700 acres in CRVFO (Figure 2-56, Appendix A).

Action:

Open all BLM surface estate to salable/mineral materials disposal, except for those identified below, which would be closed to disposal:

Same as Alternative B, plus the following:

- Areas managed as LWCs
- An additional 22 in CRVFO suitable for inclusion in the NWSRS

Open areas total 317,000 acres in CRVFO (Figure 2-57, Appendix A).

Action:

Open all BLM surface estate to salable/mineral materials disposal, except for those identified below, which would be closed to disposal:

 \bullet WSAs

Open areas total 477,200 acres in CRVFO (Figure 2-58, Appendix A).

Action:

Salable minerals (such as moss rock, top soil, sand and gravel, scoria, fill dirt): Dispose of salable minerals primarily from established common use areas.

Non-Energy Solid Leasable Minerals

Allowable Use:	Allowable Use:
Open all surface estate (non-energy leasable	Open all surface estate (non-energy
minerals) to solid minerals leasing, except for	leasable minerals) to solid minerals

Allowable Use: Open all surface estate (non-energy leasable minerals) to solid minerals Allowable Use: Open all surface estate (nonenergy leasable minerals) to solid

Alternative A: No Action	Alternative B	Alternative C	Alternative D
those identified below, which would be closed: • Deep Creek RMA/ACEC • Thompson Creek ACEC • WSAs In WSAs, restrictions on mineral development will become effective only if Congress designates the area as Wilderness. Pending this determination, WSAs remain open provided that activities meet nonimpairment criteria and that those activities began before the passage of FLPMA. Open areas total 476,900 acres in CRVFO (Figure 2-55, Appendix A).	leasing, except for those identified below, which would be closed: • WSAs; • ACECs • SRMAs • Developed recreation sites • Municipal watersheds (CRVFO) • Four segments suitable for inclusion in the NWSRS Open areas total 362,700 acres in CRVFO (Figure 2-56, Appendix A).	leasing, except for those identified below, which would be closed: Same areas as Alternative B, plus: Areas managed as LWCs An additional 22 segments suitable for inclusion in the NWSRS. Open areas total 317,000 acres in CRVFO (Figure 2-57, Appendix A).	minerals leasing, except for those identified below, which would be closed: • WSAs Open areas total 477,200 acres in CRVFO (Figure 2-58, Appendix A).

Restrictions on Use:

Exploration and development activities for non-energy solid leasable minerals on BLM lands would be subject to the stipulations in Appendix B (Stipulations Applicable to Oil and Gas Leasing and Other Surface-Disturbing Activities).

Special Designations

GOAL:

Through special designations, recognize the unique values on BLM lands that require special management in order to protect resource values.

Areas of Critical Environmental Concern (ACECs)

Objective:

Designate ACECs where special management is needed to protect important geologic, botanic, historic, cultural, and scenic values, fish and wildlife resources, or other			
natural systems (rare or exemplary), or to protect human life and property from natural hazards.			
Action:	Action:	Action:	Action:
Designate the following areas as ACECs	Designate the following areas as	Designate the following areas as	Designate the following areas as
(27,000 acres) (Figure 2-59, Appendix A):	ACECs (34,500 acres) (Figure 2-60,	ACECs (79,700 acres) (Figure 2-61,	ACECs (20,200 acres) (Figure 2-62,
• Blue Hill (3,700 acres)	Appendix A):	Appendix A):	Appendix A):
• Bull Gulch (10,400 acres)	• Blue Hill (3,700 acres)	• Abrams Creek (190 acres)	• Blue Hill (3,700 acres)
• Deep Creek (2,400 acres)	• Bull Gulch (10,400acres)	• Blue Hill (3,700 acres)	• Bull Gulch (10,400 acres)
 Glenwood Springs Debris Flow Hazard 	• Deep Creek (2,400 acres)	• Bull Gulch (10,400 acres)	Glenwood Springs Debris Flow
Zones (6,100 acres)	• Dotsero Crater (100 acres)	• Colorado River Seeps (470 acres)	Hazard Zones (6,100 acres)
• Lower Colorado River (130 acres)	Glenwood Springs Debris Flow	• Deep Creek (2,400 acres)	
Thompson Creek (formally Natural	Hazard Zones (6,100 acres)	• Dotsero Crater (100 acres)	
Environment Area, 4,300 acres)	• Hardscrabble-Mayer Gulch (3,400	Glenwood Springs Debris Flow	
	acres)	Hazard Zones (6,100 acres)	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	 Lyons Gulch (480 acres) Sheep Creek Uplands (4,500 acres) Thompson Creek (3,400 acres) 	 Grand Hogback (14,000 acres) Greater Sage-grouse Habitat (24,600 acres) Hardscrabble-Mayer Gulch/East Eagle Ridge (4,200 acres) Lyons Gulch (480 acres) McCoy Fan Delta (220 acres) Mount Logan Foothills (3,900 acres) Sheep Creek Uplands (4,500 acres) The Crown Ridge (1,000 acres) Thompson Creek (3,400 acres) 	
Action: Apply the following to Deep Creek and Thompson Creek ACECs: Close to salable minerals/mineral materials disposal. Close to leasing of non-energy solid minerals. Recommend for withdrawal from mineral location (locatable minerals). Abrams Creek ACEC	relevant and important values.	nterials disposal. minerals. neral location (locatable minerals).	
Action: No similar action under current RMP (BLM 198-	4a).	Action: Designate the Abrams Creek ACEC (190 acres) to protect a genetically pure population of native, wild, naturally reproducing Colorado River cutthroat trout identified as a core conservation population. Management actions include the following: • Restrictions on Use: STIPULATION CRV-NSO-49: Certain ACECs. (Refer to Appendix B.) • Manage as VRM Class II. • Designate as a ROW exclusion area	Action: No similar action.

(including renewable energy sites such as solar, wind, hydro, and biomass development). • Classify as closed (see 43 CFR 8342.1) to unauthorized motorized travel activities, including over-thesnow travel.	

Blue Hill ACEC

Action:

Designate the Blue Hill ACEC (3,700 acres) to protect significant historic and cultural values and natural hazards. Management actions include the following:

- Restrictions on Use: Follow BLM Technical Guidance for *Certain Cultural/Native American Resources* (100-meter [328-foot] buffer)
- Manage as VRM Class II.
- Classify as Limited to designated routes except over-the-snow motorized travel.
- Designate as sensitive area for utility and communications facilities development (ROW avoidance area).

Action:

Designate the Blue Hill ACEC (3,700 acres) to protect significant historic and cultural values and natural hazards. Management actions include the following:

- Restrictions on Use: **CLOSED TO LEASING** for fluid minerals (CRV-CL-9: *Blue Hill and Bull Gulch ACECs*). (Refer to Appendix B.) See Figures 2-14, 2-13, and 2-15 in Appendix A
- Restrictions on Use: **STIPULATION** CRV-NSO-49: *Certain ACECs.* (See Appendix B.)
- Manage as VRM Class II
- Designate as a ROW exclusion area (including renewable energy sites such as solar, wind, hydro, and biomass development).
- Prohibit net increase in motorized/mechanized routes.
- Classify as Limited to designated routes (including over-the-snow motorized travel).
- Only allow vegetation treatments that benefit the identified relevant and important values.

Bull Gulch ACEC

Action:

Designate the Bull Gulch ACEC (10,400 acres) to protect the scenic qualities, to protect sub-occurrences of the Harrington's penstemon (*Penstemon harringtonii*), which is known to occur in the area, and to maintain the natural landscape adjacent to the Colorado River. Management actions include the following:

- Restrictions on Use (Alternative A): CLOSED TO LEASING for fluid minerals (CRV-CL-11: WSAs). (Refer to Appendix B.) See Figure 2-12 in Appendix A.
- Restrictions on Use (Alternatives B, C, and D): **CLOSED TO LEASING** for fluid minerals (CRV-CL-9: *Blue Hill and Bull Gulch ACECs*). (Refer to Appendix B.) See Figures 2-14, 2-13, and 2-15 in Appendix A.
- Restrictions on Use (Alternative A): **STIPULATION** GS-NSO-16: *SRMAs/ACECs* (Alternative A) (See Appendix B.)
- Restrictions on Use (Alternatives B, C, and D): **STIPULATION** CRV-NSO-49. *Certain ACECs.* (See Appendix B.)
- Manage as VRM Class I.
- Designate as a ROW exclusion area (including renewable energy sites such as solar, wind, hydro, and biomass development).
- Classify as closed (see 43 CFR 8342.1) to unauthorized motorized travel activities (including over-the-snow motorized travel).

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Colorado River Seeps ACEC			
Action: No similar action under current RMP (BLM 198	4a).	Action: Designate the Colorado River Seeps ACEC (470 acres) to protect two significant plant communities: River Birch/Mesic grass (Imperilment Rank G3/S2), and Basin big sagebrush/Basin wildrye (Imperilment Rank G2/S1 Management actions include the following: • Restrictions on Use: STIPULATION CRV-NSO-49: Certain ACECs. (Refer to Appendix B.) • Designate as a ROW avoidance area. • Prohibit net increase in motorized/ mechanized routes.	Action: No similar action.
Action: Designate the Deep Creek ACEC (2,400 acres) to protect scenic and geologic values. The area contains outstanding landforms, water features, and vegetation that contribute to the scenic values. Geologic faults and unusual erosional formations are found along the canyon. There is also a high concentration of cave and karst resources within the canyon. Management actions include the following: • Restrictions on Use: STIPULATION GS-NSO-16: SRMAs/ACECs (Refer to Appendix B) • Designate as a ROW exclusion area (including renewable energy sites such as solar, wind, hydro, and biomass development). • Classify as closed (see 43 CFR 8342.1) to	Action: Same as Alternative A, plus the following the Restrictions on Use: CLOSED TO CL-8: Deep Creek and Thompson Creek and Thompson Creek are Restrictions on Use: SIPTULATION (Refer to Appendix B.) Classify as closed (see 43 CFR 8342.1 activities, including over-the-snow transportation of the Classify as closed to mechanized traverable Allow vegetation treatments only for and important values.	LEASING for fluid minerals (CRV-ACECs). (Refer to Appendix B.) N CRV-NSO-49: Certain ACECs. 1) to unauthorized motorized travel avel. rel.	Action: No similar action.

Alternative A: No Action	Alternative C	Alternative D
unauthorized motorized travel activities including over-the-snow travel.		
• Recommend for withdrawal from mineral location (locatable minerals).		
Dotsero Crater ACEC		
Action: No similar action under current RMP (BLM 1984a).	 Action: Designate the Dotsero Crater ACEC (100 acres) to protect the geologic values related to the youngest known volcanic event in Colorado. Management actions include the following: Restrictions on Use: STIPULATION CRV-NSO-49: Certain ACECs. (Refer to Appendix B.) Manage as VRM Class II. Designate as a ROW exclusion area (including renewable energy sites such as solar, wind, hydro, and biomass development). Classify as closed (see 43 CFR 8342.1) to unauthorized motorized travel activities. 	Action: No similar action.

Glenwood Springs Debris Flow Hazard Zones ACEC

Action:

Designate the Glenwood Springs Debris Flow Hazard Zones ACEC (6,100 acres) to ensure public safety as the area is prone to mass wasting processes. Additionally, debris flows, slump, and rock fall pose threats to lives and property in the area. The ACEC also contains a genetically pure population of native, wild, naturally reproducing Colorado River cutthroat trout identified as a core conservation population in Mitchell Creek. Management actions include the following:

- Restrictions on Use (Alternative A): **STIPULATION** GS-NSO-16: *SRMAs/ACECs*. (Refer to Appendix B.)
- Restrictions on Use (Alternatives B, C, and D): **STIPULATION** CRV-NSO-49: *Certain ACECs.* (Refer to Appendix B.)
- Manage as VRM Class II.
- Designate as a ROW avoidance area.
- Prohibit net increase in motorized/mechanized routes.
- Classify as Limited to designated routes (except over-the-snow motorized travel) in Alternative A.
- Classify as Limited to designated routes (including over-the-snow motorized travel) in Alternatives B, C, and D.
- Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments if they are determined to maintain or enhance the identified relevant and important values.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Grand Hogback ACEC			
Action: No similar action under current RMP (BLM 1984a).	Action: No similar action.	Action: Designate the Grand Hogback ACEC (14,000 acres) to protect scenic, geologic, and cultural values. Management actions include the following: • Restrictions on Use: STIPULATION CRV-NSO-49: Certain ACECs. (Refer to Appendix B.) • Restrictions on Use: STIPULATION CRV-NSO-39: Certain Cultural/Native American Resources (200-meter [656-foot] buffer). (Refer to Appendix B.) • Manage as VRM Class II • Designate as a ROW avoidance area. • Designate as unavailable for coal leasing. • Prohibit net increase in motorized/mechanized routes. • Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments if they are determined to maintain or enhance the identified relevant and important values.	Action: No similar action.
Greater Sage-Grouse Habitat ACEC Action:		Action:	Action:
No similar action under current RMP (BLM 198	4a).	Designate the Greater Sage-Grouse Habitat ACEC (24,600 acres) to protect priority habitat for the greater sage-grouse, (a candidate species for listing under the ESA). Management actions include the following:	No similar action.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
		Restrictions on Use: CLOSED TO LEASING for fluid minerals(CRV-CL-10) Restrictions on Use:	
		STIPULATION CRV-NSO-49. Certain ACECs (Refer to Appendix B.)	
		 Manage as VRM Class II. Designate as a ROW avoidance area, however amendments to existing ROWs, such as upgrading of 	
		existing facilities or granting of short (approx. 0.25 mile or less) or temporary ROWs for utility service or access roads may be permitted.	
		Exclude new transmission lines unless lines can be co-located with existing lines.	
		 Other compatible ROWs may be allowed within existing ROWs. New or amended distribution lines from existing transmission lines may 	
		 be allowed. Prohibit net increase in motorized/mechanized routes, with the exception of new administrative 	
		 routes. Close the Castle Peak portion of the ACEC to over-the-snow travel. Allow prescribed fire and unplanned 	
		natural fire managed for resource benefits and other vegetation treatments if they are determined to be beneficial to maintaining or	
		enhancing greater sage-grouse	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
		habitat. • Attach as COAs to project proposals additional onsite or offsite mitigation to minimize impacts to ACEC values.	
Hardscrabble-Mayer Gulch ACEC			
Action: No similar action under current RMP (BLM 1984a).	Action: Designate the Hardscrabble-Mayer Gulch ACEC (3,400 acres) to protect the BLM sensitive plant species, Harrington's penstemon (Penstemon harringtonii). The site has one of the highest known concentrations of excellent quality occurrences of the species. Management actions include the following: • Restrictions on Use: STIPULATION CRV-NSO-20: Harrington's Penstemon Occupied Habitat (100-meter [328-foot] buffer). (Refer to Appendix B.) • Manage per underlying VRM classes. • Designate as a ROW avoidance area. • Prohibit net increase in motorized/mechanized routes, with the exception of new administrative routes. • Classify as closed to over-the-snow motorized travel. • Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments if they are determined to maintain or enhance the identified relevant and important values.	Action: Designate the Hardscrabble-Mayer Gulch/East Eagle ACEC (4,200 acres) to protect Harrington's penstemon (Penstemon harringtonii). The site has one of the highest known concentrations of excellent quality occurrences of the species. Management actions are as follows: Same as Alternative B, except the following: • Restrictions on Use: STIPULATION CRV-NSO-19: Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plant Species Current and Historically Occupied Habitat. Prohibit surface occupancy and surface-disturbing activities within a 200-meter (656-foot) buffer around current or historically occupied habitat to protect threatened, endangered, proposed, candidate, or BLM sensitive plant species from direct and indirect impacts and loss of habitat. (Refer to Appendix B.) See Figure 2-3 in Appendix A. • Manage as VRM Class II.	Action: No similar action.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Lower Colorado ACEC			
Action: Designate the Lower Colorado River (130 acres) to protect riparian and wildlife habitat values. Management actions are as follows: • Manage as VRM Class II. • Designate as sensitive area for utility and communications facilities development (ROW avoidance area).	Action: No similar action.		
Lyons Gulch ACEC	T . ·		
Action: No similar action under current RMP (BLM 1984a).	Action: Designate the Lyons Gulch ACEC (480 acres) to protect the BLM-sensitive plan species Harrington's penstemon (<i>Penstemon harringtonii</i>). The site is more than locally significant because it contains one of the larger and more intact populations of the species. Management actions include the following: • Restrictions on Use (Alternative B): STIPULATION CRV-NSO-20: <i>Harrington's Penstemon Occupied Habitat</i> (100-meter [328-foot] buffer). (Refer to Appendix B.) • Restrictions on Use (Alternative C): STIPULATION CRV-NSO-19: <i>Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plant Species Current and Historically Occupied Habitat</i> . Prohibit surface occupancy and surface-disturbing activities within a 200-meter (656-foot) buffer around current or historically occupied habitat to protect threatened, endangered, proposed, candidate, or BLM sensitive plant species from direct and indirect impacts and loss of habitat. (Refer to Appendix B.) See Figure 2-3 in Appendix A. • Prohibit net increase in motorized/mechanized routes, with the exception of administrative routes. • Allow prescribed fire and vegetation treatments only if they would maintain or enhance the identified relevant and important values.		
McCoy Fan Delta ACEC			
Action: No similar action under current RMP (BLM 1984a).		Action: Designate the McCoy Fan Delta ACEC (220 acres) to protect geologic values showcasing fluvial and marine depositional events that occurred	Action: No similar action.

Alternative A: No Action Alternative B	Alternative C	Alternative D
	along the western margin of the Ancestral Front Range. The McCoy fan deltas are among the best exposed deltaic deposits in the Rocky Mountains. Management actions are as follows: • Restrictions on Use: • STIPULATION CRV-NSO-49: Certain ACECs. • Manage as VRM Class II. • Prohibit net increase in motorized/mechanized routes. • Designate as a ROW avoidance area. • Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments if they are determined to maintain or enhance the identified relevant and important values. • Close ACEC to invertebrate and vertebrate fossil collection.	
Mount Logan Foothills ACEC	, , , , , , , , , , , , , , , , , , , ,	
Action: No similar action under current RMP (BLM 1984a).	Action: Designate the Mount Logan Foothills ACEC (3,900 acres) to protect all known occurrences within the CRVFO of the threatened Colorado hookless cactus (Sclerocactus glaucus) and BLM sensitive Naturita milkvetch (Astragalus naturitensis) and to protect most of the CRVFO occurrences of the Federal proposed species DeBeque Phacelia (Phacelia submutica) and an occurrence of the Federal proposed species Parachute penstemon (Penstemon debilis).	Action: No similar action.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Alternative A: No Action	Alternative B	Management actions are as follows: • Restrictions on Use: STIPULATION CRV-NSO-19. Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plant Species Current and Historically Occupied Habitat. Prohibit surface occupancy and surface-disturbing activities within a 200-meter (656-foot) buffer around current or historically occupied habitat to protect threatened, endangered, proposed, candidate, or BLM sensitive plant species from direct and indirect impacts and loss of habitat. (Refer to Appendix B.) See Figure 2-3 in Appendix A. • Manage as VRM Class II. • Designate as a ROW avoidance area. • Classify over-the-snow motorized travel as Limited to designated routes. • Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments only if	Alternative D
		fire managed for resource benefits	
Sheep Creek Uplands ACEC			
Action: No similar action under current RMP (BLM 1984a).	Action: Designate the Sheep Creek Uplands A Harrington's penstemon (<i>Penstemon har</i> follows:	ringtonii). Management actions are as	Action: No similar action.
	• Restrictions on Use (Alternative B): Harrington's Penstemon Habitat (100-me habitat. (Refer to Appendix B.)	eter [328-foot] buffer around occupied	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
The Course Didge ACEC	 Restrictions on Use (Alternative C): STIPULATION CRV-NSO-20: Harrington's Penstemon Habitat (200-meter [656-foot] buffer around occupied habitat). (Refer to Appendix B.) Manage VRM Class II (Alternative B) or as underlying VRM class (Alternative C). Designate as a ROW avoidance area. Prohibit net increase in motorized/mechanized routes, with the exception of new administrative routes. Classify over-the-snow motorized travel as Limited to designated routes. Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments if they are determined to maintain or enhance the identified relevant and important values. 		
The Crown Ridge ACEC Action:		Action:	Action:
No similar action under current RMP (BLM	I 1984a).	Designate The Crown Ridge ACEC (1,000 acres) to protect the BLM sensitive plant species Harrington's penstemon (Penstemon harringtonii). The biodiversity significance is ranked high at B2 and supports excellent quality (A-rank) occurrences of the species. Management actions are as follows: • Restrictions on Use: **STIPULATION** CRV-NSO-19: **Threatened, Endangered, Proposed, Candidate, and BLM Sensitive Plant Species Current and Historically Occupied Habitat. Prohibit surface occupancy and surface-disturbing activities within a 200-meter (656-foot) buffer around current or historically occupied habitat to protect threatened, endangered, proposed, candidate, or BLM sensitive plant species from direct and indirect impacts and loss of habitat. (Refer to	No similar action.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
		 Appendix B.) See Figure 2-3 in Appendix A. Manage as VRM Class II. Designate as a ROW avoidance area Prohibit net increase in motorized/mechanized routes, with the exception of new administrative routes. Classify over-the-snow motorized travel as Limited to designated routes. Allow prescribed fire and natural fire managed for resource benefits and vegetation treatments if they are determined to maintain or enhance the identified relevant and important values. 	
Thompson Creek ACEC		values.	
Action:	Action:		Action:
Designate the Thompson Creek ACEC (4,300	Same as Alternative A, except:		No similar action.
acres) to protect scenic, geologic, historic, and	• Reduce ACEC to 3,400 acres.		
ecological values.	• Restrictions on Use: CLOSED TO	LEASING for fluid minerals (CRV-	
Management actions are as follows:	CL-8: Deep Creek and Thompson Creek 2	,	
• CLOSED TO LEASING for fluid minerals	Figures 2-14 and 2-13 in Appendix A	ı.	
(Thompson Creek Natural Environment Area)	• Restrictions on Use: STIPULATIO	N CRV-NSO-49: <i>Certain ACECs</i> .	
(960 acres). (Refer to Appendix B.) See	(Refer to Appendix B.)		
Figure 2-12 in Appendix A.	• Manage as VRM Class I.		
• Restrictions on Use: STIPULATION GS-	• Classify as closed (see 43 CFR 8342.1	l) to unauthorized motorized travel	
NSO-16: SRMAs/ACECs. (Refer to	activities, including over-the-snow tra	avel.	
Appendix B.)	• Close the ACEC to mechanized trave	el.	
• Manage as VRM Class I and Class III.	• Allow vegetation treatments only if the	hey are determined to maintain or	
Designate as a ROW exclusion area	enhance the identified relevant and in	nportant values.	
(including renewable energy sites such as solar, wind, hydro, and biomass	• Prohibit installation of bolts or other	human-made devices on identified	
development).	relevant and important geologic featu	ires outside the existing climbing fin.	

Alternative A: No Action	Alternative B Alternative C	Alternative D		
Classify as closed to unauthorized motorized				
travel, including over-the-snow motorized				
travel.				
• Recommend for withdrawal from mineral location (locatable minerals).				
Wilderness Study Areas (WSAs)				
GOAL:	GOAL:			
No similar goal under current RMP (BLM	Preserve the wilderness character of WSAs.			
1984a).				
Objective:				
	ccordance with nonimpairment standards as defined under the Interim Mana			
	ntil Congress either designates these lands as wilderness or releases them for	other purposes.		
Action:				
Manage four WSAs (27,700 acres) under the Int	erim Management Policy:			
• Bull Gulch (15,200 acres)				
• Castle Peak (12,200 acres)				
• Eagle Mountain (320 acres)				
• Hack Lake (4 acres)				
	ve B), 2-61 (Alternative C), and 2-62 (Alternative D) in Appendix A.			
Action:	Action:			
No similar action under current RMP (BLM 1984a).	Designate WSAs and Wilderness as VRM Class I.			
Action:	Action:			
Prohibit motorized or mechanized travel in	Same areas as Alternative A, plus:			
three WSAs:	Eagle Mountain			
Bull Gulch	See Figures 2-39 (Alternative B), 2-40 (Alternative C), and 2-41 (Alternative	e D) in Appendix A.		
• Castle Peak		,		
Hack Lake				
See Figure 2-38 in Appendix A.				
Restrictions on Use:	-			
CLOSED TO LEASING for fluid minerals (CRV-CL-11: WSAs). Close approximately 27,700 acres of Federal mineral estate within WSAs to oil and gas leasing. See				
), 2-14 (Alternative C), and 2-15 (Alternative D) in Appendix A.			
Restrictions on Use:	Restrictions on Use:			
No similar action under current RMP (BLM	STIPULATION CRV-NSO-50: Wilderness Study Areas. Prohibit surface occ	1 ,		
1984a).	WSAs. (Refer to Appendix B.) See Figures 2-2 (Alternative B), 2-3 (Alternation 1), 2-3 (Alternation 2), 2-3 (Alternation 3), 2-3 (Alter	ve C), and 2-4 (Alternative D) in Appendix A.		

Alternative A: No Action	Alternative B	Alternative C	Alternative D		
Action: No similar action under current RMP (BLM 1984a).	Action: If Congress releases the Bull Gulch WSA, Castle Peak, Eagle Mountain WSA, or Hack Lake WSA from wilderness consideration, manage the lands under the following prescriptions: • Recreation: Manage areas as separate, distinct ERMAs to better address area-specific non-motorized recreation-tourism issues on an interdisciplinary basis with other resources/uses. • Restrictions on Use: STIPULATION CRV-CSU-22; Recreation Activity Opportunities. (Refer to Appendix B.) • Comprehensive Trails and Travel Management: Close the areas to mechanized and motorized (43 CFR 8342.1) travel. • VRM: Protect scenic values with VRM Class II designation. • Special Designation: Maintain any existing prescriptions and protective measures for ACECs or suitable wild and				
Action: No similar action under current RMP (BLM 1984a).	scenic river segments. Action: If Congress releases WSAs from wilderness consideration, manage the lands to protect their wilderness character per the Management and Setting Prescriptions for BLM Lands Outside WSAs Being Managed to Protect Wilderness Characteristics. See Appendix F.	Action: If Congress releases WSAs from wilderness consideration, manage the lands to protect their wilderness character per the Management and Setting Prescriptions for BLM Lands Outside WSAs Being Managed to Protect Wilderness Characteristics. See Appendix F	Action: If Congress releases WSAs from wilderness consideration, manage the lands consistently with management of adjacent BLM lands.		
Wild and Scenic Rivers (WSRs) – Bureau o	Wild and Scenic Rivers (WSRs) – Bureau of Land Management				
GOAL: No similar goal in current RMP (BLM 1984a).	GOAL: Manage suitable river segments and ide the NWSRS, protecting outstandingly raccordance with the Wild and Scenic R	GOAL: No similar goal.			
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Protect ORVs in accordance with interim protection for all eligible segments to protect the free-flowing nature, ORVs, and tentative classification, pending congressional action or for the duration of the RMP.		Objective: No similar objective.		

Alternative A: No Action	Alternative B		Alternative C	Alternative D
Action: Identify the following 26 stream segments in CRVFO as eligible, and manage them under interim protection to preserve the free-flowing nature, ORVs, and tentative classification (refer to Appendix C, Wild and Scenic River Suitability Report for total segment lengths, segment lengths on BLM land, and a description of each segment: 26 Segments: Abrams Creek Battlement Creek	Action: Determine the follorivers as suitable (Find Appendix A). See A and Scenic River Suitable (Find Appen	ent 2 (wild) ent 3 (recreational) Alternative B2: Apply management prescriptions as	Action: Determine all 26 eligible rivers in CRVFO as suitable, and apply interim protective management (Figure 2-65, Appendix A). See Appendix C, Wild and Scenic River Suitability Report): 26 Segments: Abrams Creek (recreational) Battlement Creek (recreational) Colorado River segment 6 (recreational)	Action: Determine all 26 eligible rivers in CRVFO as not suitable, and release them from interim management protections afforded eligible segments. This concludes the suitability study phase for these segments. See Appendix C, Wild and Scenic River Suitability Report): 26 Segments: Abrams Creek Battlement Creek
 Colorado River – segments 6 and 7 Deep Creek – segments 2 and 3 Eagle River Egeria Creek Hack Creek Mitchell Creek No Name Creek Rock Creek Thompson Creek East Middle Fork Parachute Creek complex (five segments) (Roan Plateau) East Fork Parachute Creek complex (eight segments) (Roan Plateau) 	the following two rivers as suitable: Colorado River segment 6 (recreational) Colorado River segment 7 (recreational) Apply management prescriptions as prescribed in this RMP to all four suitable river segments.	prescribed in this RMP and recommend to adopt and implement the Stakeholder Management Plan to protect the free-flowing nature, ORVs, and tentative classifications for the following two river segments: • Colorado River segment 6 (recreational)	 Colorado River segment 7 (recreational) Deep Creek segment 2 (wild) Deep Creek segment 3 (recreational) Eagle River (recreational) Egeria Creek (recreational) Hack Creek (scenic) Mitchell Creek (recreational) No Name Creek (recreational) Rock Creek (recreational) Thompson Creek (wild) East Middle Fork Parachute Creek complex (five segments) (Roan Plateau): East Middle Fork of Parachute Creek (wild), 	 Colorado River – segments 6 and 7 Deep Creek – segments 2 and 3 Eagle River Egeria Creek Hack Creek Mitchell Creek No Name Creek Rock Creek Thompson Creek East Middle Fork Parachute Creek complex (five segments) (Roan Plateau) East Fork Parachute Creek complex (eight segments) (Roan Plateau).
		Colorado River segment 7 (recreational) Defer suitability determination for	Northwater Creek (wild), Trapper Creek segment 1 (wild), Trapper Creek segment 2 (recreational), Trapper Creek segment 3 (scenic) • East Fork Parachute Creek complex (eight segments) (Roan	

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	these two river segments. If monitoring indicates that the Stakeholder Management Plan is not adequately protecting the free-flowing nature, ORVs, and tentative classification, the BLM would initiate a process to evaluate suitability and make a determination.	Plateau): East Fork of Parachute Creek segment 1 (wild), East Fork of Parachute Creek segment 2 (scenic), First Anvil Creek segment 1 (wild), First Anvil Creek segment 2 (scenic), Golden Castle Creek (wild), JQS Gulch (scenic), Second Anvil Creek segment 1 (wild), Second Anvil Creek segment 3 (recreational)	
Wild and Scenic Rivers - White River Natio	nal Forest		
GOAL: Manage to protect and perpetuate eligible river s accordance with the Wild and Scenic Rivers Act	egments, and identify suitable segments fo and Forest Service guidance.		
Objective: Protect and perpetuate eligible river segments in their current condition so that their wild, scenic, or recreational river qualities are not diminished. Existing uses, levels of use, and management actions would vary from area to area.	Objective: Protect and perpetuate suitab quality, ORVs, and tentative classificatio the duration of the White River Nationa Management Plan.	n, pending congressional action or for	Objective: No similar objective.

Alternative A: No Action	Alternative B	Alternative C	Alternative D
Action: Continue to manage the following four stream segments in the White River National Forest (WRNF) as eligible, and apply management area direction prescribed in the White River National Forest Land and Resource Management Plan (USFS 2002) to preserve the free-flowing nature, outstandingly remarkable values (ORVs), and tentative classification. Refer to Appendix C, Wild and Scenic River Suitability Report for total segment lengths and segment study corridor acres. WRNF Segments: • Colorado River segment 1 (recreational classification) (Management Area Prescription Category 4.4: Recreation Rivers – Designated and Eligible); • Colorado River segment 2 (recreational classification) (Management Area Prescription Category 4.4: Recreation Rivers – Designated and Eligible); • Deep Creek segment 1 (scenic classification) (Management Area Prescription Category 3.4: Scenic Rivers – Designated and Eligible); and • Deep Creek segment 2a (wild classification) (Management Area Prescription Category 1.5: Wild Rivers – Designated and Eligible). Note: Complete description of current management standards and guidelines for the above segments can be found in the White	Action: Determine the following to rivers as suitable: Refer to Wild and Scenic River Suit Report for total segment le segment study corridor acr Service lands. WRNF Segments: • Deep Creek segment 1 (sclassification) (Managem Prescription Category 3.4 Rivers – Designated and • Deep Creek segment 2acclassification) (Managem Prescription Category 1.5 Rivers—Designated and Maint The Segments and Segments a	Action: Same as Alternative B1. Action: Same as Alternative B1.	Action: Determine all four eligible rivers as not suitable and release them from interim management protections afforded to eligible segments. This concludes the suitability study phase for these segments. Current management area direction would be amended to reflect those decisions. The following management direction would be adopted for the 4 segments studied which would revise the White River National Forest Land and Resource Management Plan (USFS 2002). Manage Colorado River segments 1 and 2 under Management Area Prescription Category 4.23, Scenic Byways, Scenic Areas, Vistas, and Travel Corridors, as described in the Forest Plan (USFS 2002). Manage Deep Creek segments 1 and 2a under Management Area Prescription Category 2.1, Special Interest Area — minimal use and interpretation, as described in the Forest Plan (USFS 2002). Note: Complete description of management standards and guidelines for the above segments can be found in Appendix C.

Alternative A: No Action	Alternative B		Alternative C	Alternative D
	subsequent	classifications for		
	planning for these	the following two		
	river segments	river segments:		
	under the	8		
	NWSRS was	Colorado River		
	completed.	segment 1		
	1	(recreational)		
	Colorado River	(Management		
	segment 1	Area		
	(recreational)	Prescription		
	(Management	Category 4.4:		
	Area	Recreation		
	Prescription	Rivers –		
	Category 4.4:	Designated and		
	Recreation	Eligible)		
	Rivers –	Colorado River		
	Designated and	segment 2		
	Eligible)	(recreational		
	Colorado River	classification)		
	segment 2	(Management		
	(recreational	Area		
	classification)	Prescription		
	(Management	Category 4.4:		
	Area	Recreation		
	Prescription	Rivers –		
	Category 4.4:	Designated and		
	Recreation	Eligible)		
	Rivers –	,		
	Designated and	Defer suitability		
	Eligible)	determination for		
		these two river		
		segments. If		
		monitoring		
		indicates that the		
		Stakeholder		
		Management Plan		

Alternative A: No Action	Alternative B	Alternative C	Alternative D
	is not adequately protecting the free-flowing nature, ORVs, and tentative classification, determine river segments 6 and 7 as suitable for inclusion in the NWSRS.		
Support			
Transportation Facilities GOAL: No similar goal under current RMP (BLM 1984a). Objective: Provide access to allow multiple use management of BLM lands.	objectives, for resources and resource use Objective:	nance intensity levels (appropriate intensity	
Action: Maintain 258 miles of road and 48 miles of trails in CRVFO, the amount needed to serve the area. This includes approximately: • 0 miles at Maintenance Level 1 • 239 miles at Maintenance Level 2 • 19 miles at Maintenance Level 3 • 6 miles at Maintenance Level 4	Action: Maintain the following: • 21 miles at Maintenance Intensity Level 0: Existing routes that will no longer be maintained and no longer be declared a route. Routes identified as Level 0 are identified for removal from the Transportation System entirely. • 166 miles at Maintenance Intensity Level 1: Routes where minimum (low intensity) maintenance is required to protect adjacent lands and resource values. These roads may be impassable for extended periods of time. • 93 miles at Maintenance Intensity Level 3: Routes requiring moderate	Action: Maintain the following: 23 miles at Maintenance Intensity Level 0: Existing routes that will no longer be maintained and no longer be declared a route. Routes identified as Level 0 are identified for removal from the Transportation System entirely. 162 miles rat Maintenance Intensity Level 1: Routes where minimum (low intensity) maintenance is required to protect adjacent lands and resource values. These roads may be impassable for extended periods of time. 96 miles at Maintenance Intensity Level 3: Routes requiring moderate	Action: Maintain the following: • 30 miles at Maintenance Intensity Level 0: Existing routes that will no longer be maintained and no longer be declared a route. Routes identified as Level 0 are identified for removal from the Transportation System entirely. • 167 miles at Level 1. Maintenance Description: Routes where minimum (low- intensity) maintenance is required to protect adjacent lands and resource values. These roads may be impassable for extended periods of time.

Alternative A: No Action	Alternative B	Alternative C	Alternative D	
	maintenance due to low-volume use (e.g., seasonally or year-round for commercial, recreation, or administrative access). Maintenance intensities may not provide year-round access but are intended to generally provide resources appropriate to keep the route in use for the majority of the year.	maintenance due to low-volume use (e.g., seasonally or year-round for commercial, recreation, or administrative access). Maintenance intensities may not provide year-round access but are intended to generally provide resources appropriate to keep the route in use for the majority of the year. • 2 miles at Maintenance Intensity Level 5: Routes for high (maximum) maintenance due to year-round needs, high-volume traffic, or significant use. Also may include routes identified through management objectives as requiring high intensities of maintenance or to be maintained open on a year-round basis.	• 84 miles at Maintenance Intensity Level 3: Routes requiring moderate maintenance due to low-volume use (e.g., seasonally or year-round for commercial, recreation, or administrative access). Maintenance intensities may not provide year-round access but are intended to generally provide resources appropriate to keep the route in use for the majority of the year.	
Health and Safety				
GOAL: No similar goal under current RMP (BLM 1984a).	GOAL: Protect lives, resources, and property to	improve the quality of life in local commu	nities.	
Objective: No similar objective under current RMP (BLM 1984a).	Objective: Ensure that BLM lands provide safe facilities and conditions for visitors, users, and employees, with minimum conflict among users and minimum damage to BLM lands and resources as defined by the Department of the Interior Performance and Accountability Report measures.			
Action: No similar action under current RMP (BLM 1984a).	Action: Investigate all reported incidents and injuries to ensure that all contributing factors are identified and, where appropriate, plans are formulated to take corrective action.			
Action:				
See Recreation and Visitor Services section for controls.	Action:	ns.		
No similar action under current RMP (BLM 1984a).	Close motorized vehicle access routes th	at lead to illegal dumpsites.		

Alternative A: No Action Alternative B Alternative C Alternative D

Action:

Lease Notice GS-LN-4 (Alternative A) / CRV-LN-8 (Alternatives B, C, and D): *Emergency Communications Plan.* Require the operator (lessee) to prepare and maintain a current emergency communications plan. (Refer to Appendix B.)

Action:

Lease Notice GS-LN-7 (Alternative A) / CRV-LN-9 (Alternatives B, C, and D): Working in Residential Areas. Require the operator (lessee) drilling on Federal mineral estate to consider the impact of operations on nearby communities and residences and to reasonably adjust operating procedures to accommodate local residential concerns. (Refer to Appendix B.)

Action:

Lease Notice GS-LN-9 (Alternative A) / CRV-LN-10 (Alternatives B, C, and D): *Project Rulison Monitoring*. Subject any wells located within 3 miles of Project Rulison to oversight measures established by the Colorado Oil and Gas Conservation Commission. (Refer to Appendix B.)

